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**Kansas Public Employees
Retirement System**

Valuation Report as of December 31, 2018





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Cavanaugh Macdonald

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July 9, 2019

Board of Trustees
Kansas Public Employees Retirement System
611 S. Kansas Ave., Suite 100
Topeka, KS 66603

Dear Members of the Board:

At your request, we have performed an actuarial valuation of the Kansas Public Employees Retirement System (KPERs) as of December 31, 2018 for the purpose of determining contribution rates for FY 2022 for the State and Schools (July 1, 2021 to June 30, 2022) and FY 2021 for Local employers (calendar year 2021). The major findings of the valuation are contained in this report, which reflects the plan provisions in place on December 31, 2018 and any legislative changes from the 2019 Session. There have been no changes to the plan provisions or actuarial assumptions since the prior valuation.

In preparing our report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, statutory provisions, member data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete, our results may be different and our calculations may need to be revised.

We further certify that all costs, liabilities, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer our best estimate of anticipated experience affecting the System. Nevertheless, the emerging costs will vary from those presented in this report to the extent actual experience differs from that projected by the actuarial assumptions. The Board of Trustees has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in Appendix C.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform a thorough analysis of the potential range of future measurements.



Board of Trustees
July 9, 2019
Page 2

Actuarial computations presented in this report are for purposes of determining the actuarial recommended and statutory funding amounts for the System. Actuarial computations for purposes of fulfilling financial accounting requirements for the System under Governmental Accounting Standard Number 67 and computations for financial reporting by employers under Governmental Accounting Standard Number 68 are provided in separate reports. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

The consultants who worked on this assignment are pension actuaries. Cavanaugh Macdonald Consulting, LLC's advice is not intended to be a substitute for qualified legal or accounting counsel.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

We would like to express our appreciation to KPERS Executive Director, Alan Conroy, and to members of his staff, who gave substantial assistance in supplying the data on which this report is based.

We respectfully submit the following report and look forward to discussing it with you.

Sincerely,

A handwritten signature in blue ink that reads 'Patrice Beckham' in a cursive script.

Patrice A. Beckham, FSA, EA, FCA, MAAA
Principal and Consulting Actuary

A handwritten signature in blue ink that reads 'Brent A. Banister' in a cursive script.

Brent A. Banister Ph.D., FSA, EA, MAAA, FCA
Chief Actuary



SECTION 1 – BOARD SUMMARY

OVERVIEW

The Kansas Public Employees Retirement System is an umbrella organization which administers the following three statewide pension groups: the Kansas Public Employees Retirement System (KPERS), the Kansas Police and Firemen’s Retirement System (KP&F) and the Kansas Retirement System for Judges (Judges). This report presents the results of the December 31, 2018 actuarial valuations for each of the groups.

The primary purposes of performing actuarial valuations are to:

- determine the employer contribution rates required to fund each group on an actuarial basis,
- determine the statutory employer contribution rates for each group,
- disclose asset and liability measures as of the valuation date,
- compare the actual experience since the last valuation date to that expected, and
- analyze and report on trends in contributions, assets, and liabilities over the past several years.

The 2019 Legislature passed two pieces of legislation that impacted the contributions to KPERS. Senate Bill 9 provided for a transfer of \$115 million from the State General Fund to KPERS in March 2019. This payment covers the \$97 million in missed KPERS School contributions for FY 2016 plus interest to June 30, 2018. The additional contribution lowered the State/School actuarial contribution rate by 0.29%. The 2019 Legislature also passed House Substitute for Senate Bill 25. This legislation repealed the actions of the 2018 Legislature which provided for a contingent payment of up to \$56 million in FY 2019, if actual FY 2019 receipts exceeded the consensus revenue estimates. Instead, this legislation directly transferred \$51 million to the KPERS Trust Fund in FY 2020 (received by KPERS on July 1, 2019). The net reduction of \$5 million did not have a significant impact on the valuation results.

There were also additional contributions to the State/School group during calendar year 2018 of \$56 million in June 2018 and \$82 million in July 2018 as a result of the actions of the 2018 Legislature. Due to the timing of the valuation report, these payments were reflected in the actuarial contribution rate developed in the December 31, 2017 actuarial valuation.

KPERS 3 (Cash Balance members) refers to non-corrections members who either began their participation or were rehired on or after January 1, 2015. Of the 146,104 active KPERS members, 48,621 (about 33%) were KPERS 3 members as of the valuation date. KPERS 3 members receive guaranteed interest credits of 4.0% on their account balances. There is also the possibility of additional interest credits that are dependent on KPERS’ actual investment returns. The additional interest credits, referred to as “dividends”, are equal to 75% of the five-year average net compound rate of return, as determined by the Board, for the preceding calendar year and the prior four calendar years on the market value of assets that is above 6.0%. If applicable, the dividend is granted as soon as administratively feasible after March 31 and is credited on the account balance as of the previous December 31. Transition rules apply for the initial years until the Cash Balance Plan has been effective for five full calendar years (January 1, 2020). The dividend for 2018 was dependent on the net rate of return on the market value of assets for calendar years 2015 through 2018. The average annualized net return for the four-year period, as calculated by KPERS, was 4.7%. Using the statutory formula, there is no additional interest credit (dividend) for 2018.

The valuation results provide a “snapshot” view of the System’s financial condition on December 31, 2018. The unfunded actuarial liability (UAL), for the System as a whole, increased by \$295 million due to multiple factors, the most significant of which was the unfavorable investment experience during 2018. The total UAL is composed of various pieces, or layers, of UAL. However, the initial UAL base, referred to as the 2015 legacy UAL base, represents the majority of the current UAL. The remaining amortization



SECTION 1 – BOARD SUMMARY

period for the 2015 legacy UAL base is 14 years as of the valuation date. As the remaining amortization period for that base shortens over time, the portion of the amortization payment that is applied to the principal of the outstanding balance, instead of interest, will increase. As a result, the remaining balance of the 2015 legacy UAL base is expected to decline more rapidly over time and have a significantly positive impact on the System's total UAL if the full statutory contributions are made. A detailed analysis of the change in the unfunded actuarial liability from December 31, 2017 to December 31, 2018 can be found on page 8.

In KPERS, the State, School and Local employers do not necessarily contribute the full actuarial contribution rate. Also, while separate valuations are performed for the State and School groups, the statutory contribution rate for the two groups is determined using their combined valuation results. Employer contribution rates certified by the Board may not increase over the prior year by more than the statutory cap. The statutory cap has changed over time, but the current cap is 1.20% for FY 2022 (the rate is set based on the December 31, 2018 actuarial valuation). Due to this cap, the statutory contribution rate was below the actuarial contribution for many years. However, the statutory employer contribution rate was equal to the actuarial required contribution rate in the December 31, 2017 valuation (for FY 2021 contribution rates). By statute, if the actuarial required contribution (ARC) for the State alone is less than the statutory contribution rate when the two groups are combined (as it is in this valuation), the excess of the statutory contribution rate over the actuarial required contribution rate for the State alone is allocated to the School to improve the funding of that group.

A summary of actuarial and statutory employer contribution rates for the Retirement System (excluding the statutory contribution for the Death and Disability Program) for this valuation and the prior valuation follows:

System	December 31, 2018 Valuation		
	Actuarial	Statutory	Difference
State ¹	9.97%	14.09%	(4.12%)
School ¹	15.15%	14.09%	1.06%
State/School ¹	14.09%	14.09%	0.00%
Local ¹	8.87%	8.87%	0.00%
Police & Fire - Uniform Rates ²	22.80%	22.80%	0.00%
Judges	18.40%	18.40%	0.00%

System	December 31, 2017 Valuation		
	Actuarial	Statutory	Difference
State ¹	9.22%	14.23%	(5.01%)
School ¹	15.59%	14.23%	1.36%
State/School ¹	14.23%	14.23%	0.00%
Local ¹	8.61%	8.61%	0.00%
Police & Fire - Uniform Rates ²	21.93%	21.93%	0.00%
Judges	17.26%	17.26%	0.00%

¹ By statute, rates are allowed to increase by a maximum of 1.2%, plus the cost of any benefit enhancements. The December 31, 2018 valuation sets the employer contribution rate for FY 2022 for the State and School group and calendar year 2021 for the Local group. An additional contribution of 0.64% applies to the School group in FY 2022 due to contribution reductions in FY 2017 and FY 2019 (see following table).

² For KP&F, the statutory contribution rate is equal to the "Uniform" rate. The rate shown is for both State and Local employers. The uniform rate does not include the payment required to amortize the unfunded past service liability determined separately for each employer (Table 15).



SECTION 1 – BOARD SUMMARY

Due to the statutory cap for the KPERS group, the statutory contribution rate for the State/School group has been less than the actuarial required contribution rate (ARC) for more than twenty years. In the December 31, 2017 actuarial valuation (which sets the FY 2021 contribution rates), the State/School group reached the ARC date (statutory contribution rate equal to the actuarial contribution rate) at a contribution rate of 14.23%. The two contribution rates continue to be equal in the December 31, 2018 valuation. This is an important milestone for the State/School group which will serve to reduce the unfunded actuarial liability and improve the funded ratio of the State/School group.

Legislation passed in the 2017 session provided for the payment of the delayed contributions for the School group from FY 2017 and FY 2019 in level annual installments of \$6.4 million and \$19.4 million over 20-year periods commencing in FY 2018 and FY 2020, respectively. These installment payments are determined as an additional contribution rate for the School group and are added to the regular statutory contribution rate determined for the State/School group. The additional contribution rate for the \$64 million delayed School contributions for fiscal year 2017 is 0.17% for FY 2020 and FY 2021, and 0.16% for FY 2022. The additional contribution rate for the scheduled \$194 million delayed School contributions for fiscal year 2019 is 0.52% for FY 2020, 0.51% for FY 2021 and 0.48% for FY 2022. The total statutory contribution rates for the School group for FY 2020 through FY 2022 are shown in the following table:

	FY 2020	FY 2021	FY 2022
Regular Statutory State/School Contribution Rate	14.41%	14.23%	14.09%
Contribution for FY 2017 Contribution Reduction	0.17%	0.17%	0.16%
Contribution for FY 2019 Contribution Reduction	<u>0.52%</u>	<u>0.51%</u>	<u>0.48%</u>
Total School Contribution Rate	15.10%	14.91%	14.73%

The net rate of return on the market value of assets in 2018 was -2.9%, as reported by KPERS, which was significantly below the 2018 assumed return of 7.75%. Due to the reflection of past investment experience through the asset smoothing method, the net rate of return on the actuarial value of assets for calendar year 2018 was +5.3%. The combined impact of recognizing the scheduled portion of deferred asset experience and the unfavorable investment experience during 2018 changed the net deferred asset gain of \$338 million in the prior valuation to a net deferred asset loss of \$1.2 billion in the current valuation. Based on the results of this valuation, the statutory contribution rates for the State and Local groups continue to be at the actuarial required contribution rate. In addition, the statutory contribution rate remains equal to the actuarial required contribution rate for the State/School group.

EXPERIENCE - ALL SYSTEMS COMBINED

December 31, 2017 – December 31, 2018

In many respects, an actuarial valuation can be thought of as an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is December 31, 2018. On that date, the assets available for the payment of benefits are appraised. The assets are compared with the liabilities of the System, which are generally in excess of assets. The actuarial process leads to a method of determining the contributions needed by members and employers in the future to balance the System assets and liabilities.

Changes in both the System’s membership, assets and liabilities impacted the change in the actuarial contribution rates between the December 31, 2017 and December 31, 2018 actuarial valuations. On the following pages, each component is examined.



SECTION 1 – BOARD SUMMARY

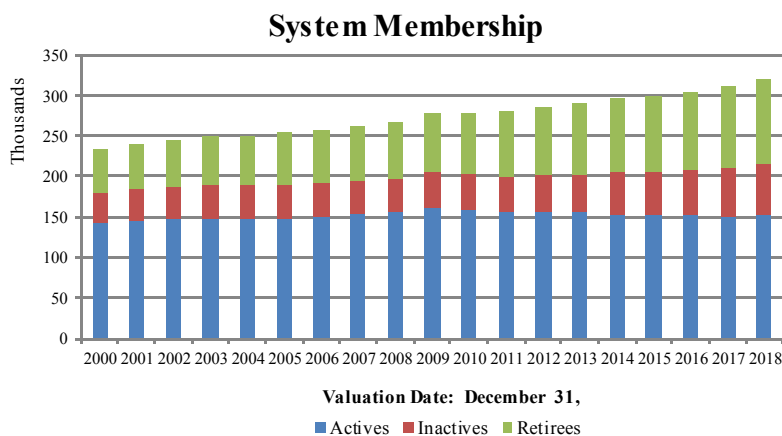
MEMBERSHIP

The following table contains a summary of the changes in the active membership between the December 31, 2017 and December 31, 2018 actuarial valuations.

	State	School	Local	KP&F	Judges	Total
12/31/2017 (Starting count)	21,427	84,239	38,281	7,481	259	151,687
New actives	2,671	12,806	5,429	868	10	21,784
Non-vested Terminations	(963)	(4,039)	(2,178)	(273)	0	(7,453)
Elected Refund	(690)	(1,220)	(1,183)	(89)	(1)	(3,183)
Vested Terminations	<u>(541)</u>	<u>(2,123)</u>	<u>(1,212)</u>	<u>(37)</u>	<u>0</u>	<u>(3,913)</u>
Total Withdrawals	(2,194)	(7,382)	(4,573)	(399)	(1)	(14,549)
Deaths	(30)	(64)	(52)	(8)	0	(154)
Disabilities	(35)	(50)	(45)	(20)	0	(150)
Retirements	(915)	(2,266)	(1,146)	(223)	(13)	(4,563)
Other/Transfer	<u>(31)</u>	<u>(38)</u>	<u>72</u>	<u>(4)</u>	<u>1</u>	<u>0</u>
12/31/2018 (Ending count)	20,893	87,245	37,966	7,695	256	154,055

As can be seen from the table, KPERS, in total, experienced a net increase in the number of active members with the largest increase occurring in the School group. However, as the graph below shows, active membership growth has been relatively stagnant overall for the past decade, with the active membership peaking in the December 31, 2009 valuation. While this pattern of low (or at times negative) employee growth has not been unusual in recent years, the general decline in active membership has an adverse impact on the valuation results. As a result of fewer active members, coupled with low salary increases, the total active member payroll has not grown as expected, so there have been fewer contribution dollars to help fund the System's unfunded actuarial liability.

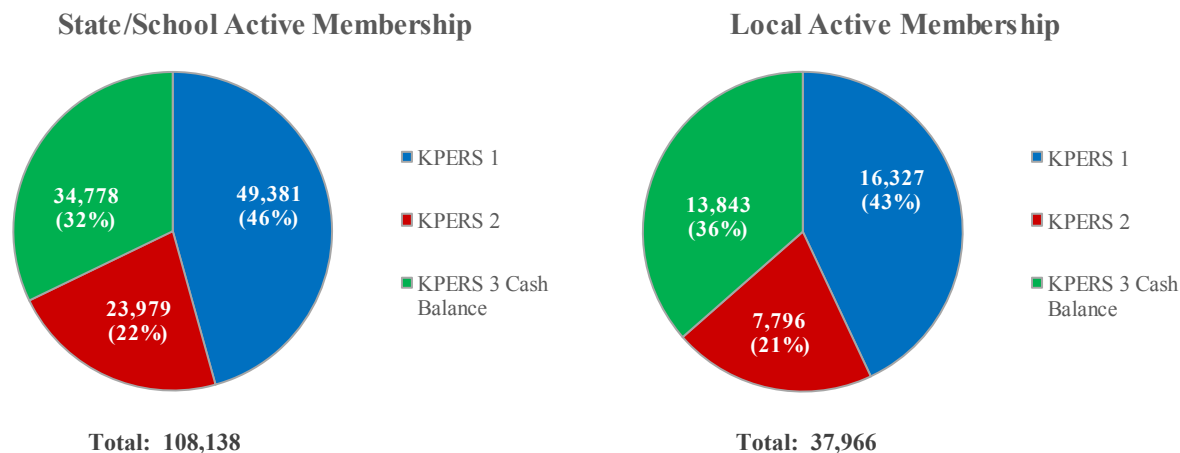
The following graph shows the number of active and inactive vested members, as well as retirees, in current and prior valuations. The number of active members is lower in this valuation than it was in 2009 while the number of retirees has grown during that period.





SECTION 1 – BOARD SUMMARY

KPERS currently has three different benefit structures. The most recent tier, KPERS 3 (Cash Balance members), refers to non-corrections members who either began their participation or were rehired on or after January 1, 2015. KPERS 2 refers to members who either began their participation or were rehired on or after July 1, 2009, but before January 1, 2015. Of the 146,104 active KPERS members, 31,775 (about 22%) are KPERS 2 members and 48,621 (about 33%) are KPERS 3 members as of the valuation date. The split of KPERS members in the State/School group and Local group by benefit tier is shown below:



Because KPERS 3 is a relatively new group, its members have relatively low liability, and so the valuation results are more significantly affected by KPERS 1 and KPERS 2. As time passes, the benefit structure of KPERS 3 will have an increasing impact on the overall valuation results. One aspect of this influence will be that since KPERS 3 has some risk sharing features built in to member account crediting rates, the total valuation results will eventually have less volatility.

ASSETS

As of December 31, 2018, the System had total funds of \$18.7 billion on a market value basis, excluding assets held for the Group Insurance and Optional Life reserves. This was a decrease of \$0.9 billion from the December 31, 2017 value of \$19.6 billion.

The market value of assets is not used directly in the calculation of contribution rates. An asset valuation method is used to smooth the effect of market fluctuations. The smoothing method calculates the difference between the actual return and the expected return (assumed net rate of return) on the market value of assets each year. The difference is recognized equally over a five-year period. See Tables 3A through 3F and 4 for the detailed development of the actuarial value of assets as of December 31, 2018 for each group.



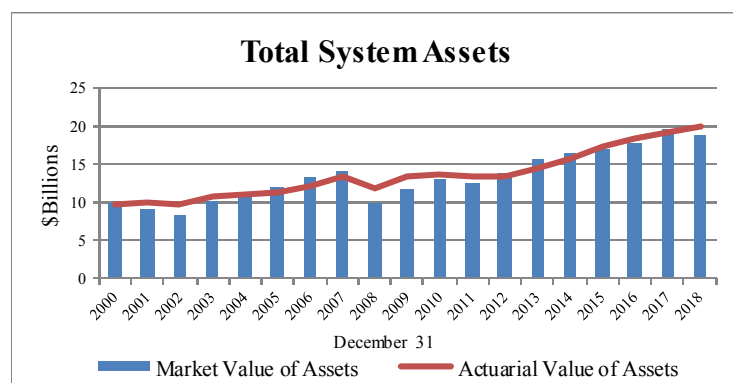
SECTION 1 – BOARD SUMMARY

The components of the change in the total market value and actuarial value of assets for the Retirement System (in millions) are set forth in the following table.

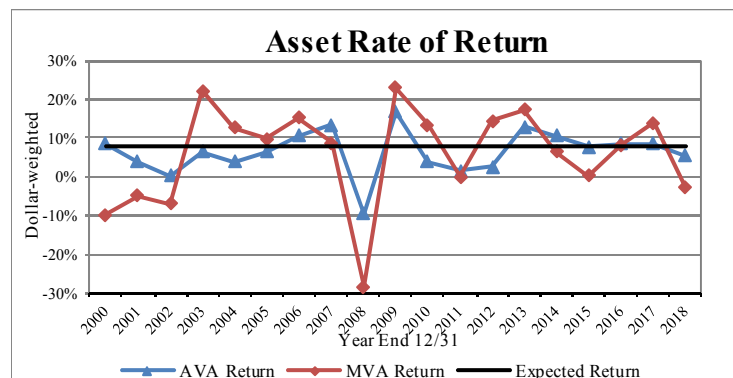
	Market Value \$(millions)	Actuarial Value \$(millions)
Assets, December 31, 2017	\$19,585	\$19,247
- Employer and Member Contributions	1,442	1,442
- Benefit Payments	(1,793)	(1,793)
- Investment Income, Net of Expenses	(564)	1,002
Assets, December 31, 2018	\$18,670	\$19,898
Net Rate of Return	-2.9%	+5.3%

The actuarial value of assets as of December 31, 2018, was \$19.898 billion. The annualized dollar-weighted net rate of return for 2018 was +5.3%, measured on the actuarial value of assets, and -2.9%, measured on the market value of assets, as reported by KPERS.

Due to the use of an asset smoothing method, there is \$1.2 billion of net deferred investment loss experience that has not yet been recognized, i.e. the actuarial value of assets is greater than the market value. This deferred investment loss will be recognized in the actuarial value of assets over the next four years, but may be offset by actual investment experience if it is more favorable than assumed.



The actuarial value of assets has been both above and below the market value during the period, which is to be expected when using an asset smoothing method.



The net rate of return on the actuarial (smoothed) value of assets has been less volatile than the market value return. The deferred investment loss in this valuation will be reflected in the actuarial value of assets in the next few years, absent favorable investment experience.



SECTION 1 – BOARD SUMMARY

LIABILITIES

The actuarial liability is that portion of the present value of future benefits that will not be paid by future employer normal costs or member contributions. The difference between this liability and asset values at the same date is referred to as the unfunded actuarial liability (UAL). The UAL will be reduced if the employer contributions exceed the employer normal cost for the year, after allowing for interest on the previous balance of the UAL. Benefit improvements, experience gains and losses, and changes in actuarial assumptions and methods will also impact the total actuarial liability and the unfunded portion thereof.

The UAL by group is summarized below (in millions):

	State	School	Local	KP&F	Judges	Total*
Actuarial Liability	\$4,527	\$15,431	\$5,493	\$3,457	\$192	\$29,100
Actuarial Value of Assets	<u>3,593</u>	<u>9,610</u>	<u>3,991</u>	<u>2,524</u>	<u>181</u>	<u>19,898</u>
Unfunded Actuarial Liability*	\$935	\$5,822	\$1,502	\$933	\$11	\$9,202
Funded Ratio	79.4%	62.3%	72.7%	73.0%	94.4%	68.4%

* May not add due to rounding.

See Table 6 for the detailed development of the actuarial liability by group. The calculation of the UAL by group is shown in Table 10.

The UAL is amortized using a “layered” approach. The legacy UAL is the amount of UAL from the December 31, 2015 valuation which was projected to June 30, 2018 for State/School and Judges and December 31, 2017 for Local and KP&F to reflect the lag between the valuation date and the fiscal year to which the contribution rates set in the valuation apply. This initial or legacy UAL amortization base continues to be amortized over the original amortization period, which was set at 40 years beginning July 1, 1993 (14 years remaining as of December 31, 2018). The increase in the UAL, resulting from the assumption changes reflected in the 2016 valuation, was amortized over a closed 25-year period. Changes in the UAL that result from actuarial experience each year (gains and losses) are amortized over a closed 20-year period that begins with the fiscal year in which the contribution rates will apply.

Prior to the December 31, 2017 valuation, the statutory contribution rate for the State/School group had been less than the actuarial contribution rate since 1994 which resulted in an increase in the UAL for that group (see graph on page 18). Other factors influencing the UAL from year to year include actual experience versus that expected, based on the actuarial assumptions (on both assets and liabilities), changes in actuarial assumptions, procedures or methods, and changes in benefit provisions.

The actual experience measured in this valuation is that which occurred during the prior plan year (calendar year 2018). For School and KP&F, the valuation results reflect a net liability loss for the year (which increases the UAL), largely due to salary increases that were higher than expected. In contrast, there was a small net liability gain for State, Local and Judges during 2018 due to termination and salary experience. Combining these, the total net liability loss for the System was \$71 million, about 0.25% of the actuarial liability. In addition, the System experienced a return of +5.3% on the actuarial value of assets, which is lower than the assumed return of 7.75%, resulting in an experience loss of \$476 million. Therefore, the aggregate result of all experience (asset and liability) in 2018 for all groups was an experience loss for the System of \$547 million.



SECTION 1 – BOARD SUMMARY

Between December 31, 2017 and December 31, 2018 the change in the unfunded actuarial liability for the System, as a whole, was as follows (in millions):

	\$ millions
Unfunded Actuarial Liability, December 31, 2017	\$ 8,907
• effect of contribution cap/time lag	64
• expected decrease due to amortization	(171)
• (gain)/loss from investment return on actuarial assets	476
• demographic experience ¹	71
• additional contributions	(143)
• all other experience	(2)
• assumption changes	0
• benefit provision changes	0
Unfunded Actuarial Liability, December 31, 2018 ²	\$ 9,202

¹Liability loss is about 0.25% of total actuarial liability.

²May not add due to rounding.

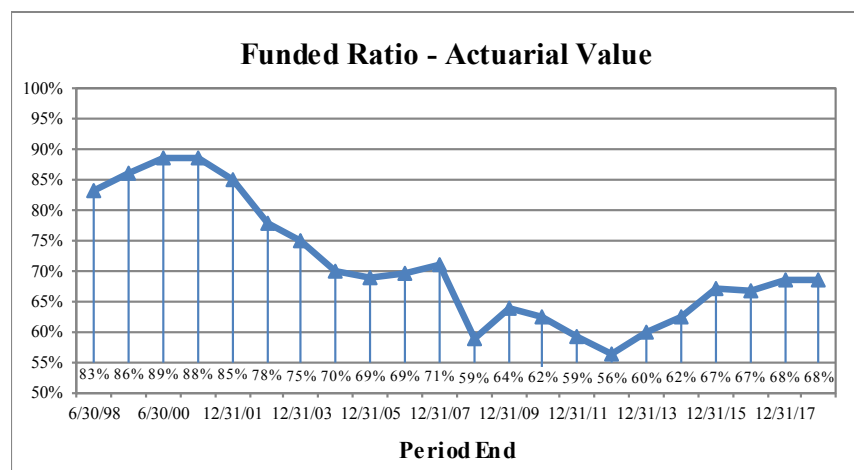
A detailed summary of the change in the unfunded actuarial liability by group is shown on page 20.

An evaluation of the UAL on a pure dollar basis may not provide a complete analysis since only the difference between the assets and liabilities (which are both very large numbers) is reflected. Another way to evaluate the UAL and the progress made in its funding is to track the funded status, the ratio of the actuarial value of assets to the actuarial liability. The funded ratio does not necessarily indicate whether or not additional funding is needed, nor does it indicate whether or not the plan could settle all liabilities with current assets. The funded status information for the total System is shown in the following table (in millions).

	12/31/12	12/31/13	12/31/14	12/31/15	12/31/16	12/31/17	12/31/18
<i>Using Actuarial Value of Assets:</i>							
Funded Ratio (AVA/AL)	56%	60%	62%	67%	67%	68%	68%
Unfunded Actuarial Liability (AL-AVA)	\$10,253	\$9,766	\$9,468	\$8,539	\$9,061	\$8,907	\$9,202
<i>Using Market Value of Assets:</i>							
Funded Ratio (MVA/AL)	59%	65%	65%	65%	65%	70%	64%
Unfunded Actuarial Liability (AL-MVA)	\$9,714	\$8,584	\$8,808	\$9,055	\$9,627	\$8,569	\$10,430



SECTION 1 – BOARD SUMMARY



Changes in actuarial assumptions and methods, coupled with investment returns below the assumed rate and contributions below the actuarial rate significantly reduced the funded ratio over much of this period. The funded ratio is expected to increase steadily in the future assuming assumptions are met and scheduled contributions are made.

Given the current funded status of the System, the deferred investment experience, the amortization method and the amortization periods, and the scheduled employer contribution rates, the dollar amount of the UAL for the entire System is expected to increase over the next few years as the unrecognized investment experience flows through the asset smoothing method. Over the longer term, the funded ratio is expected to eventually improve, but will continue to be heavily dependent on the actual investment returns in the future.

CONTRIBUTION RATES

The funding objective of the System is to establish contribution rates that over time will remain relatively level, as a percentage of payroll, and to pay off the unfunded actuarial liability in a reasonable timeframe.

Generally, the actuarial contribution rates to the various Systems consist of:

- a "normal cost" for the portion of projected liabilities allocated by the actuarial cost method to service of members during the year following the valuation date and an expense load for administrative expenses for the year,
- a "UAL contribution" for the excess of the portion of projected liabilities allocated to service to date over the actuarial value of assets.

There is also a statutory contribution rate that is used to finance the Death and Disability Program. Contributions for the Death and Disability Program are deposited in a separate trust fund from which benefits are paid. A separate actuarial analysis and report is prepared for the Death and Disability Program on June 30 of each year, so the death and disability contribution rate is not reflected in this report.

The 2019 Legislature passed two pieces of legislation that impacted the contributions to KPERS. Senate Bill 9 provided for a transfer of \$115 million from the State General Fund to KPERS in March, 2019. This payment covers the \$97 million in missed KPERS School contributions for FY 2016 plus interest. The additional contribution lowered the State/School actuarial contribution rate by 0.29%. The 2019 Legislature also passed House Substitute for Senate Bill 25. This legislation repealed the actions of the 2018 Legislature which provided for a contingent payment of up to \$56 million in FY 2019, if actual FY 2019 receipts exceeded the consensus revenue estimates. Instead, this legislation directly transferred \$51 million to the KPERS Trust Fund in FY 2020 (received by KPERS on July 1, 2019). The net reduction of \$5 million did not have a significant impact on the valuation results.



SECTION 1 – BOARD SUMMARY

In KPERS, State, School and Local employers do not necessarily contribute the full actuarial contribution rate. Based on legislation passed in 1993, the employer contribution rates certified by the Board may not increase by more than the statutory cap. The statutory cap, which has been changed periodically, is 1.2% for all three groups (0.9% in fiscal year 2014, 1.0% in 2015, and 1.1% in 2016, and 1.2% in 2017 and beyond). In 2015, SB 4 reset the previously certified employer contribution rate for the State/School group for the last half of FY 2015 from 11.27% to 8.65%. In addition, 2015 SB 228 authorized the sale of \$1.0 billion in bonds to deposit in the trust fund, but also lowered the statutory rates for the State/School group from 12.37% to 10.91% for FY 2016 and 13.57% to 10.81% for FY 2017. The December 31, 2015 valuation set the statutory contribution rates for FY 2019, based on the 1.2% statutory cap.

The results of the December 31, 2018 valuation are used to set employer contribution rates for fiscal year 2022 for the State and School (July 1, 2021 to June 30, 2022) and fiscal year 2021 for Local employers (calendar year 2021). Given the lag between the valuation date that sets the employer contribution rates and the effective date of those contribution rates, i.e., a two year lag for Local employers and a two and one-half year lag for the State/School and Judges groups, the UAL is projected from the valuation date to the first day of the fiscal year in which the contribution rate will apply, based on the statutory contribution rates and expected payroll in the intervening years. The UAL is amortized as a level-percentage of payroll for all groups except the Judges where a level-dollar payment is used. The payroll growth assumption is 3.0%, so the annual amortization payments will increase 3.0% each year. As a result, if total payroll grows 3.0% per year, as assumed, the amortization payment will remain level as a percentage of total current payroll. However, if actual payroll growth is less than 3.0%, then the UAL contribution rate will increase.

A summary of the actuarial and statutory employer contribution rates for the System is shown below:

System	December 31, 2018 Valuation		
	Actuarial	Statutory	Difference
State ¹	9.97%	14.09%	(4.12%)
School ¹	15.15%	14.09%	1.06%
State/School ¹	14.09%	14.09%	0.00%
Local ¹	8.87%	8.87%	0.00%
Police & Fire - Uniform Rates ²	22.80%	22.80%	0.00%
Judges	18.40%	18.40%	0.00%

¹ By statute, rates are allowed to increase by a maximum of 1.2%, plus the cost of any benefit enhancements. The December 31, 2018 valuation sets the employer contribution rate for FY 2022 for the State and School group and calendar year 2021 for the Local group. An additional contribution of 0.64% applies to the School group in FY 2022 due to contribution reductions in FY 2017 and FY 2019.

² For KP&F, the statutory contribution rate is equal to the "Uniform" rate. The rate shown is for both State and Local employers. The uniform rate does not include the payment required to amortize the unfunded past service liability determined separately for each employer (Table 15).

Due to statutory caps, the full actuarial contribution rate is not necessarily contributed for all KPERS groups. The State and Local groups reached the actuarial required contribution (ARC) date (the year in which the statutory contribution rate is equal to or greater than the ARC rate) in the 2010 and 2012 valuations, respectively, and remain at the ARC rate in this valuation. However, due to the lag between the valuation date and the applicable fiscal year for the contribution rate, the State group did not actually contribute the full ARC until FY 2014 and the Local group until CY 2015. Based on the current valuation, there is a difference (shortfall) between the actuarial and statutory contribution rates of 1.06% for the School group. However, the statutory contribution rate is set for the combined State/School group and the ARC date occurs in FY 2021 at a rate of 14.23% of pay, based on the December 31, 2017 valuation.



SECTION 1 – BOARD SUMMARY

Separate employer contribution rates are calculated for two subgroups of the State: Correctional Employee Groups with a normal retirement age of 55 (C55) and a normal retirement age of 60 (C60). The contribution rates are to be calculated by increasing the state statutory contribution rate by the difference in the normal cost rate for the C55 and C60 groups over the normal cost rate for regular state members, but not to exceed the statutory cap on contribution increases. The higher contribution rates are intended to finance the earlier normal retirement age. However, 2015 SB 228 reset the statutory employer contribution rates for FY 2016 and FY 2017 for the Correctional Employee groups to be the same as the employer contribution rate for the State/School group (10.91% and 10.81% respectively), eliminating the intended rate differential for a time. The resulting contribution rates for the Correctional Employee Groups for FY 2022 are shown in the following table:

Corrections Group	Statutory Rate
Retirement Age 55:	14.43%
Retirement Age 60:	15.14%

The change in the employer actuarial contribution rate from December 31, 2017 to December 31, 2018 and the primary components thereof are shown in the table on page 21. The employer contribution rates increased from those in the December 31, 2017 valuation for all groups with the exception of the School group, primarily due to unfavorable investment experience during 2018. For the School group (and by extension the State/School group), the decrease in the contribution rate was the result of the impact of the additional contribution of \$115 million, as provided by Senate Bill 9. Furthermore, covered payroll for the School group grew by 6.9%, which is higher than the assumed payroll growth rate of 3.0%. When the same contribution amount required to amortize the UAL is spread over a larger payroll, the UAL contribution rate is reduced.

COMMENTS

The 2019 Legislature passed two pieces of legislation that impacted the contributions to KPERS. Senate Bill 9 provided for a transfer of \$115 million from the State General Fund to KPERS in March, 2019. This payment covers the \$97 million in missed KPERS School contributions for FY 2016 plus interest. The additional contribution lowered the State/School actuarial contribution rate by 0.29%. The 2019 Legislature also passed House Substitute for Senate Bill 25. This legislation repealed the actions of the 2018 Legislature which provided for a contingent payment of up to \$56 million in FY 2019, if actual FY 2019 receipts exceeded the consensus revenue estimates. Instead, this legislation directly transferred \$51 million to the KPERS Trust Fund in FY 2020 (received by KPERS on July 1, 2019). The net reduction of \$5 million did not have a significant impact on the valuation results.

Like most public retirement systems, KPERS uses an asset smoothing method to average investment experience above and below the assumed net rate of return (7.75%). Under the asset smoothing method, the difference between the dollar amount of the actual and assumed investment experience is recognized equally over a five-year period. Due to the recognition of the experience in the prior four years using the asset smoothing method, the return on the actuarial value of assets in 2018 was +5.3%. As of the valuation date, the actuarial value of assets exceeds the market value of assets by about 6.6% or \$1.2 billion. This deferred experience will flow through the asset smoothing method in the next four years and be recognized in the valuation process, unless offset by investment experience above the 7.75% assumed net rate of return. As the deferred investment experience is recognized, the funded ratio can be expected to decrease and the actuarial contribution rate to increase.



SECTION 1 – BOARD SUMMARY

While the use of an asset smoothing method is a common procedure used by public retirement systems, it is important to identify the potential impact of the deferred (unrecognized) investment experience. This is particularly important when there are significant deferred investment losses, but it is also useful to consider the impact on the key actuarial measurements if the deferred investment gains are recognized. To illustrate the impact of the deferred investment experience, the key valuation results are shown in the following table for the State/School and KPF groups using both the actuarial value of assets and the pure market value. The impact would be similar for the other groups.

	State/School		KP&F	
	Actuarial	Market	Actuarial	Market
Actuarial Liability	\$19,959	\$19,959	\$3,457	\$3,457
Asset Value	<u>13,202</u>	<u>12,387</u>	<u>2,524</u>	<u>2,362</u>
Unfunded Actuarial Liability*	\$ 6,756	\$ 7,572	\$ 933	\$1,095
Funded Ratio	66%	62%	73%	68%
Contribution Rate:				
Normal Cost Rate	7.95%	7.95%	14.86%	14.86%
UAL Payment	<u>12.14%</u>	<u>13.64%</u>	<u>15.09%</u>	<u>17.66%</u>
Actuarial Contribution Rate	20.09%	21.59%	29.95%	32.52%
Employee Rate	<u>6.00%</u>	<u>6.00%</u>	<u>7.15%</u>	<u>7.15%</u>
Employer Rate	14.09%	15.59%	22.80%	25.37%

* May not add due to rounding

Future investment experience will impact the extent to which the deferred investment experience (which is currently a net loss) will be recognized. The ultimate impact of the deferred experience on the employer contribution rate would be similar to the column shown above based on the market value of assets, if all actuarial assumptions are met including the 7.75% return in future years. Also, please refer to the graphs later in this section that show the projected contribution rates assuming a 7.75% net rate of return in all future years.

Over the last two decades, a comprehensive plan has been developed to address the long-term funding of KPERS and significant changes have occurred. HB 2014, which was passed by the 2003 Legislature, increased the statutory cap on the State/School employer contribution rate from 0.20% to 0.40% in FY 2006, 0.50% in FY 2007 and 0.60% in FY 2008 and beyond. It also authorized the issuance of up to \$500 million in pension obligation bonds (POBs). The POBs were sold and proceeds of \$440.2 million were received on March 10, 2004. The debt service payments on the bonds are paid by the State in addition to the regular KPERS employer contribution rate.

The 2004 Legislature passed SB 520, which continued to address issues related to the long term funding of the System. It gave the KPERS Board of Trustees the authority to establish the actuarial cost method and amortization method/period. With this authority, the Board changed both the actuarial cost method and the asset valuation method with the December 31, 2003 actuarial valuation. SB 520 also increased the statutory cap for Local employers from 0.15% to 0.40% in FY 2006, 0.50% in FY 2007 and 0.60% in FY 2008 and beyond.

The 2007 Legislature passed SB 362 which created a new benefit structure for members first employed on or after July 1, 2009 (KPERS 2). The change was made partially due to long term funding considerations, but also in response to demographic changes in the membership.



SECTION 1 – BOARD SUMMARY

The 2011 Legislature passed Senate Substitute for House Bill 2194 (Sub HB 2194). The intent of this law was to strengthen KPERS' long term funding and improve the sustainability of the system. The bill contained significant changes for both KPERS employers and current and future members. In addition, Sub HB 2194 established a 13 member KPERS Study Commission to study alternative plan designs during the last half of 2011 and make a recommendation for KPERS plan design that would provide for the long term sustainability of the System. The Commission report was due to the Legislature by January 6, 2012. Sub HB 2194 required that the report recommendations be voted on by the 2012 Legislature for the other provisions of Senate Substitute for HB 2194 to become effective. The 2012 Legislature did not move the Study Commission recommendation forward, but some of the other provisions were included in the bill that was ultimately passed in 2012, Senate Sub for House Bill 2333.

The 2012 Legislature passed Sub House Bill 2333, affecting new hires, current members and employers. The changes were made to improve KPERS' long term sustainability. The basic provisions of Sub House Bill 2333, as amended by House Bill 2213 in 2013, included:

- ✓ Increased the statutory cap on employer contribution rates to 0.9% in FY 2014, 1.0% in FY 2015, 1.1% in FY 2016 and 1.2% in FY 2017 and beyond.
- ✓ Contingent upon IRS approval, established an election by KPERS 1 members between different contribution rate and benefit levels. The legislation provided that, if the IRS rejected or did not take action to approve the election, KPERS 1 members would default to an increase in their employee contributions to 5% of compensation effective January 1, 2014, and 6% effective January 1, 2015, with an increase in the benefit multiplier to 1.85% beginning January 1, 2014, for future years of service only. Subsequently, the IRS issued a private letter ruling stating that the election granted to KPERS 1 members under 2012 HB 2333 was impermissible.
- ✓ For KPERS 2 members retiring after July 1, 2012, the cost of living adjustment (COLA) was eliminated, but members received a 1.85% multiplier for all years of service.
- ✓ Created a Cash Balance Plan for new hires beginning January 1, 2015. A cash balance plan is a type of defined benefit plan that includes some elements of a defined contribution plan and shares risk between the employer and employee. Each member has a hypothetical account that is credited with employee contributions, employer pay credits and interest credits. At retirement, the account balance is annuitized to create a guaranteed monthly benefit payable for the member's lifetime. Up to 30% of the account value at retirement may be paid as a lump sum.
- ✓ Beginning in FY 2014, provided for the state to make additional contributions to help pay down KPERS' unfunded actuarial liability until the State/School group reaches a funded ratio of at least 80%. The revenue was to come from the Expanded Lottery Act Revenues Fund (ELARF). However, for FY 2014 through 2017, the ELARF funds were appropriated as a partial funding source to meet the statutory contribution requirements for the School group rather than contributed in addition to the statutory contributions. Therefore, no additional funding of the unfunded actuarial liability has occurred. As a result, projections assume there will not be any additional payments to the unfunded actuarial liability from the ELARF funds.
- ✓ If the State of Kansas sells surplus real estate, 80% of the proceeds is to be used to pay down KPERS' unfunded actuarial liability until the System reaches an 80% funded ratio. However, 2016 SB249 suspended this provision with respect to any sales of surplus real estate during FY 2017.

The 2014 Legislature passed HB 2533 which made changes to the KPERS 3 benefit structure, generally decreasing the portion of the benefit that is guaranteed, thereby increasing the risk-sharing portion of the benefit. The changes in House Bill 2533 were designed to further improve KPERS long term funding and to better manage the investment risk.



SECTION 1 – BOARD SUMMARY

The 2015 Legislature passed SB 4 which revised the State/School employer contribution rate from 11.27% to 8.65% for the last half of FY 2015 to correspond with the Governor's allotment. In addition, 2015 SB 228 provided for bonds to be issued to improve the funded status of the State/School group and also reduced the previously certified employer contribution rates for FY 2016 and 2017. The following provisions were included in SB 228:

- ✓ Net proceeds of up to \$1.0 billion from bonds issued by the state of Kansas were to be deposited into the KPERS trust fund for the State/School group, subject to certain criteria. The bonds had to be issued at an interest rate no greater than 5.0% and approved by the State Finance Council (approval received July 2, 2015).
- ✓ Revised the previously certified State/School employer contribution rate from 12.37% to 10.91% for fiscal year 2016 and from 13.57% to 10.81% for fiscal year 2017. The statutory cap of 1.2% per year was still applicable to employer contribution rates in fiscal year 2018 and beyond.

The 2015 Legislature also passed House Bill 2095 that contained changes to the working after retirement provisions and implemented a pilot program in KP&F for a Deferred Option Retirement Plan for the Kansas Highway Patrol. Neither of these provisions had a significant impact on the long term funding of the System.

The 2016 Legislature passed House Sub for SB 168 which revised the rules pertaining to working after retirement. The bill also made technical and clarifying amendments to statutes related to death and disability contributions, KPERS 3 members, and the Deferred Retirement Option Program (DROP) for certain members of KP&F. None of these provisions had an impact on the December 31, 2015 valuation results. The 2016 Legislature also passed House Sub for SB 161 which provided for the delay of up to \$100 million in State and School contributions for fiscal year 2016. House Sub for SB 249 provided that the delayed contributions would be repaid in full, with interest at 8%, by June 30, 2018. The Governor used this allotment authority to delay payments of \$97.4 million in State/School group and KP&F State contributions during the final quarter of FY 2016. However, S Sub for Sub HB 2052, passed in the 2017 session, provided that the repayment of these contributions will not be paid (subsequent legislation passed by the 2019 Legislature repaid these delayed contributions).

The 2017 Legislature passed several bills that impacted the provisions and funding of KPERS:

- Senate Substitute for Substitute HB 2052 (S Sub for Sub HB 2052) provided that a portion of the contributions for the School group for FY 2017 will be delayed so the total State/School contribution will be \$64.13 million less than the scheduled statutory contributions. The delayed employer contributions for fiscal year 2017 will be paid in level-dollar annual installments of \$6.4 million over twenty years beginning in fiscal year 2018. These payments are determined as a contribution rate for School employers to be paid in addition to the statutory State/School contribution rate. Further, S Sub for Sub HB 2052 provided that the repayment of the contribution reduction from FY 2016 with interest (\$115 million), scheduled in FY 2018, would not be paid (subsequent legislation passed by the 2019 Legislature repaid these delayed contributions).
- Senate Substitute for HB 2002 contained KPERS funding provisions for FY 2018 and FY 2019, including the following:
 - **FY 2018:** The contributions for the State/School group for fiscal year 2018 was made at the scheduled statutory rate of 12.01%. In addition, the first installment of \$6.4 million on the 20-year amortization of the delayed contributions for FY 2017 was included.
 - **FY 2019:** A portion of the employer contributions for School employers within the State/School group for fiscal year 2019 were delayed so the total employer contribution was \$420 million, including the second installment of \$6.4 million on the delayed



SECTION 1 – BOARD SUMMARY

contribution for FY 2017. This results in an expected delay of \$194 million that will be paid by the School group, as a level dollar amount over 20 years beginning in FY 2020.

- **FY 2020:** The current statutory cap of 1.2% per year will apply in determining the statutory contribution rate for the State/School group for FY 2020. The certified statutory rate from FY 2019 of 13.21%, without inclusion of the \$6.4 million amortization of the delayed contributions in FY 2017 and \$19.4 million amortization of the delayed contributions in FY 2019, will be increased by 1.2%, resulting in a statutory contribution rate for FY 2020 of 14.41%. The current statutory cap of 1.2% per year applies for all subsequent years.
- SB 205 changed the duty-related death benefit for KP&F members to the greater of 50% of Final Average Salary and the member's accrued retirement benefit under the 100% joint and survivor option, payable to the member's spouse. Including any benefits that may be due to child beneficiaries, the total monthly benefits may not exceed 90% of the member's Final Average Salary. Prior to this bill, the duty-related death benefit for a KP&F member was 50% of Final Average Salary, and the maximum available to the family was 75% of the member's Final Average Salary.
- House Substitute for SB 21 included changes to the working after retirement rules for members who retire on or after January 1, 2018. The key provisions of the bill were to lengthen the waiting period for KPERS members to return to work from 60 days to 180 days for members who retire before attaining age 62, remove the earnings limitation for all retirees, and establish a single employer contribution schedule for all retirees.

The 2018 Legislature passed House Substitute for Senate Bill 109 that provided for the following additional funding to the KPERS School group:

- An additional payment of \$82 million in July 2018 (received by KPERS).
- A contingent additional payment of up to \$56 million to be paid in FY 2018, if actual FY 2018 receipts exceed the consensus revenue estimates (full amount received in June, 2018).
- A contingent additional payment of up to \$56 million to be paid in FY 2019, if actual FY 2019 receipts exceed the consensus revenue estimates (this payment was changed by the 2019 Legislature to a transfer of \$51 million in FY 2020 which was received by KPERS on July 1, 2019).

The 2019 Legislature passed two pieces of legislation that impacted the contributions to KPERS. Senate Bill 9 provided for a transfer of \$115 million from the State General Fund to KPERS in March, 2019. This payment covers the \$97 million in missed KPERS School contributions for FY 2016 plus interest. The additional contribution lowered the State/School actuarial contribution rate by 0.29%. The 2019 Legislature also passed House Substitute for Senate Bill 25. This legislation repealed the actions of the 2018 Legislature which provided for a contingent payment of up to \$56 million in FY 2019, if actual FY 2019 receipts exceeded the consensus revenue estimates. Instead, this legislation directly transferred \$51 million to the KPERS Trust Fund in FY 2020 (received by KPERS on July 1, 2019). The net reduction of \$5 million did not have a significant impact on the valuation results.

The legacy unfunded actuarial liability is amortized over a closed period ending in 2033 (14 years remaining as of this valuation date). Increases in the unfunded actuarial liability resulting from the assumption changes adopted in the December 31, 2016 valuation are amortized over a closed 25 year period, while other actuarial experience (gains/losses) is amortized over closed 20 year periods. While all of the groups (State/School, Local, KP&F, and Judges) are projected to reach a funded ratio of 100%, the actual funding progress will be heavily dependent on the actual investment experience of the System in future years, the continuation of the current statutory funding policy for the State/School group, and actual contributions at

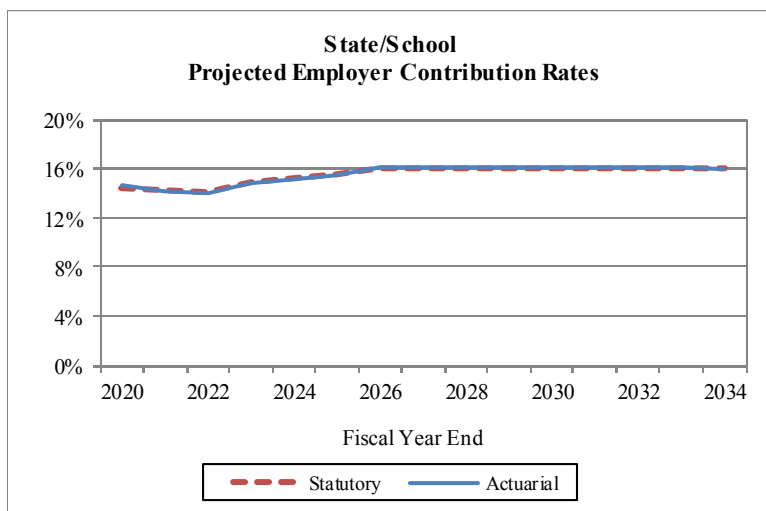


SECTION 1 – BOARD SUMMARY

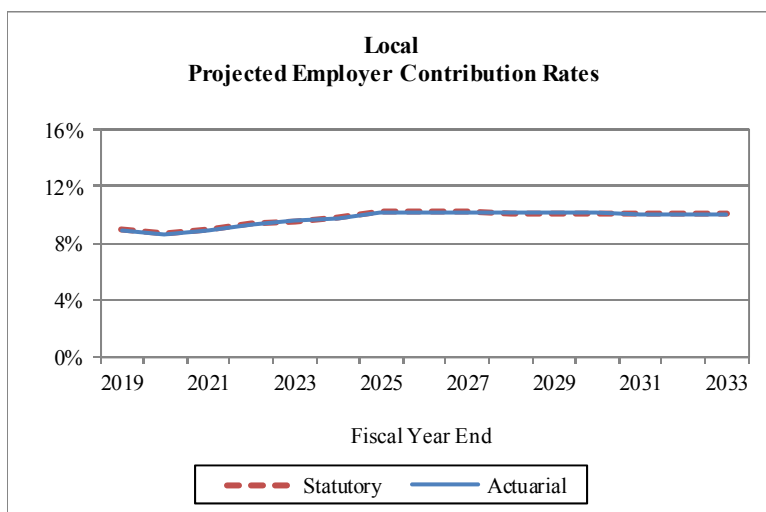
the statutory rate. Any material extension of the amortization periods will delay funding progress by reducing contributions in the short term and increasing them over the long term.

The following graphs show the preliminary projected employer contribution rates assuming all actuarial assumptions are met in the future, including a 7.75% net rate of return on the market value of assets in all years, and that the current statutory funding policy for the State/School group (including the amortization policy) continues and contributions are made as scheduled.

Note that although separate valuations are performed for the State and School groups, the statutory contribution rate for the two is determined using the combined valuation results for the two groups. Contributions which result from the excess of the statutory contribution rate over the actuarial required contribution rate for the State are allocated to the School to improve the funding of that group.



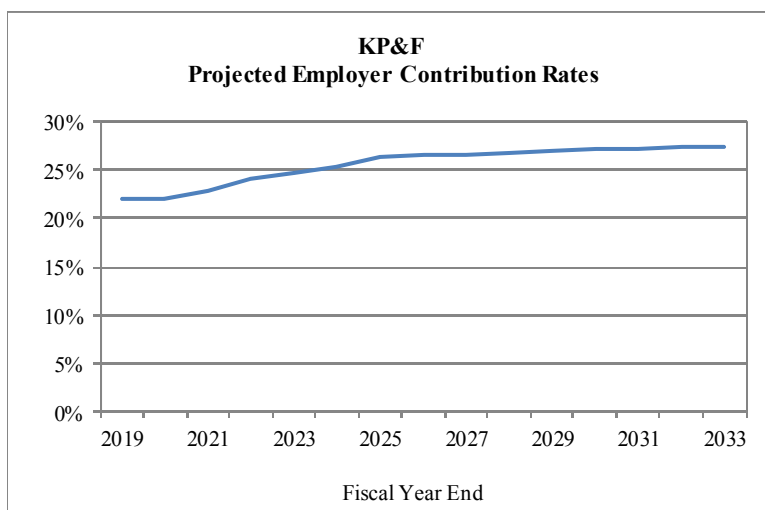
Based on the December 31, 2017 valuation results, the actuarial required contribution (ARC) date for the State/School group occurs in FY 2021 at an ARC rate of 14.23%. Given the deferred investment experience, it increases to around 16%. During the projection period, the statutory rate is expected to be equal to the ARC rate. Actual experience in future years, particularly investment returns, will significantly impact future actuarial and statutory rates.



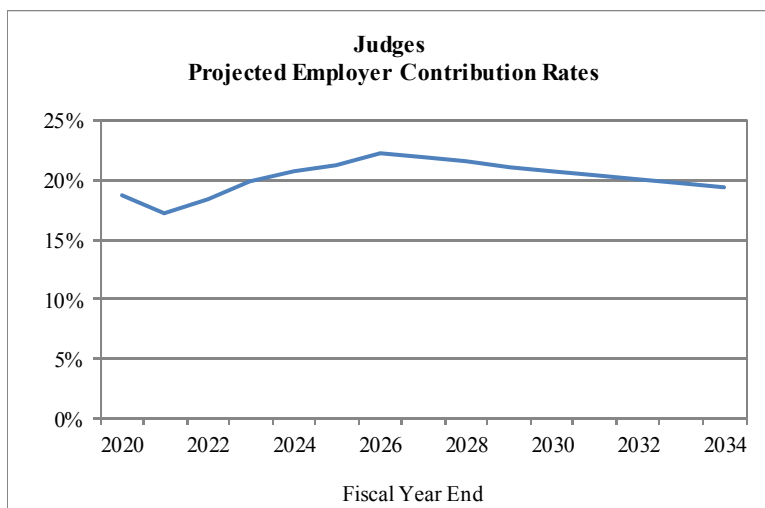
The Local group reached the ARC date in the 2012 valuation at an ARC rate of 9.48%, which has decreased and is now 8.87% in the 2018 valuation. The projected contribution rate is expected to increase to around 10.15% as the deferred investment experience is realized, assuming all actuarial assumptions are met in future years. Actual experience in future years, particularly investment returns, will significantly impact future actuarial and statutory rates.



SECTION 1 – BOARD SUMMARY



Given the magnitude of the deferred investment loss, the projected employer contribution rate for KP&F is expected to increase to more than 27% as the deferred investment experience is recognized through the asset smoothing method. However, actual experience in future years, particularly investment returns, will significantly impact future contribution rates.



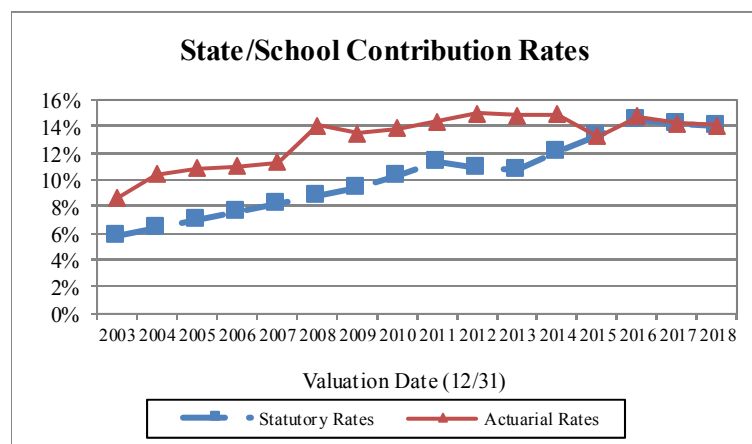
Given the magnitude of the deferred investment loss, the projected employer contribution rate for Judges is expected to increase to more than 22% as the deferred investment experience is recognized through the asset smoothing method and then decline. Actual experience in future years, particularly investment returns, will significantly impact future employer contribution rates.

Historical contribution rates for each group are shown on the following pages. Please note that prior to the December 31, 2003 valuation, one contribution rate was developed for the State and School together as one group. Legislation passed in 2004 split the actuarial valuations into two separate groups, although the statutory contribution rate has still been determined on a combined basis. By statute, any excess of the statutory contribution over the actuarial required contribution for the State is allocated to the School group.

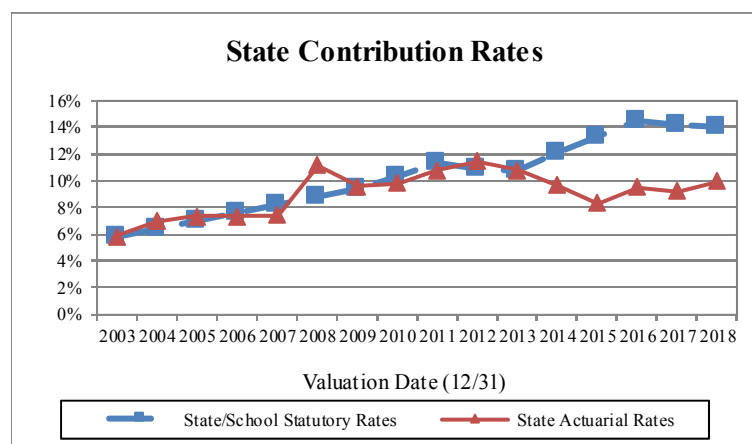
Significant changes in funding methods occurred in 2003, and the System received bond proceeds in 2004 and 2015. Actuarial assumptions were changed in the 2004, 2007, 2011, 2014 and 2016 valuations. These changes impact the comparability of contribution rates between various valuation dates.



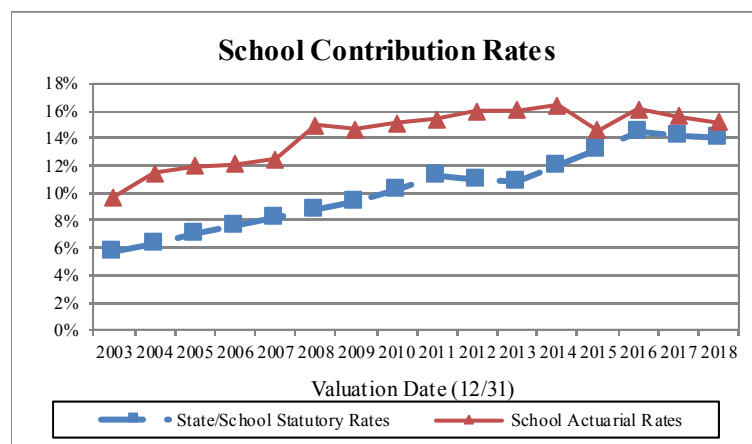
SECTION 1 – BOARD SUMMARY



Numerous factors have contributed to the increase in the ARC rate for the State/School group over much of this period including investment experience, changes in actuarial assumptions, and contributions significantly below the actuarial rate. Due to additional contributions and higher payroll growth than expected during 2018, the ARC rate decreased to 14.09%.



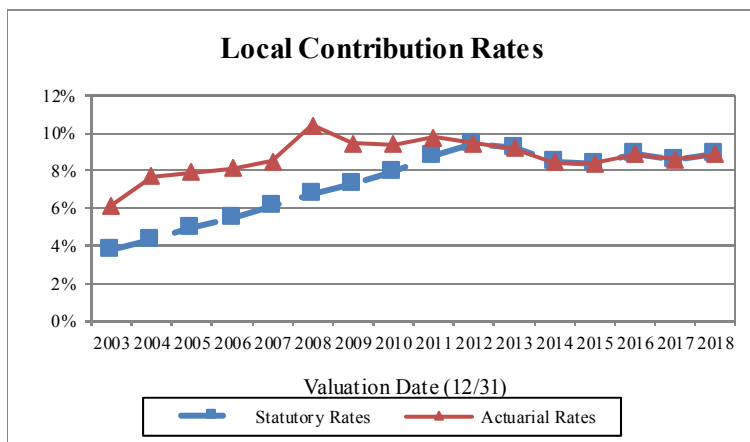
The split of the State group into a separate group with the 2003 valuation, coupled with the bond issue, lowered the State ARC rate. The State reached the full ARC rate in the 2010 valuation and has remained at ARC except for the recertification of the statutory contribution rate for FY 2017 from 12.37% to 10.91%. In this valuation, the State's ARC rate increased to 9.97%, due to unfavorable investment experience in 2018.



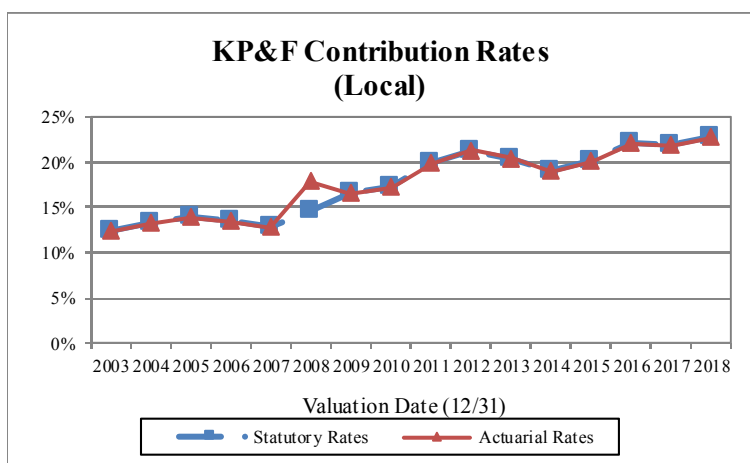
Due to investment experience, changes in actuarial assumptions, and the magnitude of the difference between the actuarial and statutory contribution rates, the funded status of the School group has declined and the ARC rate has increased during the early part of this period. Increases to the statutory contribution rate and contribution sharing from the State group helped to stabilize ARC rate and improve the funded ratio.



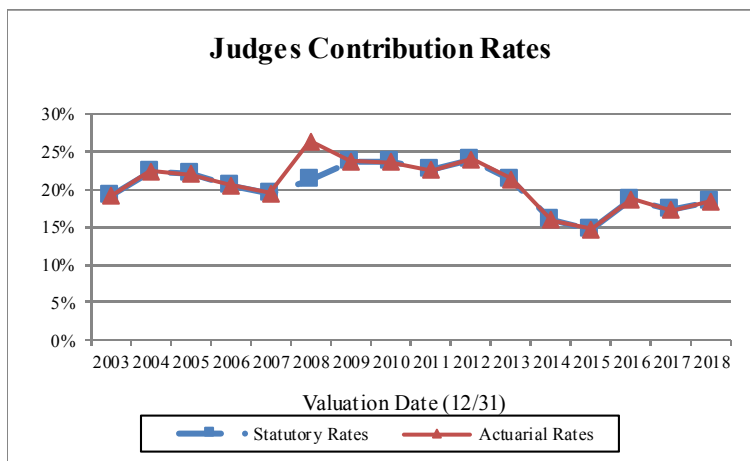
SECTION 1 – BOARD SUMMARY



The Local contribution rate has also been impacted by changes in actuarial assumptions and methods as well as investment performance. With the significant changes in 2012 Sub House Bill 2333 and favorable investment returns, the statutory contribution rate was equal to the ARC rate in the 2012 valuation. In this valuation, the Local group's ARC rate increased to 8.87%, due to unfavorable investment experience in 2018.



Investment experience in 2008 and 2011 resulted in higher contribution rates in the latter part of the period. The assumption changes reflected in the 2016 valuation increased the contribution rate. Unfavorable investment experience during 2018 resulted in an increase in the ARC rate for the KP&F System.



Investment experience in 2008 and 2011 resulted in higher contribution rates in the middle of the period. The assumption changes reflected in the 2016 valuation increased the contribution rate. Unfavorable investment experience during 2018 resulted in an increase in the ARC rate for the Judges System.



SECTION 1 – BOARD SUMMARY

SUMMARY OF CHANGE IN UNFUNDED ACTUARIAL LIABILITY
BY SYSTEM
DECEMBER 31, 2018 VALUATION
(\$ millions)

	State	School	State/School	Local	KP&F	Judges	Total
UAL in 12/31/2017 Valuation Report	\$868.8	\$5,712.5	\$6,581.3	\$1,458.3	\$859.9	\$7.7	\$8,907.2
. Effect of contribution cap/time lag	(2.6)	57.5	54.9	1.0	8.0	0.2	64.1
. Expected decrease due to UAL amortization	(16.6)	(109.4)	(126.0)	(27.9)	(16.5)	(0.3)	(170.7)
. Actual vs. expected experience							
Investment return	88.6	228.0	316.6	90.7	63.7	4.8	475.8
Demographic experience	(4.4)	70.5	66.1	(13.7)	20.6	(1.5)	71.4
All other experience	0.9	5.8	6.6	(6.8)	(2.5)	(0.2)	(2.9)
. Additional contributions	0.0	(143.2)	(143.2)	0.0	0.0	0.0	(143.2)
. Change in actuarial assumptions/methods	0.0	0.0	0.0	0.0	0.0	0.0	0.0
. Change in benefit provisions	0.0	0.0	0.0	0.0	0.0	0.0	0.0
UAL in 12/31/2018 Valuation Report	\$934.7	\$5,821.7	\$6,756.3	\$1,501.6	\$933.2	\$10.7	\$9,201.8

Note: Numbers may not add due to rounding.



SECTION 1 – BOARD SUMMARY

**SUMMARY OF
CHANGES IN EMPLOYER ACTUARIAL CONTRIBUTION RATE
BY SYSTEM
AS OF DECEMBER 31, 2018**

Percentage of Payroll	State	School	State/School	Local	KP&F¹	Judges
Actuarial Contribution Rate in 12/31/2017 Valuation	9.22%	15.59%	14.23%	8.61%	21.93%	17.26%
Change Due to Amortization of UAL						
· effect of contribution cap/time lag	(0.02)	0.11	0.08	0.00	0.11	0.06
· UAL amortization	0.00	0.00	0.00	0.00	0.00	(0.08)
· investment experience	0.66	0.44	0.48	0.36	0.86	1.50
· liability experience	(0.03)	0.13	0.10	(0.05)	0.28	(0.47)
· all other experience	0.03	(0.14)	(0.10)	(0.05)	(0.12)	0.03
· additional contributions in FY 2019	0.00	(0.37)	(0.29)	0.00	0.00	0.00
· payroll growth	0.18	(0.50)	(0.31)	0.09	(0.27)	0.00
· change in assumptions/methods	0.00	0.00	0.00	0.00	0.00	0.00
· change in benefit provisions	0.00	0.00	0.00	0.00	0.00	0.00
Change in Employer Normal Cost Rate						
· change in benefit provisions	0.00	0.00	0.00	0.00	0.00	0.00
· change in assumptions/methods	0.00	0.00	0.00	0.00	0.00	0.00
· all other experience	(0.07)	(0.11)	(0.10)	(0.09)	0.01	0.10
Actuarial Contribution Rate in 12/31/2018 Valuation	9.97%	15.15%	14.09%	8.87%	22.80%	18.40%

¹ Contribution rate for Local employers only.

Note: Numbers may not add due to rounding.



SECTION 1 – BOARD SUMMARY

**SUMMARY OF HISTORICAL CHANGES IN TOTAL SYSTEM UAL
as of
DECEMBER 31, 2018 VALUATION**

%(millions)	As Reported on Valuation Date							
	6/30/94	6/30/95	6/30/96	6/30/97	6/30/98	6/30/99	6/30/00	12/31/00
Actual Experience vs. Assumed								
• Investment	\$(102)	\$(143)	\$(280)	\$(323)	\$(413)	\$(369)	\$(441)	\$(23)
• Other	320	72	136	157	104	46	99	84
Assumption Changes	0	(96)	0	0	350	0	0	(206)
Changes in Data/Procedures	244	0	0	0	0	21	71	145**
Change in Cost Method	0	0	0	0	0	0	0	0
Effect of Contribution Cap/Lag	*	95	70	63	54	78	66	60
Amortization Method	*	47	38	35	32	30	22	12
Change in Benefit Provisions	75	0	0	0	88	0	19	0
Change in Actuarial Firm/Software	0	0	0	0	0	0	0	0
Bond Issue	0	0	0	0	0	0	0	0
Non-Collectible Pension Contributions	0	0	0	0	0	0	0	0
Additional Contributions	0	0	0	0	0	0	0	0
Total	\$537	\$(25)	\$(36)	\$(68)	\$215	\$(194)	\$(164)	\$72

* Not calculated for this year.

** Reflects the impact of re-establishing the KP&F Supplemental Actuarial Liability at December 31, 2002. The additional unfunded actuarial liability as of December 31, 2000 for the State/School and Local groups not recognized in the prior valuation due to the phase-in of the change in actuarial procedures is included.

Unfunded actuarial liability 6/30/93: \$ 968 million

Unfunded actuarial liability 12/31/18: \$ 9,202 million



SECTION 1 – BOARD SUMMARY

**SUMMARY OF HISTORICAL CHANGES IN TOTAL SYSTEM UAL
as of
DECEMBER 31, 2018 VALUATION (continued)**

%(millions)	As Reported on Valuation Date							
	12/31/01	12/31/02	12/31/03	12/31/04	12/31/05	12/31/06	12/31/07	12/31/08
Actual Experience vs. Assumed								
• Investment	\$350	\$644	\$140	\$456	\$167	\$(293)	\$(626)	\$2,332
• Other	(9)	68	(32)	16	(84)	140	99	78
Assumption Changes	0	0	0	437	(5)	0	384	0
Changes in Data/Procedures	5	177**	(286)***	0	0	0	0	0
Change in Cost Method	0	0	1,147	0	0	0	0	0
Effect of Contribution Cap/Lag	115	143	178	179	247	258	251	246
Amortization Method	14	21	47	68	84	83	78	71
Change in Benefit Provisions	0	37	3	1	0	24	2	0
Change in Actuarial Firm/Software	0	0	0	0	0	0	0	0
Bond Issue	0	(41)	(440)	0	0	0	0	0
Non-Collectible Pension Contributions	0	0	0	0	0	0	0	0
Additional Contributions	0	0	0	0	0	0	0	0
Total	\$475	\$1,049	\$757	\$1,157	\$409	\$212	\$188	\$2,727

** Reflects the impact of re-establishing the KP&F Supplemental Actuarial Liability at December 31, 2002. The additional unfunded actuarial liability as of December 31, 2000 for the State/School and Local groups not recognized in the prior valuation due to the phase-in of the change in actuarial procedures is included.

*** Change in asset valuation method.

Unfunded actuarial liability 6/30/93: \$ 968 million

Unfunded actuarial liability 12/31/18: \$ 9,202 million



SECTION 1 – BOARD SUMMARY

SUMMARY OF HISTORICAL CHANGES IN TOTAL SYSTEM UAL
as of
DECEMBER 31, 2018 VALUATION (continued)

\$(millions)	As Reported on Valuation Date							
	12/31/09	12/31/10	12/31/11	12/31/12	12/31/13	12/31/14	12/31/15	12/31/16
Actual Experience vs. Assumed								
• Investment	\$(1,011)	\$560	\$852	\$732	\$(653)	\$(368)	\$52	\$(59)
• Other	(70)	(334)	(190)	(78)	(125)	(78)	(130)	(144)
Assumption Changes	0	0	(64)	0	0	(50)	0	593
Changes in Data/Procedures	0	0	0	0	0	0	0	0
Change in Cost Method	0	0	0	0	0	0	0	0
Effect of Contribution Cap/Lag	383	320	289	303	246	178	160	70
Amortization Method	96	68	62	49	46	18	(11)	(38)
Change in Benefit Provisions	0	0	15	19	0	1	0	1
Change in Actuarial Firm/Software	0	(27)	0	0	0	0	0	0
Bond Issue	0	0	0	0	0	0	(1,000)	0
Non-Collectible Pension Contributions	0	0	0	0	0	0	0	99
Additional Contribution	0	0	0	0	0	0	0	0
Total	\$(602)	\$587	\$964	\$1,025	\$(487)	\$(298)	\$(929)	\$522

Unfunded actuarial liability 6/30/93: \$ 968 million
Unfunded actuarial liability 12/31/18: \$ 9,202 million



SECTION 1 – BOARD SUMMARY

**SUMMARY OF HISTORICAL CHANGES IN TOTAL SYSTEM UAL
as of
DECEMBER 31, 2018 VALUATION (continued)**

\$(millions)	As Reported on Valuation Date		
	12/31/17	12/31/18	Total
Actual Experience vs. Assumed			
• Investment	\$(117)	\$476	\$1,540
• Other	(50)	69	164
Assumption Changes	0	0	1,343
Changes in Data/Procedures	0	0	377
Change in Cost Method	0	0	1,147
Effect of Contribution Cap/Lag	149	64	4,265
Amortization Method	(136)	(171)	665
Change in Benefit Provisions	0	0	285
Change in Actuarial Firm/Software	0	0	(27)
Bond Issue	0	0	(1,481)
Non-Collectible Pension Contributions	0	0	99
Additional Contributions	0	(143)	(143)
Total	\$(154)	\$295	\$8,234

Unfunded actuarial liability 6/30/93: \$ 968 million
 Unfunded actuarial liability 12/31/18: \$ 9,202 million

Note: Although a total column is shown, the amounts in each year are not additive because they are calculated on each valuation date and, therefore, represent a value at a different point in time.



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
(STATE)

	12/31/2018 Valuation	12/31/2017 Valuation	% Change
1. PARTICIPANT DATA			
Number of:			
Active Members	20,893	21,427	(2.5%)
Retired Members and Beneficiaries	20,522	20,075	2.2%
Inactive Members	9,346	8,901	5.0%
Total Members	<u>50,761</u>	<u>50,403</u>	0.7%
Projected Annual Salaries of Active Members	\$ 954,158,850	\$ 946,342,010	0.8%
Annual Retirement Payments for Retired Members and Beneficiaries	\$ 297,580,405	\$ 286,058,578	4.0%
2. ASSETS AND LIABILITIES			
a. Total Actuarial Liability	\$ 4,527,410,069	\$ 4,457,117,349	1.6%
b. Assets for Valuation Purposes	\$ 3,592,747,329	\$ 3,588,341,301	0.1%
c. Unfunded Actuarial Liability (a) - (b)	\$ 934,662,740	\$ 868,776,048	7.6%
d. Funded Ratio (b) / (a)	79.4%	80.5%	(1.4%)
e. Market Value of Assets	\$ 3,371,313,965	\$ 3,653,660,034	(7.7%)
f. Funded Ratio on Market Value (e) / (a)	74.5%	82.0%	(9.1%)
3. EMPLOYER CONTRIBUTION RATES AS A PERCENT OF PAYROLL			
Normal Cost			
Total	7.59%	7.66%	
Member	<u>6.00%</u>	<u>6.00%</u>	
Employer	1.59%	1.66%	
Amortization of Unfunded Actuarial Liability	<u>8.38%</u>	<u>7.56%</u>	
Actuarial Contribution Rate	9.97%	9.22%	
Statutory Employer Contribution Rate*	<u>14.09%</u>	<u>14.23%</u>	

* The rate in this valuation may not exceed last year's rate by more than the statutory rate increase limit of 1.20% for FY 2017 and later. This rate excludes the contribution rate for the Death and Disability Program. Any excess of the statutory over actuarial contribution rates applied to actual State payroll is deposited to the School assets.



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
(SCHOOL)

	12/31/2018 Valuation	12/31/2017 Valuation	% Change
1. PARTICIPANT DATA			
Number of:			
Active Members	87,245	84,239	3.6%
Retired Members and Beneficiaries	55,027	53,521	2.8%
Inactive Members	31,409	31,307	0.3%
Total Members	<u>173,681</u>	<u>169,067</u>	2.7%
Projected Annual Salaries of Active Members	\$ 3,740,759,271	\$ 3,497,953,735	6.9%
Annual Retirement Payments for Retired Members and Beneficiaries	\$ 861,574,541	\$ 825,729,117	4.3%
2. ASSETS AND LIABILITIES			
a. Total Actuarial Liability	\$ 15,431,399,978	\$ 14,890,672,923	3.6%
b. Assets for Valuation Purposes	\$ 9,609,729,576	\$ 9,178,189,403	4.7%
c. Unfunded Actuarial Liability (a) - (b)	\$ 5,821,670,402	\$ 5,712,483,520	1.9%
d. Funded Ratio (b) / (a)	62.3%	61.6%	1.1%
e. Market Value of Assets	\$ 9,015,296,513	\$ 9,335,940,612	(3.4%)
f. Funded Ratio on Market Value (e) / (a)	58.4%	62.7%	(6.9%)
3. EMPLOYER CONTRIBUTION RATES AS A PERCENT OF PAYROLL			
Normal Cost			
Total	8.05%	8.16%	
Member	<u>6.00%</u>	<u>6.00%</u>	
Employer	2.05%	2.16%	
Amortization of Unfunded Actuarial Liability	<u>13.10%</u>	<u>13.43%</u>	
Actuarial Contribution Rate	15.15%	15.59%	
Statutory Employer Contribution Rate*	<u>14.09%</u>	<u>14.23%</u>	

* The rate in this valuation may not exceed last year's rate by more than the statutory rate increase limit of 1.20% for FY 2017 and later. This rate excludes the contribution rate for the Death and Disability Program. An additional contribution rate of 0.69% applies for FY 2020, 0.68% for FY 2021 and 0.64% for FY 2022.



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM (STATE/SCHOOL)

Table with 4 columns: Description, 12/31/2018 Valuation, 12/31/2017 Valuation, and % Change. Rows include Participant Data (Active/Retired/Inactive Members, Projected Annual Salaries, Annual Retirement Payments), Assets and Liabilities (Total Actuarial Liability, Assets for Valuation Purposes, Unfunded Actuarial Liability, Funded Ratio, Market Value of Assets), and Employer Contribution Rates (Normal Cost, Amortization of Unfunded Actuarial Liability, Actuarial Contribution Rate, Statutory Employer Contribution Rate*).

* The rate in this valuation may not exceed last year's rate by more than the statutory rate increase limit of 1.20% for FY 2017 and later. This rate excludes the contribution rate for the Death and Disability Program. For the School group only, an additional contribution rate of 0.69% applies for FY 2020, 0.68% for FY 2021 and 0.64% for FY 2022.



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
(LOCAL)

	12/31/2018 Valuation	12/31/2017 Valuation	% Change
1. PARTICIPANT DATA			
Number of:			
Active Members	37,966	38,281	(0.8%)
Retired Members and Beneficiaries	21,303	20,534	3.7%
Inactive Members	19,024	18,098	5.1%
Total Members	<u>78,293</u>	<u>76,913</u>	1.8%
Projected Annual Salaries of Active Members	\$ 1,792,796,339	\$ 1,763,898,722	1.6%
Annual Retirement Payments for Retired Members and Beneficiaries	\$ 266,840,648	\$ 249,049,467	7.1%
2. ASSETS AND LIABILITIES			
a. Total Actuarial Liability	\$ 5,492,551,998	\$ 5,299,548,013	3.6%
b. Assets for Valuation Purposes	\$ 3,990,999,061	\$ 3,841,214,560	3.9%
c. Unfunded Actuarial Liability (a) - (b)	\$ 1,501,552,937	\$ 1,458,333,453	3.0%
d. Funded Ratio (b) / (a)	72.7%	72.5%	0.3%
e. Market Value of Assets	\$ 3,752,043,860	\$ 3,920,141,884	(4.3%)
f. Funded Ratio on Market Value (e) / (a)	68.3%	74.0%	(7.7%)
3. EMPLOYER CONTRIBUTION RATES AS A PERCENT OF PAYROLL			
Normal Cost			
Total	7.50%	7.59%	
Member	<u>6.00%</u>	<u>6.00%</u>	
Employer	1.50%	1.59%	
Amortization of Unfunded Actuarial Liability	<u>7.37%</u>	<u>7.02%</u>	
Actuarial Contribution Rate	8.87%	8.61%	
Statutory Employer Contribution Rate*	<u>8.87%</u>	<u>8.61%</u>	

* The Statutory Employer Contribution Rate in this valuation may not exceed last year's rate by more than the statutory rate increase limit of 1.20% for FY 2017 and later. This rate excludes the contribution rate for the Death and Disability Program.



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
(TOTAL KPERS)

	12/31/2018 Valuation	12/31/2017 Valuation	% Change
1. PARTICIPANT DATA			
Number of:			
Active Members	146,104	143,947	1.5%
Retired Members and Beneficiaries	96,852	94,130	2.9%
Inactive Members	59,779	58,306	2.5%
Total Members	<u>302,735</u>	<u>296,383</u>	2.1%
Projected Annual Salaries of Active Members	\$ 6,487,714,460	\$ 6,208,194,467	4.5%
Annual Retirement Payments for Retired Members and Beneficiaries	\$ 1,425,995,594	\$ 1,360,837,162	4.8%
2. ASSETS AND LIABILITIES			
a. Total Actuarial Liability	\$ 25,451,362,045	\$ 24,647,338,285	3.3%
b. Assets for Valuation Purposes	\$ 17,193,475,966	\$ 16,607,745,264	3.5%
c. Unfunded Actuarial Liability (a) - (b)	\$ 8,257,886,079	\$ 8,039,593,021	2.7%
d. Funded Ratio (b) / (a)	67.6%	67.4%	0.3%
e. Market Value of Assets	\$ 16,138,654,338	\$ 16,909,742,530	(4.6%)
f. Funded Ratio on Market Value (e) / (a)	63.4%	68.6%	(7.6%)



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

KANSAS POLICE AND FIREMEN'S RETIREMENT SYSTEM

	12/31/2018 Valuation	12/31/2017 Valuation	% Change
1. PARTICIPANT DATA			
Number of:			
Active Members	7,695	7,481	2.9%
Retired Members and Beneficiaries	5,595	5,398	3.6%
Inactive Members	1,711	1,654	3.4%
Total Members	<u>15,001</u>	<u>14,533</u>	3.2%
Projected Annual Salaries of Active Members			
	\$ 532,371,865	\$ 507,774,486	4.8%
Annual Retirement Payments for Retired Members and Beneficiaries			
	\$ 191,441,617	\$ 179,970,191	6.4%
2. ASSETS AND LIABILITIES			
a. Total Actuarial Liability	\$ 3,456,777,628	\$ 3,320,247,686	4.1%
b. Assets for Valuation Purposes	\$ 2,523,573,517	\$ 2,460,340,659	2.6%
c. Unfunded Actuarial Liability (a) - (b)	\$ 933,204,111	\$ 859,907,027	8.5%
d. Funded Ratio (b) / (a)	73.0%	74.1%	(1.5%)
e. Market Value of Assets	\$ 2,361,673,707	\$ 2,495,082,288	(5.3%)
f. Funded Ratio on Market Value (e) / (a)	68.3%	75.1%	(9.1%)
3. EMPLOYER CONTRIBUTION RATES AS A PERCENT OF PAYROLL			
Normal Cost			
Total	14.86%	14.85%	
Member	<u>7.15%</u>	<u>7.15%</u>	
Employer	7.71%	7.70%	
Amortization of Unfunded Actuarial and Supplemental Liability			
	<u>15.09%</u>	<u>14.23%</u>	
Actuarial Contribution Rate (Local Employers)			
	22.80%	21.93%	
Statutory Employer Contribution Rate*			
	<u>22.80%</u>	<u>21.93%</u>	

* The Statutory Employer Contribution Rate is equal to the Actuarial Rate. This is referred to as the "Uniform" rate, and varies for State and Local employers. The total contribution is equal to the appropriate uniform rate plus the payment required to amortize any unfunded past service liability, determined separately for each employer.



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

KANSAS RETIREMENT SYSTEM FOR JUDGES

	12/31/2018 Valuation	12/31/2017 Valuation	% Change
1. PARTICIPANT DATA			
Number of:			
Active Members	256	259	(1.2%)
Retired Members and Beneficiaries	286	279	2.5%
Inactive Members	5	6	(16.7%)
Total Members	<u>547</u>	<u>544</u>	0.6%
Projected Annual Salaries of Active Members			
	\$ 28,535,137	\$ 28,332,177	0.7%
Annual Retirement Payments for Retired Members and Beneficiaries			
	\$ 12,216,738	\$ 11,707,915	4.3%
2. ASSETS AND LIABILITIES			
a. Total Actuarial Liability	\$ 191,996,752	\$ 186,241,018	3.1%
b. Assets for Valuation Purposes	\$ 181,280,044	\$ 178,527,349	1.5%
c. Unfunded Actuarial Liability (a) - (b)	\$ 10,716,708	\$ 7,713,669	38.9%
d. Funded Ratio (b) / (a)	94.4%	95.9%	(1.6%)
e. Market Value of Assets	\$ 169,210,144	\$ 180,462,402	(6.2%)
f. Funded Ratio on Market Value (e) / (a)	88.1%	96.9%	(9.1%)
3. EMPLOYER CONTRIBUTION RATES AS A PERCENT OF PAYROLL			
Normal Cost			
Total	20.48%	20.38%	
Member	<u>5.65%</u>	<u>5.65%</u>	
Employer	14.83%	14.73%	
Amortization of Unfunded Actuarial and Supplemental Liability			
	<u>3.57%</u>	<u>2.53%</u>	
Actuarial Contribution Rate	18.40%	17.26%	
Statutory Employer Contribution Rate*	<u>18.40%</u>	<u>17.26%</u>	

* Statutory Employer Contribution Rate is equal to the Actuarial Rate. This rate excludes the contribution for the Death and Disability Program.



SECTION 1 – BOARD SUMMARY

SUMMARY OF PRINCIPAL RESULTS

ALL SYSTEMS COMBINED

	12/31/2018 Valuation	12/31/2017 Valuation	% Change
1. PARTICIPANT DATA			
Number of:			
Active Members	154,055	151,687	1.6%
Retired Members and Beneficiaries	102,733	99,807	2.9%
Inactive Members	61,495	59,966	2.5%
Total Members	318,283	311,460	2.2%
Projected Annual Salaries of Active Members	\$ 7,048,621,462	\$ 6,744,301,130	4.5%
Annual Retirement Payments for Retired Members and Beneficiaries	\$ 1,629,653,949	\$ 1,552,515,268	5.0%
2. ASSETS AND LIABILITIES			
a. Total Actuarial Liability	\$ 29,100,136,425	\$ 28,153,826,989	3.4%
b. Assets for Valuation Purposes	\$ 19,898,329,527	\$ 19,246,613,272	3.4%
c. Unfunded Actuarial Liability (a) - (b)	\$ 9,201,806,898	\$ 8,907,213,717	3.3%
d. Funded Ratio (b) / (a)	68.4%	68.4%	0.0%
e. Market Value of Assets	\$ 18,669,538,189	\$ 19,585,287,220	(4.7%)
f. Funded Ratio on Market Value (e) / (a)	64.2%	69.6%	(7.8%)



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SECTION 2 – SCOPE OF THE REPORT

This report presents the actuarial valuation of the Kansas Public Employees Retirement System (KPERs) as of December 31, 2018. This valuation was prepared at the request of the System’s Board of Trustees.

The reader is encouraged to review the actuarial certification letter, where the guidelines employed in the preparation of this report are outlined. Also included in this letter are comments on the sources and reliability of both the data and the actuarial assumptions upon which our findings are based. Those comments are the basis for our certification that this report is complete and accurate to the best of our knowledge and belief.

A summary of the findings resulting from this valuation is presented in the previous section. Section 3 describes the assets and investment experience of the System. Sections 4 and 5 describe how the obligations of the System are to be met under the actuarial cost method in use. Section 6 provides other historical information about the System. Section 7 discusses risks, related to funding, for the System to consider.

This report includes several appendices:

- Appendix A Schedules of valuation data classified by various categories of members.
- Appendix B A summary of the current benefit structure, as determined by the provisions of governing law on December 31, 2018, as amended by legislation in the 2019 Session.
- Appendix C A summary of the actuarial methods and assumptions used to estimate liabilities and determine contribution rates.
- Appendix D A glossary of actuarial terms.



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SECTION 3 – ASSETS

Market Value of Assets

The current market value represents the "snapshot" or "cash-out" value of System assets as of the valuation date. In addition, the market value of assets provides a basis for measuring investment performance from time to time. At December 31, 2018, the market value of assets for the Retirement System was \$18.670 billion. Table 1 shows the market value of assets as of December 31, 2018 in total and by investment category. Table 2 summarizes the change in the market value of assets, from December 31, 2017 to December 31, 2018, by group.

Actuarial Value of Assets

Neither the market value of assets, representing a "cash-out" value of System assets, nor the book value of assets, representing the cost of investments, may be the best measure of the System's ongoing ability to meet its obligations.

To arrive at a suitable value for the actuarial valuation, a technique for determining the actuarial value of assets is used which dampens swings in the market value while still indirectly recognizing market values. The current asset smoothing method was implemented with the December 31, 2003 actuarial valuation.

Under the asset smoothing method, the difference between the actual return and the expected return (based on the actuarial assumed rate of return) on the market value of assets is calculated each year and recognized equally over a five-year period.

Tables 3A through 3F and Table 4 show the development of the actuarial value of assets (AVA) as of December 31, 2018.



SECTION 3 – ASSETS

TABLE 1
ANALYSIS OF NET ASSETS AT MARKET VALUE

	<u>December 31, 2018</u>	
	<u>Amount</u>	<u>% of</u>
	(\$ Millions)	<u>Total</u>
Cash & Equivalents	\$ 399	2.1 %
Alternative Investments	1,401	7.5
Real Estate	2,286	12.2
Fixed Income	5,484	29.5
Domestic Equity	5,404	28.9
International Equity	3,696	19.8
Net Assets	\$ 18,670	100.0 %
Allocation of Net Assets on December 31, 2018:		
State	\$ 3,371	
School	9,015	
Local	3,752	
KP&F	2,362	
Judges	169	
Total Net Assets*	<u>\$ 18,670</u>	

* May not add due to rounding



SECTION 3 – ASSETS

TABLE 2
SUMMARY OF CHANGES IN TOTAL SYSTEM ASSETS
DURING PERIOD ENDED DECEMBER 31, 2018

(Market Value)

	State	School	State/School	Local
Market Value of Assets as of January 1, 2018	\$ 3,653,660,034	\$ 9,335,940,612	\$ 12,989,600,646	\$ 3,920,141,884
Contributions:				
Employee	57,423,635	218,104,486	275,528,121	108,435,159
Employee service purchases	850,691	3,159,922	4,010,613	1,307,489
Employer	90,716,604	649,315,199	740,031,803	154,687,629
Miscellaneous	46,324	4,998,440	5,044,764	209,022
Total Contributions	149,037,254	875,578,047	1,024,615,301	264,639,299
Total Investment Income	(101,685,563)	(264,553,155)	(366,238,718)	(110,378,753)
Total Income	47,351,691	611,024,892	658,376,583	154,260,546
Less Benefits:				
Annuity Retirement Benefits	(292,708,263)	(847,603,834)	(1,140,312,097)	(259,258,959)
Partial Lump Sum Benefits	(18,776,030)	(48,911,571)	(67,687,601)	(30,183,696)
Retirant Dividends	(160,916)	(337,540)	(498,456)	(79,246)
Withdrawals	(13,015,830)	(22,985,311)	(36,001,141)	(27,586,240)
Death Benefits	(2,645,664)	(5,609,972)	(8,255,636)	(2,654,958)
Total Benefits	(327,306,703)	(925,448,228)	(1,252,754,931)	(319,763,099)
Administrative Expenses	(2,391,057)	(6,220,763)	(8,611,820)	(2,595,471)
Net Increase in Assets	(282,346,069)	(320,644,099)	(602,990,168)	(168,098,024)
Market Value of Assets as of December 31, 2018	\$ 3,371,313,965	\$ 9,015,296,513	\$ 12,386,610,478	\$ 3,752,043,860



SECTION 3 – ASSETS

TABLE 2 (cont.)
SUMMARY OF CHANGES IN TOTAL SYSTEM ASSETS
DURING PERIOD ENDED DECEMBER 31, 2018

(Market Value)

Table with 5 columns: Description, KPERS, KP&F, Judges, Total. Rows include Market Value of Assets as of January 1, 2018, Contributions (Employee, Employer, etc.), Total Investment Income, Less Benefits (Annuity Retirement, etc.), Administrative Expenses, and Market Value of Assets as of December 31, 2018.



SECTION 3 – ASSETS

**TABLE 3A
CALCULATION OF EXCESS (SHORTFALL) INVESTMENT INCOME FOR
ACTUARIAL VALUE OF NET ASSETS
State**

	Plan Year End			
	12/31/2015	12/31/2016	12/31/2017	12/31/2018
1. Market Value of Assets, beginning of year	\$ 3,256,683,036	\$ 3,244,225,487	\$ 3,354,619,933	\$ 3,653,660,034
2. Contributions during year	141,600,641	159,716,397	155,642,178	149,037,254
3. Bond Proceeds*	143,398,079	0	0	0
4. Benefits paid during year	(302,430,038)	(308,919,134)	(318,261,310)	(327,306,703)
5. Administrative expenses paid during year	(2,119,586)	(2,575,374)	(2,183,431)	(2,391,057)
6. Expected investment income	258,216,000	253,583,710	253,716,102	276,288,680
7. Transfers and receivables	0	0	0	0
8. Non-collectible Pension Contributions	0	(4,147,707)	0	0
9. Expected Value of Assets, end of year	3,495,348,132	3,341,883,379	3,443,533,472	3,749,288,208
10. Market Value of Assets, end of year	3,244,225,487	3,354,619,933	3,653,660,034	3,371,313,965
11. Excess (shortfall) of net investment income	\$ (251,122,645)	\$ 12,736,554	\$ 210,126,562	\$ (377,974,243)

* Received on August 20, 2015



SECTION 3 – ASSETS

TABLE 3B
CALCULATION OF EXCESS (SHORTFALL) INVESTMENT INCOME FOR
ACTUARIAL VALUE OF NET ASSETS
School

	Plan Year End			
	12/31/2015	12/31/2016	12/31/2017	12/31/2018
1. Market Value of Assets, beginning of year	\$ 7,540,084,183	\$ 8,151,104,207	\$ 8,444,384,754	\$ 9,335,940,612
2. Contributions during year	576,909,041	591,436,507	644,270,462	875,578,047
3. Bond Proceeds*	856,601,921	0	0	0
4. Benefits paid during year	(834,096,709)	(865,178,991)	(898,475,592)	(925,448,228)
5. Administrative expenses paid during year	(4,945,832)	(5,968,861)	(5,418,910)	(6,220,763)
6. Expected investment income	617,259,082	641,115,125	644,567,102	721,402,429
7. Transfers and receivables	0	0	0	0
8. Non-collectible Pension Contributions	0	(94,386,288)	0	
9. Expected Value of Assets, end of year	8,751,811,686	8,418,121,699	8,829,327,816	10,001,252,097
10. Market Value of Assets, end of year	8,151,104,207	8,444,384,754	9,335,940,612	9,015,296,513
11. Excess (shortfall) of net investment income	\$ (600,707,479)	\$ 26,263,055	\$ 506,612,796	\$ ⁰ (985,955,584)

* Received on August 20, 2015



SECTION 3 – ASSETS

**TABLE 3C
CALCULATION OF EXCESS (SHORTFALL) INVESTMENT INCOME FOR
ACTUARIAL VALUE OF NET ASSETS
State/School**

	Plan Year End			
	12/31/2015	12/31/2016	12/31/2017	12/31/2018
1. Market Value of Assets, beginning of year	\$ 10,796,767,219	\$ 11,395,329,694	\$ 11,799,004,687	\$ 12,989,600,646
2. Contributions during year	718,509,682	751,152,904	799,912,640	1,024,615,301
3. Bond Proceeds*	1,000,000,000	0	0	0
4. Benefits paid during year	(1,136,526,747)	(1,174,098,125)	(1,216,736,902)	(1,252,754,931)
5. Administrative expenses paid during year	(7,065,418)	(8,544,235)	(7,602,341)	(8,611,820)
6. Expected investment income	875,475,082	894,698,835	898,283,204	997,691,109
7. Transfers and receivables	0	0	0	0
8. Non-collectible Pension Contributions	0	(98,533,995)	0	
9. Expected Value of Assets, end of year	12,247,159,818	11,760,005,078	12,272,861,288	13,750,540,305
10. Market Value of Assets, end of year	11,395,329,694	11,799,004,687	12,989,600,646	12,386,610,478
11. Excess (shortfall) of net investment income	\$ (851,830,124)	\$ 38,999,609	\$ 716,739,358	\$0 (1,363,929,827)

* Received on August 20, 2015



SECTION 3 – ASSETS

**TABLE 3D
CALCULATION OF EXCESS (SHORTFALL) INVESTMENT INCOME FOR
ACTUARIAL VALUE OF NET ASSETS
Local**

	Plan Year End			
	12/31/2015	12/31/2016	12/31/2017	12/31/2018
1. Market Value of Assets, beginning of year	\$ 3,205,746,273	\$ 3,216,043,938	\$ 3,469,920,041	\$ 3,920,141,884
2. Contributions during year	265,369,903	266,851,517	256,527,900	264,639,299
3. Benefits paid during year	(260,096,296)	(281,130,118)	(296,109,951)	(319,763,099)
4. Administrative expenses paid during year	(2,141,017)	(2,585,342)	(2,316,542)	(2,595,471)
5. Expected investment income	256,582,595	256,621,934	267,325,526	301,616,107
6. Transfers and receivables	0	0	0	0
7. Expected Value of Assets, end of year	3,465,461,458	3,455,801,929	3,695,346,974	4,164,038,720
8. Market Value of Assets, end of year	3,216,043,938	3,469,920,041	3,920,141,884	3,752,043,860
9. Excess (shortfall) of net investment income	\$ (249,417,520)	\$ 14,118,112	\$ 224,794,910	\$ (411,994,860)



SECTION 3 – ASSETS

**TABLE 3E
CALCULATION OF EXCESS (SHORTFALL) INVESTMENT INCOME FOR
ACTUARIAL VALUE OF NET ASSETS
KP&F**

	Plan Year End			
	12/31/2015	12/31/2016	12/31/2017	12/31/2018
1. Market Value of Assets, beginning of year	\$ 2,160,304,791	\$ 2,126,561,947	\$ 2,256,070,037	\$ 2,495,082,288
2. Contributions during year	139,181,817	137,488,402	134,862,351	146,568,251
3. Benefits paid during year	(176,278,471)	(183,384,046)	(194,826,032)	(208,000,052)
4. Administrative expenses paid during year	(1,429,236)	(1,727,067)	(1,414,015)	(1,653,595)
5. Expected investment income	171,312,994	168,256,694	172,511,420	190,969,931
6. Transfers and receivables	0	0	0	0
7. Non-collectible Pension Contributions	0	(409,785)	0	0
8. Expected Value of Assets, end of year	2,293,091,895	2,246,786,145	2,367,203,761	2,622,966,823
9. Market Value of Assets, end of year	2,126,561,947	2,256,070,037	2,495,082,288	2,361,673,707
10. Excess (shortfall) of net investment income	\$ (166,529,948)	\$ 9,283,892	\$ 127,878,527	\$ (261,293,116)



SECTION 3 – ASSETS

TABLE 3F
CALCULATION OF EXCESS (SHORTFALL) INVESTMENT INCOME FOR
ACTUARIAL VALUE OF NET ASSETS
Judges

	Plan Year End			
	12/31/2015	12/31/2016	12/31/2017	12/31/2018
1. Market Value of Assets, beginning of year	\$ 159,205,632	\$ 155,264,020	\$ 165,322,736	\$ 180,462,402
2. Contributions during year	8,084,034	7,857,606	6,708,292	6,102,283
3. Benefits paid during year	(12,271,670)	(10,769,054)	(12,587,218)	(12,155,548)
4. Administrative expenses paid during year	(104,844)	(127,650)	(99,408)	(119,442)
5. Expected investment income	12,568,054	12,301,896	12,585,174	13,751,107
6. Transfers and receivables	0	0	0	0
7. Expected Value of Assets, end of year	167,481,206	164,526,818	171,929,576	188,040,802
8. Market Value of Assets, end of year	155,264,020	165,322,736	180,462,402	169,210,144
9. Excess (shortfall) of net investment income	\$ (12,217,186)	\$ 795,918	\$ 8,532,826	\$ (18,830,658)



SECTION 3 – ASSETS

**TABLE 4
DEVELOPMENT OF ACTUARIAL VALUE OF NET ASSETS**

	State	School	State/School	Local	Total KPERS
1. Excess (shortfall) of investment income					
a. Year ending 12/31/18	\$ (377,974,243)	\$ (985,955,584)	\$ (1,363,929,827)	\$ (411,994,860)	\$ (1,775,924,687)
b. Year ending 12/31/17	210,126,562	506,612,796	716,739,358	224,794,910	941,534,268
c. Year ending 12/31/16	12,736,554	26,263,055	38,999,609	14,118,112	53,117,721
d. Year ending 12/31/15	(251,122,645)	(600,707,479)	(851,830,124)	(249,417,520)	(1,101,247,644)
e. Total	\$ (406,233,772)	\$ (1,053,787,212)	\$ (1,460,020,984)	\$ (422,499,358)	\$ (1,882,520,342)
2. Deferral of excess (shortfall) of investment income					
a. Year ending 12/31/18 (80%)	(302,379,394)	(788,764,467)	(1,091,143,861)	(329,595,888)	(1,420,739,749)
b. Year ending 12/31/17 (60%)	126,075,937	303,967,678	430,043,615	134,876,946	564,920,561
c. Year ending 12/31/16 (40%)	5,094,622	10,505,222	15,599,844	5,647,245	21,247,089
d. Year ending 12/31/15 (20%)	(50,224,529)	(120,141,496)	(170,366,025)	(49,883,504)	(220,249,529)
e. Total	\$ (221,433,364)	\$ (594,433,063)	\$ (815,866,427)	\$ (238,955,201)	\$ (1,054,821,628)
3. Market Value of Assets, end of year	\$ 3,371,313,965	\$ 9,015,296,513	\$ 12,386,610,478	\$ 3,752,043,860	\$ 16,138,654,338
4. Actuarial Value of Assets, end of year (3) - (2e)	\$ 3,592,747,329	\$ 9,609,729,576	\$ 13,202,476,905	\$ 3,990,999,061	\$ 17,193,475,966
5. Actuarial Value divided by market value (4)/(3)	106.6%	106.6%	106.6%	106.4%	106.5%



SECTION 3 – ASSETS

TABLE 4 (cont.)
DEVELOPMENT OF ACTUARIAL VALUE OF NET ASSETS

	Total KPERS	KP&F	Judges	Total
1. Excess (shortfall) of investment income				
a. Year ending 12/31/18	\$ (1,775,924,687)	\$ (261,293,116)	\$ (18,830,658)	\$ (2,056,048,461)
b. Year ending 12/31/17	941,534,268	127,878,527	8,532,826	1,077,945,621
c. Year ending 12/31/16	53,117,721	9,283,892	795,918	63,197,531
d. Year ending 12/31/15	(1,101,247,644)	(166,529,948)	(12,217,186)	(1,279,994,778)
e. Total	\$ (1,882,520,342)	\$ (290,660,645)	\$ (21,719,100)	\$ (2,194,900,087)
2. Deferral of excess (shortfall) of investment income				
a. Year ending 12/31/18 (80%)	(1,420,739,749)	(209,034,493)	(15,064,526)	(1,644,838,768)
b. Year ending 12/31/17 (60%)	564,920,561	76,727,116	5,119,696	646,767,373
c. Year ending 12/31/16 (40%)	21,247,089	3,713,557	318,367	25,279,013
d. Year ending 12/31/15 (20%)	(220,249,529)	(33,305,990)	(2,443,437)	(255,998,956)
e. Total	\$ (1,054,821,628)	\$ (161,899,810)	\$ (12,069,900)	\$ (1,228,791,338)
3. Market Value of Assets, end of year	\$ 16,138,654,338	\$ 2,361,673,707	\$ 169,210,144	\$ 18,669,538,189
4. Actuarial Value of Assets, end of year (3) - (2e)	\$ 17,193,475,966	\$ 2,523,573,517	\$ 181,280,044	\$ 19,898,329,527
5. Actuarial Value divided by Market Value (4)/(3)	106.5%	106.9%	107.1%	106.6%



SECTION 4 – SYSTEM LIABILITIES

In the previous section, an actuarial valuation was compared with an inventory process, and an analysis was given of the inventory of assets of the System as of the valuation date, December 31, 2018. In this section, the discussion will focus on the commitments of the System, which are referred to as its liabilities.

Table 5 contains an analysis of the actuarial present value of all future benefits (PVFB) for contributing members, inactive members, retirees and their beneficiaries. The analysis is provided for each group.

The liabilities summarized in Table 5 include the actuarial present value of all future benefits expected to be paid with respect to each member. For an active member, this value includes measures of both benefits already earned and future benefits expected to be earned. For all members, active and retired, the value extends over benefits earnable and payable for the rest of their lives and, if an optional benefit is chosen, for the lives of the surviving beneficiaries.

The actuarial assumptions used to determine liabilities are based on the results of the last Triennial Experience Study. This set of assumptions, as shown in Appendix C, was adopted by the Board in November 2016.

The liabilities reflect the benefit structure in place as of December 31, 2018, as amended by any legislation in the 2019 Session.

Actuarial Liabilities

A fundamental principle in financing the liabilities of a retirement program is that the cost of its benefits should be related to the period in which benefits are earned, rather than to the period of benefit distribution. An actuarial cost method is a mathematical technique that allocates the present value of future benefits into annual costs. In order to do this allocation, it is necessary for the funding method to “breakdown” the present value of future benefits into two components:

- (1) that which is attributable to the past and
- (2) that which is attributable to the future.

Actuarial terminology calls the part attributable to the past the “past service liability” or the “actuarial liability”. The portion allocated to the future is known as the present value of future normal costs, with the specific piece of it allocated to the current year being called the “normal cost”. Table 6 contains the calculation of actuarial liabilities for all groups.



SECTION 4 – SYSTEM LIABILITIES

**TABLE 5
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
PRESENT VALUE OF FUTURE BENEFITS (PVFB)
AS OF DECEMBER 31, 2018**

	State	School	State/School	Local
1. Active employees				
a. Retirement Benefits	\$ 1,872,855,195	\$ 8,520,858,775	\$ 10,393,713,970	\$ 3,196,135,807
b. Pre-Retirement Death Benefits	35,153,397	71,799,334	106,952,731	66,933,256
c. Termination Benefits	136,609,180	470,916,047	607,525,227	282,363,005
d. Disability Benefits	65,843,615	124,167,297	190,010,912	79,416,900
e. Total	<u>2,110,461,387</u>	<u>9,187,741,453</u>	<u>11,298,202,840</u>	<u>3,624,848,968</u>
2. Inactive Vested Members	162,443,257	425,399,035	587,842,292	262,918,064
3. Inactive Nonvested Members	14,540,294	35,687,765	50,228,059	31,611,356
4. Disabled Members	67,004,285	87,484,289	154,488,574	58,900,605
5. Retirees	2,498,142,856	7,830,637,752	10,328,780,608	2,305,091,045
6. Beneficiaries	132,689,048	206,479,901	339,168,949	123,137,650
7. Unclaimed Account Reserve	<u>668,200</u>	<u>1,331,800</u>	<u>2,000,000</u>	<u>500,000</u>
8. Total PVFB	<u>\$ 4,985,949,327</u>	<u>\$ 17,774,761,995</u>	<u>\$ 22,760,711,322</u>	<u>\$ 6,407,007,688</u>



SECTION 4 – SYSTEM LIABILITIES

**TABLE 5 (cont.)
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
PRESENT VALUE OF FUTURE BENEFITS (PVFB)
AS OF DECEMBER 31, 2018**

	Total KPERS	KP&F	Judges	Total
1. Active employees				
a. Retirement Benefits	\$ 13,589,849,777	\$ 1,800,149,995	\$ 113,729,867	\$ 15,503,729,639
b. Pre-Retirement Death Benefits	173,885,987	25,603,013	1,580,004	201,069,004
c. Termination Benefits	889,888,232	65,066,697	0	954,954,929
d. Disability Benefits	269,427,812	185,371,394	0	454,799,206
e. Total	<u>14,923,051,808</u>	<u>2,076,191,099</u>	<u>115,309,871</u>	<u>17,114,552,778</u>
2. Inactive Vested Members	850,760,356	38,137,506	1,053,603	889,951,465
3. Inactive Nonvested Members	81,839,415	22,356,513	0	104,195,928
4. Disabled Members	213,389,179	119,056,630	0	332,445,809
5. Retirees	12,633,871,653	1,712,218,830	98,313,074	14,444,403,557
6. Beneficiaries	462,306,599	148,845,312	13,873,443	625,025,354
7. Unclaimed Account Reserve	<u>2,500,000</u>	<u>0</u>	<u>0</u>	<u>2,500,000</u>
8. Total PVFB	<u>\$ 29,167,719,010</u>	<u>\$ 4,116,805,890</u>	<u>\$ 228,549,991</u>	<u>\$ 33,513,074,891</u>



SECTION 4 – SYSTEM LIABILITIES

TABLE 6
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
ACTUARIAL LIABILITIES
AS OF DECEMBER 31, 2018

	State	School	State/School	Local
1. Present Value of Future Benefits	\$ 4,985,949,327	\$ 17,774,761,995	\$ 22,760,711,322	\$ 6,407,007,688
2. Present Value of Future Normal Costs for Active Members				
a. Retirement Benefits	\$ 281,244,196	\$ 1,765,790,178	\$ 2,047,034,374	\$ 575,508,194
b. Pre-Retirement Death Benefits	8,095,785	22,276,419	30,372,204	18,409,902
c. Termination Benefits	144,453,437	510,089,201	654,542,638	291,963,545
d. Disability Benefits	24,745,840	45,206,219	69,952,059	28,574,049
e. Total	<u>458,539,258</u>	<u>2,343,362,017</u>	<u>2,801,901,275</u>	<u>914,455,690</u>
3. Total Actuarial Liability (1) - (2e)	<u>\$ 4,527,410,069</u>	<u>\$ 15,431,399,978</u>	<u>\$ 19,958,810,047</u>	<u>\$ 5,492,551,998</u>



SECTION 4 – SYSTEM LIABILITIES

TABLE 6 (cont.)
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
ACTUARIAL LIABILITIES
AS OF DECEMBER 31, 2018

Table with 5 columns: Description, Total KPERS, KP&F, Judges, Total. Rows include Present Value of Future Benefits, Present Value of Future Normal Costs for Active Members (a-e), and Total Actuarial Liability (1) - (2e).



SECTION 4 – SYSTEM LIABILITIES

**TABLE 7
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
ACTUARIAL BALANCE SHEET
AS OF DECEMBER 31, 2018**

	State	School	State/School	Local
<u>ASSETS</u>				
Actuarial Value of Assets	\$ 3,592,747,329	\$ 9,609,729,576	\$ 13,202,476,905	\$ 3,990,999,061
Present Value of Future Normal Costs	458,539,258	2,343,362,017	2,801,901,275	914,455,690
Unfunded Actuarial Liability	<u>934,662,740</u>	<u>5,821,670,402</u>	<u>6,756,333,142</u>	<u>1,501,552,937</u>
Total Net Assets	<u>\$ 4,985,949,327</u>	<u>\$ 17,774,761,995</u>	<u>\$ 22,760,711,322</u>	<u>\$ 6,407,007,688</u>
<u>LIABILITIES</u>				
Present Value of Future Benefits				
Active employees	\$ 2,110,461,387	\$ 9,187,741,453	\$ 11,298,202,840	\$ 3,624,848,968
Inactive Members *	177,651,751	462,418,600	640,070,351	295,029,420
In-pay Members	<u>2,697,836,189</u>	<u>8,124,601,942</u>	<u>10,822,438,131</u>	<u>2,487,129,300</u>
Total Liabilities	<u>\$ 4,985,949,327</u>	<u>\$ 17,774,761,995</u>	<u>\$ 22,760,711,322</u>	<u>\$ 6,407,007,688</u>

*Includes Unclaimed Account Reserves



SECTION 4 – SYSTEM LIABILITIES

**TABLE 7 (cont.)
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
ACTUARIAL BALANCE SHEET
AS OF DECEMBER 31, 2018**

	Total KPERS	KP&F	Judges	Total
<u>ASSETS</u>				
Actuarial Value of Assets	\$ 17,193,475,966	\$ 2,523,573,517	\$ 181,280,044	\$ 19,898,329,527
Present Value of Future Normal Costs	3,716,356,965	660,028,262	36,553,239	4,412,938,466
Unfunded Actuarial Liability	<u>8,257,886,079</u>	<u>933,204,111</u>	<u>10,716,708</u>	<u>9,201,806,898</u>
Total Net Assets	<u>\$ 29,167,719,010</u>	<u>\$ 4,116,805,890</u>	<u>\$ 228,549,991</u>	<u>\$ 33,513,074,891</u>
<u>LIABILITIES</u>				
Present Value of Future Benefits				
Active employees	\$ 14,923,051,808	\$ 2,076,191,099	\$ 115,309,871	\$ 17,114,552,778
Inactive Members *	935,099,771	60,494,019	1,053,603	996,647,393
In-pay Members	<u>13,309,567,431</u>	<u>1,980,120,772</u>	<u>112,186,517</u>	<u>15,401,874,720</u>
Total Liabilities	<u>\$ 29,167,719,010</u>	<u>\$ 4,116,805,890</u>	<u>\$ 228,549,991</u>	<u>\$ 33,513,074,891</u>

*Includes Unclaimed Account Reserves



SECTION 4 – SYSTEM LIABILITIES

**TABLE 8
ANALYSIS OF ACTUARIAL GAIN OR LOSS**

	State	School	State/School	Local
1. Expected Actuarial Liability				
a. Actuarial liability at 12/31/17	\$ 4,457,117,349	\$ 14,890,672,923	\$ 19,347,790,272	\$ 5,299,548,013
b. Normal cost during 2018	64,083,002	256,927,087	321,010,089	118,717,526
c. Benefit payments for plan year ending 12/31/18	(327,306,703)	(925,448,228)	(1,252,754,931)	(319,763,099)
d. Interest on (a), (b), and (c)	337,946,544	1,138,747,005	1,476,693,549	407,755,956
e. Expected actuarial liability as of 12/31/18	\$ 4,531,840,192	\$ 15,360,898,787	\$ 19,892,738,979	\$ 5,506,258,396
2. Actuarial Liability at 12/31/2018	\$ 4,527,410,069	\$ 15,431,399,978	\$ 19,958,810,047	\$ 5,492,551,998
3. Actuarial Liability Gain/(Loss) (1e) - (2)	\$ 4,430,123	\$ (70,501,191)	\$ (66,071,068)	\$ 13,706,398
4. Expected Actuarial Value of Assets				
a. Actuarial value of assets at 12/31/17	\$ 3,588,341,301	\$ 9,178,189,403	\$ 12,766,530,704	\$ 3,841,214,560
b. Contributions for plan year ending 12/31/18	149,037,254	875,578,047	1,024,615,301	264,639,299
c. Benefit payments for plan year ending 12/31/18	(327,306,703)	(925,448,228)	(1,252,754,931)	(319,763,099)
d. Interest on (a), (b) and (c)	271,317,403	709,413,267	980,730,670	295,597,937
e. Expected actuarial value of assets as of 12/31/18	\$ 3,681,389,255	\$ 9,837,732,489	\$ 13,519,121,744	\$ 4,081,688,697
5. Actuarial Value of Assets as of 12/31/18	\$ 3,592,747,329	\$ 9,609,729,576	\$ 13,202,476,905	\$ 3,990,999,061
6. Actuarial Value of Assets Gain/(Loss) (5) - (4e)	\$ (88,641,926)	\$ (228,002,913)	\$ (316,644,839)	\$ (90,689,636)
7. Net Actuarial Gain/(Loss) (3) + (6)	\$ (84,211,803)	\$ (298,504,104)	\$ (382,715,907)	\$ (76,983,238)



SECTION 4 – SYSTEM LIABILITIES

TABLE 8 (cont.)
ANALYSIS OF ACTUARIAL GAIN OR LOSS

Table with 5 columns: Description, Total KPERS, KP&F, Judges, Total. Rows include: 1. Expected Actuarial Liability (a-e), 2. Actuarial Liability at 12/31/2018, 3. Actuarial Liability Gain/(Loss) (1e) - (2), 4. Expected Actuarial Value of Assets (a-e), 5. Actuarial Value of Assets as of 12/31/18, 6. Actuarial Value of Assets Gain/(Loss) (5) - (4e), 7. Net Actuarial Gain/(Loss) (3) + (6).



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SECTION 5 – EMPLOYER CONTRIBUTIONS

The previous two sections were devoted to a discussion of the assets and liabilities of the System. A comparison of Tables 4 and 6 indicates that current assets fall short of meeting the present value of future benefits (total liability). This is expected in all but a fully closed down fund, where no further contributions are anticipated.

In an active system, there will almost always be a difference between the actuarial value of assets and total liabilities. This deficiency has to be made up by future contributions and investment returns. An actuarial valuation sets out a schedule of future contributions that will deal with this deficiency in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. Under an actuarial cost method, the contributions required to meet the difference between current assets and current liabilities are allocated each year between two elements: (1) the normal cost and (2) the payment on the unfunded actuarial liability.

The term “fully funded” is often applied to a system in which contributions at the normal cost rate are sufficient to pay for the benefits of existing employees as well as for those of new employees. More often than not, systems are not fully funded, either because of past benefit improvements that have not been completely funded and/or because of actuarial deficiencies that have occurred because experience has not been as favorable as anticipated. Under these circumstances, an unfunded actuarial liability (UAL) exists.

Description of Rate Components

The actuarial cost method for all three systems is the traditional Entry Age Normal (EAN) – level percent of pay cost method. Under the EAN cost method, the actuarial present value of each member’s projected benefits allocates on a level basis over the member’s compensation between the entry age of the member and the assumed exit ages. The portion of the actuarial present value allocated to the valuation year is called the normal cost. The actuarial present value of benefits allocated to prior years of service is called the actuarial liability. The unfunded actuarial liability represents the difference between the actuarial liability and the actuarial value of assets as of the valuation date. The unfunded actuarial liability is calculated each year and reflects experience gains/losses.

The contribution rates based on the December 31, 2018 actuarial valuation will be used to determine employer contribution rates to the Kansas Public Employees Retirement System for fiscal years beginning in 2021 (July 1, 2021 to June 30, 2022 for the State and calendar year 2021 for Local employers).

KPERS

The law provides for the calculation of separate employer contribution rates for three groups: State, School and Local (for all other covered employers).

SB 4 and SB 228, as passed by the 2015 Legislature, reset the statutory employer contribution rate from 11.27% to 8.65% for the last half of fiscal year 2015, from 12.37% to 10.91% for fiscal year 2016, and from 13.57% to 10.81% for fiscal year 2017 for the State/School group. For fiscal year 2018 and beyond, the statutory cap described below applies.

State statute provides that the employer contribution rates recommended by the Board of Trustees for all groups cannot increase more than the statutory cap. This cap was increased in Senate Substitute for House Bill 2333, passed by the 2012 Legislature, to 0.90% for FY 2014, 1.0% for FY 2015, 1.1% for FY 2016 and 1.2% for FY 2017 and later. The prior limit on the statutory cap for the State/School group was 0.40%



SECTION 5 – EMPLOYER CONTRIBUTIONS

in FY 2006, 0.50% in FY 2007, and 0.60% in FY 2008 through FY 2013. The prior limit for the Local group was 0.40% in 2006, 0.50% in 2007, and 0.60% in 2008 through 2013. The limits on the increase in the statutory contribution rate do not apply to the increase in the employer contribution rate for benefit enhancements. Although not shown in these rates, the total contribution rates for KPERS employers include the statutory employer contribution to the KPERS Group Life Insurance and disability benefits plan.

The 2016 Legislature passed House Sub for SB 161 and House Sub for SB 249 which impacted KPERS' funding by authorizing a delay of up to \$100 million in State/School and KP&F contributions for FY 2016 and providing that the delayed contributions must be paid to KPERS by June 30, 2018 with interest at 8%. Ultimately, a total of \$97.4 million in FY 2016 State/School and KP&F contributions was delayed. However, the 2017 Legislature passed Senate Substitute for Substitute for HB 2052, which cancelled payment of the \$97.4 million delayed contribution. Subsequent legislation passed by the 2019 Legislature repaid these contributions.

2017 Senate Substitute for Substitute HB 2052 (S Sub for Sub HB 2052) provided that a portion of the contributions for the School group for fiscal year 2017 (FY 2017) be delayed so the total State/School contribution will be \$64.13 million less than the scheduled statutory contributions. The delayed employer contributions for fiscal year 2017 will be paid in level-dollar annual installments of \$6.4 million over twenty years beginning in fiscal year 2018. These payments are determined as a contribution rate for School employers to be paid in addition to the statutory State/School contribution rate. Further, S Sub for Sub HB 2052 provided that the repayment of the contribution reduction from FY 2016 with interest (\$115 million), scheduled in FY 2018, would not be paid (subsequent legislation passed by the 2019 Legislature repaid these delayed contributions).

2017 Senate Substitute for HB 2002 contained KPERS funding provisions for FY 2018 and FY 2019, including the following:

- **FY 2018:** The contributions for the State/School group for fiscal year 2018 were made at the scheduled statutory rate of 12.01%. In addition, the first installment of \$6.4 million on the 20-year amortization of the delayed contributions for FY 2017 was included.
- **FY 2019:** A portion of the employer contributions for School employers within the State/School group for fiscal year 2019 were delayed so the total employer contribution was \$420 million, including the second installment of \$6.4 million on the delayed contribution for FY 2017. This results in an expected delay of \$194 million that will be paid by the School group, as a level dollar amount over 20 years beginning in FY 2020.
- **FY 2020:** The current statutory cap of 1.2% per year will apply in determining the statutory contribution rate for the State/School group for FY 2020. The certified statutory rate from FY 2019 of 13.21%, without inclusion of the \$6.4 million amortization of the delayed contributions in FY 2017 and \$19.4 million amortization of the delayed contributions in FY 2019, will be increased by 1.2%, resulting in a statutory contribution rate for FY 2020 of 14.41%. The current statutory cap of 1.2% per year applies for all subsequent years.

The 2018 Legislature passed House Substitute for Senate Bill 109 that provided for the following additional funding to the KPERS School group:

- An additional payment of \$82 million in July 2018 (received by KPERS).
- A contingent additional payment of up to \$56 million to be paid in FY 2018, if actual FY 2018 receipts exceed the consensus revenue estimates (full amount received in June 2018).



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- A contingent additional payment of up to \$56 million to be paid in FY 2019, if actual FY 2019 receipts exceed the consensus revenue estimates (this payment was changed by the 2019 Legislature to a transfer of \$51 million in FY 2020 which was received by KPERS on July 1, 2019).

The 2019 Legislature passed two pieces of legislation that impacted the contributions to KPERS. Senate Bill 9 provided for a transfer of \$115 million from the State General Fund to KPERS in March, 2019. This payment covers the \$97 million in missed KPERS School contributions for FY 2016 plus interest. The 2019 Legislature also passed House Substitute for Senate Bill 25. This legislation repealed the actions of the 2018 Legislature which provided for a contingent payment of up to \$56 million in FY 2019, if actual FY 2019 receipts exceeded the consensus revenue estimates. Instead, this legislation directly transferred \$51 million to the KPERS Trust Fund in FY 2020 (received by KPERS on July 1, 2019).

Beginning with the December 31, 2016 valuation, the unfunded actuarial liability is amortized using a “layered” approach. The unfunded actuarial liability in the December 31, 2015 valuation, which was projected to June 30, 2018 for the State/School group and to December 31, 2017 for the Local group, serves as the initial or “legacy” amortization base and continues to be amortized over the original period, set at 40 years beginning July 1, 1993 (14 years remaining in the December 31, 2018 valuation). The change in the unfunded actuarial liability in the December 31, 2016 valuation as a result of the assumption changes, which is projected to June 30, 2019 for State/School and December 31, 2018 for Local, is amortized over a closed 25-year period. Changes in the unfunded actuarial liability that result from actuarial experience each year are amortized over a closed 20-year period beginning with the fiscal year in which the contribution rates will apply.

The unfunded actuarial liability is amortized as a level-percent of payroll using a payroll growth assumption of 3.0%. Therefore, the dollar amount of the annual amortization payment will increase 3.0% each year. As a result, if all assumptions are met in the future (including a 3.0% payroll growth), the amortization payment will remain level as a percentage of total payroll. If payroll increases less/more than 3.0% each year, the amortization payment will increase/decrease as a percentage of total payroll.

The actuarial contribution rate for KPERS is comprised of the normal cost rate and a contribution toward the unfunded actuarial liability. Local employers who affiliate with KPERS for prior service on or after January 1, 1999 pay an additional employer contribution to finance the unfunded actuarial liability as of their affiliation date.

KP&F

The actuarially determined contribution requirements for employers in KP&F are comprised of:

- (a) a "uniform" rate, determined separately for State and Local employers, which includes the normal cost and an unfunded actuarial liability payment for the entire group, plus
- (b) any payment required to amortize the unfunded past service liability or any 15% excess benefit liability, which is determined separately for each participating employer.

For employers who enter KP&F for future service only, the total cost is the uniform contribution rate.

Beginning with the December 31, 2016 valuation, the unfunded actuarial liability is amortized using a “layered” approach. The unfunded actuarial liability in the December 31, 2015 valuation, which was projected to December 31, 2017 for the KP&F group, serves as the initial or “legacy” amortization base and continues to be amortized over the original period, set at 40 years beginning July 1, 1993 (14 years in the December 31, 2018 valuation). The change in the unfunded actuarial liability in the December 31, 2016 valuation as a result



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of the assumption changes, which is projected to December 31, 2018 for KP&F, is amortized over a closed 25-year period. Changes in the unfunded actuarial liability that result from actuarial experience are amortized over a closed 20-year period beginning with the fiscal year in which the contribution rates will apply.

The unfunded actuarial liability is amortized as a level-percent of payroll using a payroll growth assumption of 3.0%. Therefore, the dollar amount of the annual amortization payment will increase 3.0% each year. As a result, if all assumptions are met in the future (including a 3.0% payroll growth), the amortization payment will remain level as a percentage of total payroll. If payroll increases less/more than 3.0% each year, the amortization payment will increase/decrease as a percentage of total payroll.

Judges

The actuarial contribution rate for the Judges is comprised of the normal cost rate and a contribution toward the unfunded actuarial liability. Beginning with the December 31, 2016 valuation, the unfunded actuarial liability is amortized using a “layered” approach. The unfunded actuarial liability in the December 31, 2015 valuation, which was projected to June 30, 2018 for the Judges group, serves as the initial or “legacy” amortization base and continues to be amortized over the original period, set at 40 years beginning July 1, 1993 (14 years in the December 31, 2018 valuation). The change in the unfunded actuarial liability in the December 31, 2016 valuation as a result of the assumption changes, which is projected to June 30, 2019 for Judges, is amortized over a closed 25-year period. Changes in the unfunded actuarial liability that result from actuarial experience are amortized over a closed 20-year period beginning with the fiscal year in which the contribution rates will apply. The unfunded actuarial liability is amortized with payments determined as level-dollar amounts.

Contribution Rate Summary

The normal cost rate for each group is shown in Table 9. The unfunded actuarial liability for each group is shown in Table 10. Tables 11A and 11B project each group’s unfunded actuarial liability to the beginning of the fiscal year in which the contribution rates from the December 31, 2018 actuarial valuation will be applied. Tables 12A-F develop the actuarial contribution rates for the unfunded actuarial liability using the projected unfunded actuarial liability amounts from Tables 11A and 11B. The total actuarial contribution rates determined as of December 31, 2018 are presented in Table 13. The contribution rates for local employers who affiliated with KPERS for prior service and are amortizing the payment of that liability over a period of years (ending no later than 2034) are shown in Tables 14A and 14B. Table 15 shows the KP&F individual employer contribution rates for fiscal years beginning in 2020 and 2021 while Tables 16 and 17 show the calculation of the additional contribution rate due to amortization of prior service unfunded actuarial liability for fiscal years beginning in 2021.

The rates shown in this report, which are based on the actuarial assumptions and cost methods described in Appendix C, are applicable for determining employer contribution rates for fiscal years commencing in 2021.



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 9
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
NORMAL COST RATE
AS OF DECEMBER 31, 2018**

	State	School	State/School	Local
1. Normal Cost Rate				
a. Retirement Benefits	4.66%	6.02%	5.74%	4.71%
b. Pre-Retirement Death Benefits	0.14%	0.08%	0.09%	0.16%
c. Termination Benefits	2.23%	1.64%	1.76%	2.24%
d. Disability Benefits	0.40%	0.15%	0.20%	0.23%
e. Administrative Expenses	0.16%	0.16%	0.16%	0.16%
f. Total	<u>7.59%</u>	<u>8.05%</u>	<u>7.95%</u>	<u>7.50%</u>



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 9 (cont.)
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
NORMAL COST RATE
AS OF DECEMBER 31, 2018**

	KP&F	Judges
1. Normal Cost Rate		
a. Retirement Benefits	10.49%	19.96%
b. Pre-Retirement Death Benefits	0.35%	0.36%
c. Termination Benefits	1.62%	0.00%
d. Disability Benefits	2.24%	0.00%
e. Administrative Expenses	0.16%	0.16%
f. Total	<u>14.86%</u>	<u>20.48%</u>



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**TABLE 10
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
UNFUNDED ACTUARIAL LIABILITY (UAL)
AS OF DECEMBER 31, 2018**

	State	School	State/School	Local	KP&F	Judges
1. Actuarial Liability	\$ 4,527,410,069	\$ 15,431,399,978	\$ 19,958,810,047	\$ 5,492,551,998	\$ 3,456,777,628	\$ 191,996,752
2. Actuarial Value of Assets	<u>3,592,747,329</u>	<u>9,609,729,576</u>	<u>13,202,476,905</u>	<u>3,990,999,061</u>	<u>2,523,573,517</u>	<u>181,280,044</u>
3. Unfunded Actuarial Liability (UAL)	934,662,740	5,821,670,402	6,756,333,142	1,501,552,937	933,204,111	10,716,708
a. Other local employer UAL*	0	0	0	2,500,468	2,062,386	0
b. Remaining UAL	934,662,740	5,821,670,402	6,756,333,142	1,499,052,469	931,141,725	10,716,708

*These amounts are paid directly by the employer and do not enter into the overall unfunded actuarial liability and amortization calculations.



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 11A
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
PROJECTED UNFUNDED ACTUARIAL LIABILITY AT JUNE 30, 2021
EMPLOYERS CONTRIBUTING ON JUNE 30 FISCAL YEARS

Table with 5 columns: Description, State*, School*, State/School*, and Judges. Rows 1-24 list various actuarial liability and contribution rate metrics for 2018, 2019, and 2020/2021.

Note: The projected unfunded actuarial liability amount for State/School may not equal the sum of State and School due to rounding. Note that the excess of the State/School statutory contribution rate over the actuarial required contribution rate for the State alone is allocated to the School group.

* Because the FY 2019 delayed contributions of \$194.4M for the School group are to be repaid over 20 years with interest, it is treated as a long-term receivable and is reflected in total FY2019 contributions.



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 11B
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
PROJECTED UAL AT DECEMBER 31, 2020
EMPLOYERS CONTRIBUTING ON DECEMBER 31 FISCAL YEARS

	KPERS - Local	KP&F
1. Unfunded Actuarial Liability at December 31, 2018	\$1,499,052,469	\$931,141,725
2. FY 2019 Expected Contribution Rate	14.89%	29.26%
3. Normal Cost Rate	<u>7.50%</u>	<u>14.86%</u>
4. Contribution Rate Applied to UAL for 2019 [(2) – (3)]	7.39%	14.40%
5. Expected Payroll for 2019	\$1,792,796,339	\$532,371,865
6. Expected UAL Contribution (4) * (5)	\$132,487,649	\$76,661,549
7. Projected UAL at December 31, 2019	\$1,477,703,282	\$923,728,453
8. FY 2020 Expected Contribution Rate	14.61%	29.08%
9. Normal Cost Rate	<u>7.50%</u>	<u>14.86%</u>
10. Contribution Rate Applied to UAL for 2020 [(8) – (9)]	7.11%	14.22%
11. Expected Payroll for FY 2020	\$1,846,580,229	\$548,343,021
12. Expected UAL Contribution (10) * (11)	\$131,291,854	\$77,974,378
13. Projected UAL at December 31, 2020	\$1,455,940,800	\$914,377,900



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 12A
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
AMORTIZATION OF THE UNFUNDED ACTUARIAL LIABILITY
STATE

Amortization Base	Original Amount	Remaining Payments	Projected June 30, 2021 Balance	Annual Payment*
2015 Legacy UAL	\$ 805,072,157	14	\$ 774,393,473	\$ 75,711,872
2016 Assumption Changes	138,527,291	23	140,318,123	9,947,772
2016 Experience	(30,061,574)	18	(29,836,441)	(2,456,393)
2017 Experience	(48,125,421)	19	(48,007,498)	(3,817,890)
2018 Experience	87,214,152	20	87,214,152	6,717,360
Total			\$ 924,081,809	\$ 86,102,721

* Payment amount reflects mid-year timing.

1. Total UAL Amortization Payments	\$ 86,102,721
2. Projected Payroll for FY 2022	\$ 1,027,451,131
3. UAL Amortization Payment Rate (1) / (2)	8.38%



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 12B
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
AMORTIZATION OF THE UNFUNDED ACTUARIAL LIABILITY
SCHOOL

Amortization Base	Original Amount	Remaining Payments	Projected June 30, 2021 Balance	Annual Payment*
2015 Legacy UAL	\$ 5,683,566,131	14	\$ 5,466,983,903	\$ 534,502,937
2016 Assumption Changes	311,625,331	23	315,653,917	22,378,102
2016 Experience	(67,865,818)	18	(67,357,565)	(5,545,455)
2017 Experience	(380,457,726)	19	(379,525,476)	(30,182,506)
2018 Experience	85,786,454	20	85,786,454	6,607,397
Total			\$ 5,421,541,233	\$ 527,760,475

* Payment amount reflects mid-year timing.

- 1. Total UAL Amortization Payments \$ 527,760,475
- 2. Projected Payroll for FY 2022 \$ 4,028,100,084
- 3. UAL Amortization Payment Rate (1) / (2) 13.10%



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 12C
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
AMORTIZATION OF THE UNFUNDED ACTUARIAL LIABILITY
STATE/SCHOOL

Amortization Base	Original Amount	Remaining Payments	Projected June 30, 2021 Balance	Annual Payment*
2015 Legacy UAL	\$ 6,489,108,272	14	\$ 6,241,829,451	\$ 610,259,008
2016 Assumption Changes	451,174,445	23	457,007,074	32,399,253
2016 Experience	(98,610,703)	18	(97,872,198)	(8,057,683)
2017 Experience	(429,833,140)	19	(428,779,903)	(34,099,561)
2018 Experience	172,578,779	20	172,578,779	13,292,267
Total			\$ 6,344,763,203	\$ 613,793,284

* Payment amount reflects mid-year timing.

Note: Projected UAL contributions and amounts for State/School may not equal the sum of State and School due to rounding.

1. Total UAL Amortization Payments	\$ 613,793,284
2. Projected Payroll for FY 2022	\$ 5,055,551,216
3. UAL Amortization Payment Rate (1) / (2)	12.14%



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TABLE 12D
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
AMORTIZATION OF THE UNFUNDED ACTUARIAL LIABILITY

LOCAL

Amortization Base	Original Amount	Remaining Payments	Projected December 31, 2020 Balance	Annual Payment*
2015 Legacy UAL	\$ 1,467,792,387	14	\$ 1,411,859,591	\$ 138,036,459
2016 Assumption Changes	107,171,397	23	108,556,872	7,696,077
2016 Experience	(68,664,163)	18	(68,149,932)	(5,610,690)
2017 Experience	(60,452,753)	19	(60,304,624)	(4,795,843)
2018 Experience	63,978,893	20	63,978,893	4,927,747
Total			\$ 1,455,940,800	\$ 140,253,750

* Payment amount reflects mid-year timing.

1. Total UAL Amortization Payments	\$ 140,253,750
2. Projected Payroll for FY 2021	\$ 1,901,977,636
3. UAL Amortization Payment Rate (1) / (2)	7.37%



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TABLE 12E
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
AMORTIZATION OF THE UNFUNDED ACTUARIAL LIABILITY

KP&F

Amortization Base	Original Amount	Remaining Payments	Projected December 31, 2020 Balance	Annual Payment*
2015 Legacy UAL	\$ 770,980,567	14	\$ 741,601,005	\$ 72,505,777
2016 Assumption Changes	90,081,927	23	91,246,475	6,468,866
2016 Plan Changes	801,442	18	795,440	65,487
2016 Experience	(6,054,297)	18	(6,008,956)	(494,709)
2017 Experience	5,430,585	19	5,417,278	430,820
2018 Experience	81,326,658	20	81,326,658	6,263,897
Total			\$ 914,377,900	\$ 85,240,138

* Payment amount reflects mid-year timing.

1. Total UAL Amortization Payments	\$ 85,240,138
2. Projected Payroll for FY 2021	\$ 564,793,312
3. UAL Amortization Payment Rate (1) / (2)	15.09%



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TABLE 12F
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
AMORTIZATION OF THE UNFUNDED ACTUARIAL LIABILITY
JUDGES

Amortization Base	Original Amount	Remaining Payments	Projected June 30, 2021 Balance	Annual Payment*
2015 Legacy UAL	\$ 2,439,245	14	\$ 2,201,366	\$ 253,514
2016 Assumption Changes	12,158,838	23	11,800,488	1,073,961
2016 Experience	(2,548,598)	18	(2,429,653)	(245,437)
2017 Experience	(3,798,326)	19	(3,712,997)	(365,789)
2018 Experience	3,150,713	20	3,150,713	303,422
Total			\$ 11,009,917	\$ 1,019,671

* Payment amount reflects mid-year timing.

1. Total UAL Amortization Payments	\$	1,019,671
2. Projected Payroll for 2019	\$	28,535,138
3. UAL Amortization Payment Rate (1) / (2)		3.57%



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 13
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
ACTUARIAL EMPLOYER CONTRIBUTION RATES
FISCAL YEAR COMMENCING IN 2021**

	Total Normal Cost	Employee Normal Cost	Employer Normal Cost	Unfunded Actuarial Liability	Total Employer Contribution*
State	7.59%	6.00%	1.59%	8.38%	9.97%
Correctional Employees - Age 55	7.93%	6.00%	1.93%	8.38%	10.31%
Correctional Employees - Age 60	8.64%	6.00%	2.64%	8.38%	11.02%
School	8.05%	6.00%	2.05%	13.10%	15.15%
State/School	7.95%	6.00%	1.95%	12.14%	14.09%
Local	7.50%	6.00%	1.50%	7.37%	8.87%
KP&F Uniform Contribution Rate					
State **	14.86%	7.15%	7.71%	15.09%	22.80%
Local **	14.86%	7.15%	7.71%	15.09%	22.80%
Judges	20.48%	5.65%	14.83%	3.57%	18.40%

* Does not include the contribution to the Death and Disability Program.

** The total contribution rate for each employer is equal to the appropriate uniform contribution rate (state or local) plus an additional rate, if applicable, required to amortize the unfunded past service liability, determined separately for each employer. (See Table 15)



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**TABLE 14A
LOCAL KPERS AFFILIATION COST FACTORS
FOR FISCAL YEAR BEGINNING IN 2021**

Employer	Year Affiliated	Projected 2021 Annual Payroll	Projected 1/1/2021 Unfunded Actuarial Liability	Payment on 1/1/2021 Unfunded Liability	Payment on Unfunded Liability as % of Payroll	Total Rate for Years Commencing¹ in 2021
St. Francis Housing Authority	1999	\$24,331	\$8,037	\$786	3.23%	12.10%
City of Burden	1999	109,714	15,883	1,549	1.41%	10.28%
City of Longton	1999	75,362	19,270	1,885	2.50%	11.37%
Bourbon County RWD#2	1999	238,831	111,731	10,922	4.57%	13.44%
Towanda Township	1999	53,910	9,154	890	1.65%	10.52%
Hays Housing Authority	2000	57,561	1,723	180	0.31%	9.18%
Haysville Community Library	2000	240,873	203,139	19,833	8.23%	17.10%
Hamilton County Library	2000	111,037	13,444	1,314	1.18%	10.05%
Ellis Public Library	2000	34,083	5,108	499	1.46%	10.33%
Bucklin Public Library	2000	34,864	12,681	1,243	3.57%	12.44%
Elkhart Cemetery District	2000	34,556	1,756	178	0.51%	9.38%
City of Linn Valley	2000	73,235	993	98	0.13%	9.00%
City of Blue Mound	2000	80,319	2,937	273	0.34%	9.21%
Kansas Workers' Risk Coop for Counties	2000	255,084	51,843	5,021	1.97%	10.84%
Lindsborg Community Library	2002	30,611	3,757	342	1.12%	9.99%
City of North Newton	2002	572,923	168,243	15,775	2.75%	11.62%
City of Arcadia	2002	111,346	16,471	1,542	1.38%	10.25%
City of Linwood	2003	89,786	2,460	232	0.26%	9.13%
Basehor Community Library	2003	360,939	58,318	5,468	1.51%	10.38%
City of Gypsum	2003	96,127	4,949	466	0.48%	9.35%
City of Bentley	2004	100,669	36,830	3,890	3.86%	12.73%
Mulvane Public Library	2004	189,098	13,201	1,395	0.74%	9.61%
The Center for Counseling and Consultation	2004	2,498,353	1,109,901	117,290	4.69%	13.56%
Doniphan County RFD #2	2005	128,228	8,824	931	0.73%	9.60%
City of Denison	2005	30,539	19,460	2,057	6.73%	15.60%
Stanton County Recreation Commission	2005	62,541	23,978	2,532	4.05%	12.92%
Total		\$5,694,920	\$1,924,090	\$196,591		

¹ Basic local employer contribution rates excluding Death and Disability contribution: FY 2020: 8.61% FY 2021: 8.87%



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 14B
LOCAL KPERs AFFILIATION COST FACTORS - AFFILIATION AFTER 1/1/06
FOR FISCAL YEAR BEGINNING IN 2021**

Effective for affiliations on or after January 1, 2006, the payment on the unfunded actuarial liability due to affiliation for prior service is amortized as a fixed level dollar payment. No adjustment is made to the employer contribution rate for these payments.

Employer	Year Affiliated	Unfunded Actuarial Liability on Jan 1 Following Affiliation	Annual Payment Due Jan 1, 2020 to Amortize Unfunded Liability	Final Payment Year
City of Vermillion	2006	3,950	338	2032
Stockton Recreation Commission	2010	1,245	113	2032
Johnson Co. Fire District No. 2	2018	503,527	53,765	2033



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 15
KP&F
EMPLOYER CONTRIBUTION RATES FOR FISCAL YEARS
COMMENCING IN CALENDAR YEARS 2020 AND 2021

Table with 3 columns: Employer, Total Rate for Fiscal Year Commencing in 2020, and Recommended Total Rate for Fiscal Year Commencing in 2021. Lists various employers like Douglas County Law Enforcement, Ford County, etc., with their respective rates.



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 15 (cont.)
KP&F
EMPLOYER CONTRIBUTION RATES FOR FISCAL YEARS
COMMENCING IN CALENDAR YEARS 2020 AND 2021**

Employer	Total Rate for Fiscal Year Commencing in 2020	Recommended Total Rate for Fiscal Year Commencing in 2021
City of Lawrence	21.93 %	22.80 %
City of Leavenworth	21.93	22.80
City of Leawood	21.93	22.80
City of Lenexa	21.93	22.80
City of Manhattan	21.93	22.80
City of Merriam	21.93	22.80
City of McPherson	21.93	22.80
City of Mission	21.93	22.80
City of Newton EMTs	30.09	29.94
City of Newton	21.93	22.80
City of Olathe	21.93	22.80
City of Ottawa	21.93	22.80
City of Parsons	21.93	22.80
City of Pittsburg	21.93	22.80
City of Salina	21.93	22.80
City of Shawnee	21.93	22.80
City of Topeka	21.93	22.80
City of Wellington	21.93	22.80
City of Westwood	21.93	22.80
City of Winfield	21.93	22.80
Board of Regents Campus Police	21.93	22.80
Kansas Bureau of Investigation	21.93	22.80
Kansas Highway Patrol	21.93	22.80
Cowley County Sheriff's Dept	21.93	22.80
City of Gardner Public Safety Officers	21.93	22.80
City of Liberal Police & Firemen	21.93	22.80
City of Oswego	21.93	22.80
Leavenworth County	21.93	22.80
Pottawatomie County	21.93	22.80
City of Roeland Park	21.93	22.80
City of Edwardsville Police	23.68	24.51
City of Garden City	21.93	22.80
City of Lake Quivira	21.93	22.80
City of Paola	21.93	22.80
City of Winfield (EMS)	21.93	22.80
Miami County	21.93	22.80
Atchinson County	21.93	22.80



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 15 (cont.)
KP&F
EMPLOYER CONTRIBUTION RATES FOR FISCAL YEARS
COMMENCING IN CALENDAR YEARS 2020 AND 2021

Table with 3 columns: Employer, Total Rate for Fiscal Year Commencing in 2020, and Recommended Total Rate for Fiscal Year Commencing in 2021. Lists various employers and their respective contribution rates.



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 15 (cont.)
KP&F
EMPLOYER CONTRIBUTION RATES FOR FISCAL YEARS
COMMENCING IN CALENDAR YEARS 2020 AND 2021**

Employer	Total Rate for Fiscal Year Commencing in 2020	Recommended Total Rate for Fiscal Year Commencing in 2021
City of Belleville	21.93 %	22.80 %
Cherokee County	21.93	22.80
Pottawatomie County (EMT)	21.93	22.80



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 16A
KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
PRIOR SERVICE LIABILITY
FOR FISCAL YEARS BEGINNING IN 2021

Table with 4 columns: Employer, 1/1/2019 Unfunded Prior Service Liability, Payment on Unfunded Liability, and a dollar sign column. Rows list various employers like Douglas County Law Enforcement, Ford County, etc., with their respective liability values.



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 16A (cont.)
KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
PRIOR SERVICE LIABILITY
FOR FISCAL YEARS BEGINNING IN 2021

Table with 4 columns: Employer, 1/1/2019 Unfunded Prior Service Liability, and Payment on Unfunded Liability. Lists various employers and their respective liability amounts.



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 16A (cont.)
KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
PRIOR SERVICE LIABILITY
FOR FISCAL YEARS BEGINNING IN 2021

Table with 4 columns: Employer, 1/1/2019 Unfunded Prior Service Liability, and Payment on Unfunded Liability. Lists various employers like City of Park City, Dickinson County, etc., with corresponding liability values.



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 16A (cont.)
KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
PRIOR SERVICE LIABILITY
FOR FISCAL YEARS BEGINNING IN 2021**

Employer		1/1/2019 Unfunded Prior Service Liability		Payment on Unfunded Liability
City of Belleville	\$	0	\$	0
Cherokee County		0		0
Pottawatomie County (EMT)		0		0
Total	\$	2,062,386	\$	477,533



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 16B
KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
PRIOR SERVICE LIABILITY - AFFILIATION AFTER 1/1/06
FOR FISCAL YEAR BEGINNING IN 2021**

Effective for affiliations on or after January 1, 2006, the payment on the unfunded actuarial liability due to affiliation for prior service is amortized as a fixed level dollar payment. No adjustment is made to the employer contribution rate for these payments.

Employer	Year Affiliated	Unfunded Actuarial Liability on Jan 1 Following Affiliation	Annual Payment Due Jan 1, 2020 to Amortize Unfunded Liability	Final Payment Year
None				

Note: Only employers with remaining obligations as of the valuation date are shown.



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 17
KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
FOR FISCAL YEARS BEGINNING IN 2021

Table with 5 columns: Employer, Number of Employees, Total Estimated 2021 Payroll, Payment on Unfunded Liability (Table 16), and As Percent of Payroll. Lists various employers like Douglas County Law Enforcement, Ford County, etc., with their respective employee counts, payrolls, and contribution rates.



SECTION 5 – EMPLOYER CONTRIBUTIONS

**TABLE 17 (cont.)
 KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
 FOR FISCAL YEARS BEGINNING IN 2021**

Employer	Number of Employees	Total Estimated 2021 Payroll	Payment on Unfunded Liability (Table 16)	As Percent of Payroll	%
City of Lenexa	175	\$14,160,287	\$0	0.00	
City of Manhattan	75	5,201,138	0	0.00	
City of Merriam	31	2,388,540	0	0.00	
City of McPherson	45	2,918,249	0	0.00	
City of Mission	28	1,955,401	0	0.00	
City of Newton EMTs	1	104,523	7,465	7.14	
City of Newton	85	5,748,672	0	0.00	
City of Olathe	307	27,600,052	0	0.00	
City of Ottawa	48	3,277,176	0	0.00	
City of Parsons	43	2,117,463	0	0.00	
City of Pittsburg	80	4,239,439	0	0.00	
City of Salina	159	11,563,053	0	0.00	
City of Shawnee	164	13,897,690	0	0.00	
City of Topeka	504	39,902,406	0	0.00	
City of Wellington	34	2,058,007	0	0.00	
City of Westwood	7	477,776	0	0.00	
City of Winfield	53	3,192,683	0	0.00	
Board of Regents Campus Police	170	10,359,083	0	0.00	
Kansas Bureau of Investigation	83	6,038,850	0	0.00	
Kansas Highway Patrol	500	39,308,421	0	0.00	
Cowley County Sheriff's Dept	24	1,340,513	0	0.00	
City of Gardner Public Safety Officers	33	2,545,754	0	0.00	
City of Liberal Police & Firemen	57	3,201,893	0	0.00	
City of Oswego	5	238,288	0	0.00	
Leavenworth County	62	3,883,342	0	0.00	
Pottawatomie County	29	1,713,196	0	0.00	
City of Roeland Park	14	898,552	0	0.00	
City of Edwardsville Police	16	1,105,293	18,952	1.71	
City of Garden City	90	5,484,345	0	0.00	
City of Lake Quivira	1	103,183	0	0.00	
City of Paola	16	926,757	0	0.00	
City of Winfield (EMS)	0	0	0	0.00	
Miami County	55	3,466,921	0	0.00	
Atchinson County	32	1,592,708	0	0.00	
City of Park City	14	815,434	0	0.00	
Dickinson County	22	1,107,582	0	0.00	
Leavenworth County (EMS)	44	2,542,638	0	0.00	
City of Basehor	14	774,404	0	0.00	
City of Edwardsville Firemen	16	1,071,656	37,963	3.54	
City of Marion	4	142,065	0	0.00	



SECTION 5 – EMPLOYER CONTRIBUTIONS

TABLE 17 (cont.)
KP&F EMPLOYER ADDITIONAL CONTRIBUTION RATES
FOR FISCAL YEARS BEGINNING IN 2021

Table with 5 columns: Employer, Number of Employees, Total Estimated 2021 Payroll, Payment on Unfunded Liability (Table 16), and As Percent of Payroll. Rows include various cities and counties like City of Overbrook, Leavenworth County Fire District #1, etc., ending with a Total row.



SECTION 6 – HISTORICAL FUNDING AND OTHER INFORMATION

SECTION 6

HISTORICAL FUNDING AND OTHER INFORMATION

The actuarial liability is a measure intended to help the reader assess:

- (i) a retirement system's funded status on a "going concern" basis, and
- (ii) progress being made toward accumulating the assets needed to pay benefits as due.

Allocation of the actuarial present value of projected benefits between past and future service was based on service using the Entry Age Normal actuarial cost method. Assumptions, including projected pay increases, were the same as used to determine the System's level percent of payroll annual required contribution between entry age and assumed exit age. Entry age was established by subtracting credited service from current age on the valuation date. The Entry Age Normal actuarial liability was determined as part of an actuarial valuation of the System as of December 31, 2018. The actuarial assumptions used in determining the actuarial liability can be found in Appendix C.



SECTION 6 – HISTORICAL FUNDING AND OTHER INFORMATION

TABLE 18
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
HISTORICAL FUNDING INFORMATION
(All Groups Combined)

Schedule of Funding Progress
(\$ in thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Liability (AL) (b)	Unfunded AL (UAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAL as a Percent of Covered Payroll ((b-a)/c)
12/31/2004	\$10,971,427	\$15,714,092	\$4,742,666	70%	\$5,102,016	93%
12/31/2005	11,339,293	16,491,762	5,152,469	69%	5,270,351	98%
12/31/2006	12,189,197	17,552,791	5,363,593	69%	5,599,193	96%
12/31/2007	13,433,115	18,984,915	5,551,800	71%	5,949,228	93%
12/31/2008	11,827,619	20,106,787	8,279,168	59%	6,226,526	133%
12/31/2009	13,461,221	21,138,206	7,676,985	64%	6,532,496	118%
12/31/2010	13,589,658	21,853,783	8,264,125	62%	6,494,048	127%
12/31/2011	13,379,020	22,607,170	9,228,150	59%	6,401,462	144%
12/31/2012	13,278,490	23,531,423	10,252,933	56%	6,498,962	158%
12/31/2013	14,562,765	24,328,670	9,765,906	60%	6,509,809	150%
12/31/2014	15,662,010	25,130,467	9,468,457	62%	6,560,105	144%
12/31/2015	17,408,578	25,947,781	8,539,203	67%	6,603,613	129%
12/31/2016	18,256,373	27,317,754	9,061,381	67%	6,650,451	136%
12/31/2017	19,246,613	28,153,827	8,907,214	68%	6,744,301	132%
12/31/2018	19,898,330	29,100,136	9,201,807	68%	7,048,621	131%



SECTION 6 – HISTORICAL FUNDING AND OTHER INFORMATION

**TABLE 19
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
HISTORICAL FUNDING INFORMATION
(All Groups Combined)**

Short Term Solvency Test

Actuarial Valuation Date	Member Contributions (A)	Retirants and Beneficiaries (B)	Active Member Employer Financed Portion (C)	Actuarial Value of Assets	Portions of Accrued Liabilities Covered by Assets		
					(A)	(B)	(C)
12/31/2009	\$5,132,772,778	\$8,459,191,163	\$7,546,242,173	\$13,461,220,705	100%	99%	0%
12/31/2010	5,017,361,438	9,090,575,924	7,745,845,940	13,589,658,118	100%	96%	0%
12/31/2011	5,334,463,714	9,923,555,011	7,349,151,307	13,379,020,161	100%	81%	0%
12/31/2012	5,448,296,911	10,585,891,383	7,497,235,156	13,278,490,294	100%	74%	0%
12/31/2013	5,636,937,795	11,298,180,557	7,393,551,786	14,562,764,625	100%	79%	0%
12/31/2014	5,791,313,287	12,361,327,805	6,977,825,595	15,662,009,783	100%	80%	0%
12/31/2015	5,942,762,790	13,095,276,871	6,909,740,897	17,408,577,508	100%	88%	0%
12/31/2016	6,008,633,568	14,095,278,126	7,213,842,679	18,256,373,273	100%	87%	0%
12/31/2017	6,008,405,879	14,751,711,502	7,393,709,608	19,246,613,272	100%	90%	0%
12/31/2018	6,132,527,315	15,401,874,720	7,565,734,390	19,898,329,527	100%	89%	0%



SECTION 6 – HISTORICAL FUNDING AND OTHER INFORMATION

TABLE 20
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
HISTORICAL FUNDING INFORMATION
(All Groups Combined)

Schedule of Employer Contributions

For the Fiscal Year Ended June 30

Table with 3 columns: Year, Actuarial Required Contribution, and Percentage Contributed. Rows range from 2001 to 2018.

This information is as reported by KPERs. Cavanaugh Macdonald Consulting has relied on the accuracy of the numbers as provided and has not verified them.

* Includes the long-term receivable contribution of \$97.4 million for the State/School group which was subsequently paid in FY 2019, with interest (2019 SB 9).



SECTION 6 – HISTORICAL FUNDING AND OTHER INFORMATION

**TABLE 21
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
HISTORICAL FUNDING INFORMATION**

Historical Contribution Rates

Valuation Date	State/School		Local		KP&F*	Judges*
	Actuarial	Statutory	Actuarial	Statutory		
12/31/2000	7.05%	4.58%	4.13%	3.07%	6.86%	16.67%
12/31/2001	7.69%	4.78%	4.64%	3.22%	9.47%	18.67%
12/31/2002	9.14%	5.27%	5.44%	3.41%	11.63%	21.97%
12/31/2003 ⁽¹⁾	8.64%	5.77%	6.24%	3.81%	12.39%	19.11%
12/31/2004	10.37%	6.37%	7.69%	4.31%	13.32%	22.38%
12/31/2005	10.86%	6.97%	7.92%	4.93%	13.88%	22.08%
12/31/2006	10.98%	7.57%	8.12%	5.53%	13.49%	20.50%
12/31/2007	11.30%	8.17%	8.52%	6.14%	12.86%	19.49%
12/31/2008	14.09%	8.77%	10.42%	6.74%	17.88%	26.38%
12/31/2009	13.46%	9.37%	9.44%	7.34%	16.54%	23.75%
12/31/2010	13.83%	10.27% ⁽²⁾	9.43%	7.94%	17.26%	23.62%
12/31/2011	14.34%	11.27%/8.65% ⁽³⁾	9.77%	8.84%	19.92%	22.59%
12/31/2012	14.95%	10.91% ⁽⁴⁾ ⁽⁵⁾	9.48%	9.48%	21.36%	23.98%
12/31/2013	14.85%	10.81% ⁽⁴⁾ ⁽⁵⁾	9.18%	9.18%	20.42%	21.36%
12/31/2014	14.89%	12.01%	8.46%	8.46%	19.03%	15.89%
12/31/2015	13.23%	13.21% ⁽⁵⁾	8.39%	8.39%	20.09%	14.68%
12/31/2016	14.74%	14.41%	8.89%	8.89%	22.13%	18.65%
12/31/2017	14.23%	14.23%	8.61%	8.61%	21.93%	17.26%
12/31/2018	14.09%	14.09%	8.87%	8.87%	22.80%	18.40%

* KP&F and Judges contribute the full actuarial contribution rate.

⁽¹⁾ Actuarial cost method changed to Entry Age Normal for valuations on or after 12/31/2003.

⁽²⁾ Recertified from 9.97% after passage of Sub HB 2333 in the 2012 session.

⁽³⁾ 11.27% for the first half of the fiscal year. Reduced by the governor's allotment and SB 4 to 8.65% for the second half of the fiscal year.

⁽⁴⁾ Recertified from 12.37% to 10.91% and 13.57% to 10.81% after passage of SB 228 in the 2015 session.

⁽⁵⁾ Although the rates were not revised, the full contribution amounts were not made.



SECTION 6 – ACCOUNTING AND OTHER INFORMATION

**TABLE 22
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
PROJECTED BENEFIT PAYMENTS**

Year	State	School	Local	Total KPERS	KP&F	Judges	Total
2019	\$350,279,000	\$1,010,200,000	\$346,418,000	\$1,706,897,000	\$217,679,000	\$15,393,000	\$1,939,969,000
2020	356,481,000	1,046,242,000	360,119,000	1,762,842,000	225,640,000	15,071,000	2,003,553,000
2021	364,886,000	1,083,192,000	376,706,000	1,824,784,000	234,586,000	15,995,000	2,075,365,000
2022	373,347,000	1,119,229,000	393,283,000	1,885,859,000	243,801,000	16,597,000	2,146,257,000
2023	380,191,000	1,153,998,000	408,409,000	1,942,598,000	253,269,000	17,750,000	2,213,617,000
2024	386,898,000	1,191,498,000	426,316,000	2,004,712,000	263,521,000	18,128,000	2,286,361,000
2025	393,489,000	1,228,998,000	444,106,000	2,066,593,000	273,750,000	18,609,000	2,358,952,000
2026	399,427,000	1,266,397,000	462,194,000	2,128,018,000	284,697,000	19,189,000	2,431,904,000
2027	404,662,000	1,302,406,000	479,464,000	2,186,532,000	294,939,000	19,321,000	2,500,792,000
2028	408,356,000	1,337,280,000	495,370,000	2,241,006,000	304,427,000	19,551,000	2,564,984,000
2029	410,919,000	1,371,839,000	509,632,000	2,292,390,000	314,778,000	20,166,000	2,627,334,000
2030	412,542,000	1,404,089,000	523,338,000	2,339,969,000	325,363,000	19,934,000	2,685,266,000
2031	413,620,000	1,436,371,000	536,287,000	2,386,278,000	335,525,000	20,410,000	2,742,213,000
2032	414,261,000	1,468,629,000	549,056,000	2,431,946,000	345,370,000	20,416,000	2,797,732,000
2033	413,223,000	1,500,239,000	559,181,000	2,472,643,000	356,256,000	20,347,000	2,849,246,000
2034	411,677,000	1,529,308,000	569,296,000	2,510,281,000	366,081,000	20,200,000	2,896,562,000
2035	409,296,000	1,558,875,000	578,519,000	2,546,690,000	374,665,000	20,255,000	2,941,610,000
2036	406,252,000	1,588,619,000	586,406,000	2,581,277,000	384,617,000	20,103,000	2,985,997,000
2037	402,939,000	1,613,328,000	593,649,000	2,609,916,000	393,952,000	20,242,000	3,024,110,000
2038	398,502,000	1,635,248,000	599,395,000	2,633,145,000	403,774,000	19,719,000	3,056,638,000
2039	394,281,000	1,656,676,000	605,239,000	2,656,196,000	412,107,000	19,756,000	3,088,059,000
2040	389,271,000	1,670,966,000	608,684,000	2,668,921,000	419,926,000	19,401,000	3,108,248,000
2041	383,947,000	1,681,145,000	611,088,000	2,676,180,000	427,560,000	19,157,000	3,122,897,000
2042	379,197,000	1,691,221,000	614,489,000	2,684,907,000	433,951,000	18,597,000	3,137,455,000
2043	373,330,000	1,699,025,000	615,527,000	2,687,882,000	439,916,000	18,286,000	3,146,084,000

Note: Cash flows are the expected future non-discounted payments to current members. These numbers exclude refund payouts to current non-vested inactives and assume future retirees elect the normal form of payment and future withdrawals elect refunds according to valuation assumptions.



SECTION 7

RISK CONSIDERATIONS

Actuarial Standards of Practice are issued by the Actuarial Standards Board and are binding on credentialed actuaries practicing in the United States. These standards generally identify what the actuary should consider, document and disclose when performing an actuarial assignment. In September, 2017, Actuarial Standard of Practice Number 51, *Assessment and Disclosure of Risk in Measuring Pension Obligations*, (ASOP 51) was issued as final with application to measurement dates on or after November 1, 2018. This ASOP, which applies to funding valuations, actuarial projections, and actuarial cost studies of proposed plan changes, is first applicable for the December 31, 2018 actuarial valuation for the Kansas Public Employees Retirement System (KPERs).

A typical retirement plan faces many different risks, but the greatest risk is the inability to make benefit payments when due. If plan assets are depleted, benefits may not be paid which could create litigation risk. The term “risk” is most commonly associated with an outcome with undesirable results. However, in the actuarial world, risk can be translated as uncertainty. The actuarial valuation process uses many actuarial assumptions to project how future contributions and investment returns will meet the cash flow needs for future benefit payments. Of course, we know that actual experience will not unfold exactly as anticipated by the assumptions and that uncertainty, whether favorable or unfavorable, creates risk. ASOP 51 defines risk as the potential of actual future measurements to deviate from expected results due to actual experience that is different than the actuarial assumptions.

The various risk factors for a given plan can have a significant impact – positive or negative – on the actuarial projection of liability and contribution rates. There are a number of risks inherent in the funding of a defined benefit plan. These include:

- economic risks, such as investment return and price inflation;
- demographic risks, such as mortality, payroll growth, aging population including impact of baby boomers, and retirement ages;
- contribution risk, i.e., the potential for contribution rates to be higher than expected due to population changes or other factors (note ASOP 51 does not require the actuary to opine on the willingness or ability of the plan sponsor/employer to pay the contribution rate); and
- external risks, such as the regulatory and political environment (which are not included in the risks to be assess under ASOP 51).

Impact of Funding Policy

One of the most important factors in the funding of a retirement system is consistently making contributions that are at least equal to the actuarial required contribution rate. With respect to this practice, there is a significant difference in the funding policy for KPERs (State/School and Local) and KP&F and Judges. KP&F and Judges have historically contributed the full actuarial contribution rate. However, there is a long history of contributing less than the full actuarial contribution rate for the other groups, particularly the School group.

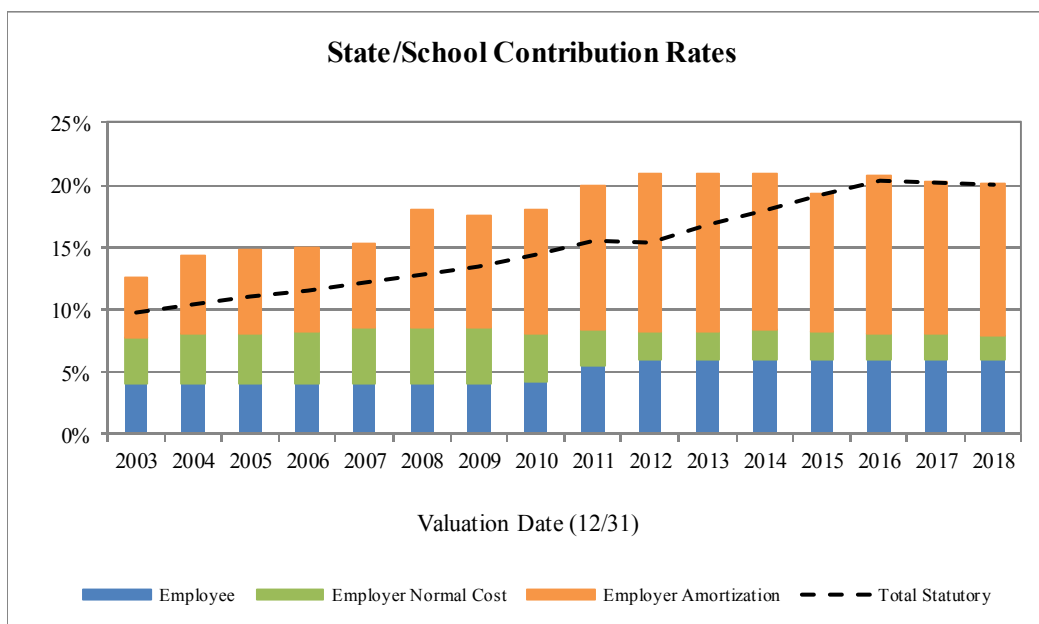
The Kansas School Retirement System (KSRS) was created by the Kansas Legislature in 1940 and provided for a service annuity and a savings annuity (funded by employee contributions). The service annuity was not actuarially funded in advance, but rather was funded by general appropriations from the State General Fund for the amount necessary to fund the benefits each year (pay as you go). The Legislature explored



SECTION 7 – RISK CONSIDERATIONS

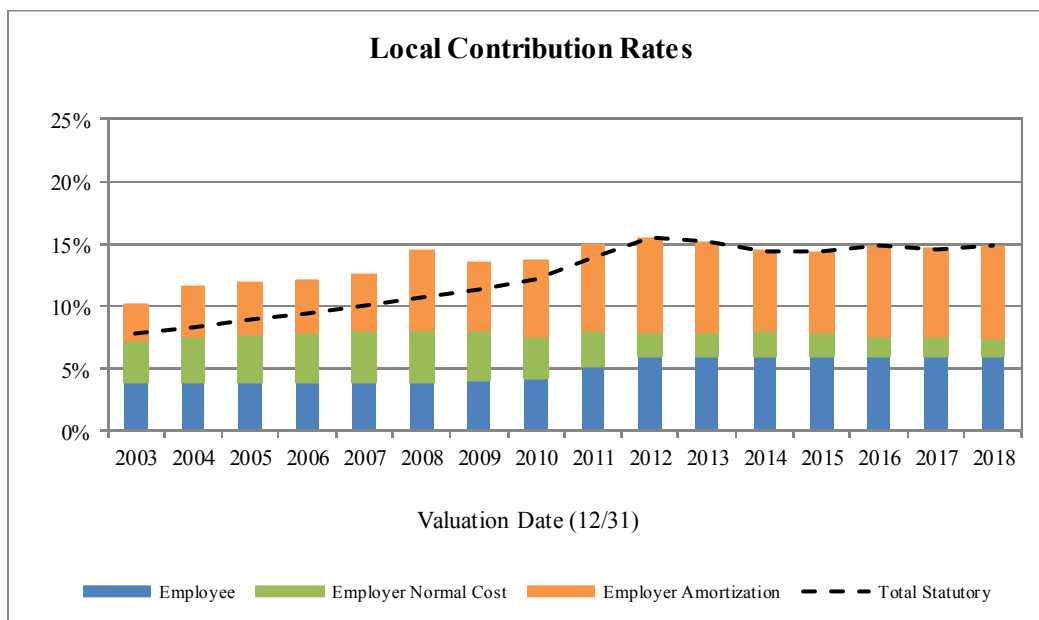
options and eventually decided to merge KSRS into KPERS on January 1, 1971. At that time, any KSRS members who were not retired became KPERS members, with the provision for benefits on their years of service in the KSRS. Any KSRS member who was retired was not made a KPERS member at that time. In lieu of employer contributions in 1970, the State Permanent School Fund was abolished and all proceeds were transferred to the KPERS Trust Fund. Employer contribution for 1971 were set at 5.05% (4.55% Pension and 0.50% death and disability). Beginning in 1973, School group employer contributions were certified by the Board of Trustees and paid from the State General Fund. In 1972, a bill was passed to fund the remaining unfunded actuarial liability of \$68.4 million over eleven years with level payments of \$5.0 million per year starting in July, 1973. Due to increases in the unfunded actuarial liability from post-retirement benefit adjustments, the State contribution amount was increased to \$10 million in 1973 which was paid from FY 1974 through FY 1984 (11 total payments). The 1984 Legislature made the remaining KSRS retirees special KPERS members and rolled the remaining unfunded actuarial liability into the KPERS unfunded actuarial liability. The remaining KSRS unfunded actuarial liability at that time was estimated to be \$22.3 million (June, 1983). Rather than make the final two payments on the KSRS unfunded actuarial liability, the Legislature amortized the remaining \$22.3 million over 27 years, the years remaining on the KPERS unfunded actuarial liability in 1984. Since the State funds the contributions for both the State and School group, one valuation was performed to set the contribution rate for the combined State/School group. Legislation passed in 2004 (effective with the December 31, 2003 valuation) split the actuarial valuation into two separate groups, although the statutory contribution rate has continued to be determined on a combined basis. By statute, any excess of the statutory contribution over the actuarial required contribution for the State group is allocated to fund the School group.

The State, School and Local employers do not necessarily contribute the full actuarial contribution rate. Due to legislation passed in 1993, the employer contribution rates certified by the Board may not increase over the prior year by more than the statutory cap. The statutory cap has changed over time, but the current cap is 1.20%. Due to this cap, the statutory contribution rate has been below the actuarial contribution for many years (25 years for the State/School group and 21 for the Local group). The following graphs show the contribution rates for the State/School and Local groups over the last 15 years. Note these are the rates developed in the valuations which apply to later fiscal years.





SECTION 7 – RISK CONSIDERATIONS



Note: Beginning in 2016, Employer Normal Cost includes a load for Administrative Expenses (currently 0.16%).

Over the last two decades, there have been efforts to address the long-term funding of KPERS and some significant changes have occurred. As was discussed earlier, the statutory cap, which was 0.10% for State/School and 0.05% for Local when established in 1993, has been increased several times and is currently 1.20% for all groups. In addition, the Legislature approved the issuance of bonds in 2004 and 2015, resulting in combined proceeds of about \$1.4 billion to the KPERS trust fund. Different benefit structures with lower costs were created for members hired after July 1, 2009 (KPERS 2) and then again for members hired after January 1, 2015 (KPERS 3). The plan design for KPERS 3 members is intended to share the pre-retirement investment risk directly with the members by adjusting the interest crediting rate when actual investment experience is different than expected, thereby effectively lowering the benefits to be paid to members. Over the very long term, this change in the benefit structure will reduce some of the investment risk for KPERS.

However, in some of the more recent years, there have been times when the Legislature and Governor have not paid the full statutory contribution rate (which was already lower than the actuarial contribution rate). In 2015, SB 4 reset the previously certified employer contribution rate for the State/School group for the last half of FY 2015 from 11.27% to 8.65%. In addition, 2015 SB 228 lowered the statutory rates for the State/School group from 12.37% to 10.91% for FY 2016 and 13.57% to 10.81% for FY 2017, to reflect the impact of the bond proceeds on the current year's contribution rates.

The 2016 Legislature passed legislation to permit a delay of contributions of up to \$100 million in State and School contributions for fiscal year 2016, but provided that the delayed contributions would be repaid in full, with interest at 8%, by June 30, 2018. The Governor used this allotment authority to delay payments of \$97.4 million in State/School group and KP&F State contributions during the final quarter of FY 2016. Legislation in the 2017 session then provided that the repayment of these contributions would not be paid (subsequent legislation passed by the 2019 Legislature repaid these delayed contributions).



SECTION 7 – RISK CONSIDERATIONS

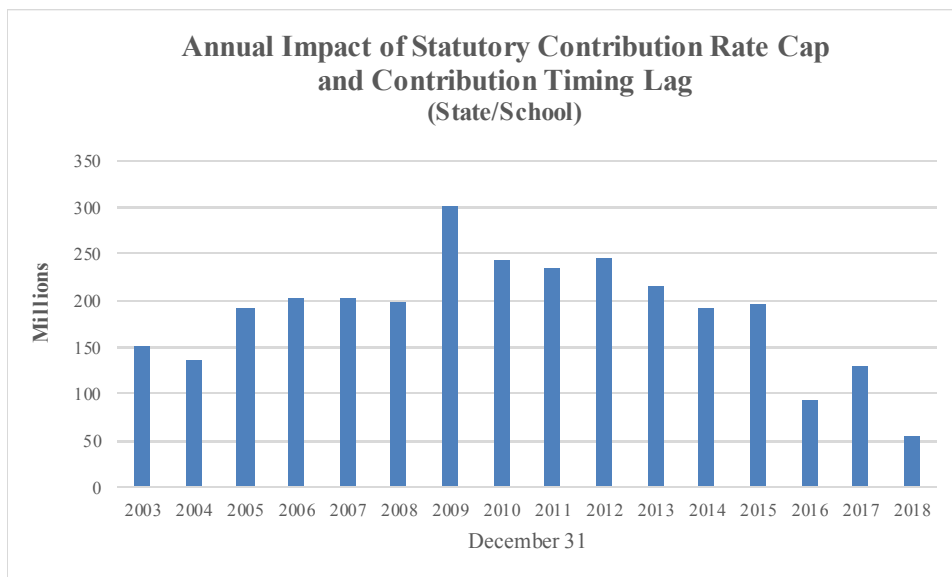
The 2017 Legislature passed bills that provided for a delay of \$64.13 million of the total FY 2017 State/School statutory contributions. The delayed employer contributions for fiscal year 2017 are repaid in level-dollar annual installments of \$6.4 million over twenty years beginning in fiscal year 2018. A portion of the employer contributions for School employers within the State/School group for fiscal year 2019 (\$194 million) were also delayed with repayment by the School group, as a level dollar amount over 20 years beginning in FY 2020.

The 2018 and 2019 Legislatures passed bills to contribute additional funding to the KPERS School group:

- \$82 million in July 2018 (received July 2018)
- \$56 million in FY 2018 (received June 2018)
- \$51 million in FY 2020 (received July 2019)

In addition, the 2019 Legislature passed Senate Bill 9 which provided for a transfer of \$115 million from the State General Fund to KPERS in March, 2019. This payment covers the \$97 million in missed KPERS School contributions for FY 2016 plus interest.

While there has been significant activity over the last 25 years by the Legislature to address the funding of the State/School group, contributions have been significantly less than the full actuarial rate since 1994. The shortfall results in an increase in the actual UAL compared to that expected, based on the actuarial funding policy. A graph of the shortfall between the actuarial and statutory contributions over the last 15 years is shown below:



Other Risk Factors

The most significant risk factor for KPERS is investment return because of the volatility of returns and the size of plan assets compared to payroll (see Table 23). A perusal of historical returns over 10-20 years reveals that the actual return each year is rarely close to the expected return for the same period. This is to be expected, given the underlying capital market assumptions and the System’s asset allocation.



SECTION 7 – RISK CONSIDERATIONS

A key demographic risk for all retirement systems, including the Kansas Public Employees Retirement System, is improvements in mortality (longevity) greater than anticipated. While the actuarial assumptions reflect small, continuous improvements in mortality experience over time and these assumptions are refined every experience study (triennially), the risk arises because there is a possibility of some sudden shift, perhaps from a significant medical breakthrough that could quickly increase liabilities. Likewise, there is some possibility of a significant public health crisis that could result in a significant number of additional deaths in a short time period, which would also be significant, although more easily absorbed. While either of these events could happen, it represents a small probability and thus represents much less risk than the volatility associated with investment returns.

Finally, the unfunded actuarial liability is amortized as a level percentage of payroll for all groups, with the exception of the Judges group. The underlying assumption used in developing the payment schedule assumes an increasing payroll over time which is dependent on a stable employment level, i.e., active member count remains the same. When payroll does not grow as expected, the UAL contribution rate will be higher than expected even if the dollar amount of the payment is the same as scheduled. With the statutory employer contribution cap for the State/School and Local groups, stagnant growth in covered payroll together with investment returns far below the expected return, could create a situation in the future where the statutory contribution rate is less than the actuarial contribution rate.

Many of the public retirement systems were created shortly after the end of World War II. Although KPERS (established in 1962) is younger than many of its peers, it has still been in existence for more than fifty years. In addition, the merger of KSRS into KPERS impacted the demographics of the System. In general, the aging of the population, including the retirement of the baby boomers, along with earlier retirement eligibility has created a shift in the demographics of most retirement systems. This change is not unexpected and has, in fact, been anticipated in the funding of the retirement systems. Even though it was anticipated, the demographic shift and maturing of the plans have increased the risk associated with funding the system. The following exhibits summarize certain historical information that indicates how certain key risk metrics have changed over time due to the maturing of the retirement system.



SECTION 7 – RISK CONSIDERATIONS

**TABLE 23
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
ASSET VOLATILITY RATIOS**

As a retirement system matures, the size of the market value of assets increases relative to the covered payroll of active members, on which the System is funded. The size of the plan assets relative to covered payroll, sometimes referred to as the asset volatility ratio, is an important indicator of the contribution risk for the System. The higher this ratio, the more sensitive a plan’s contribution rate is to investment return volatility. In other words, it will be harder to recover from investment losses with increased contributions.

Group	Market Value of Assets	Covered Payroll	Asset Volatility Ratio	Increase in ARC with a Return 10% Lower than Assumed*
State/School	12,386,610,478	4,694,918,121	2.64	2.03%
Local	3,752,043,860	1,792,796,339	2.09	1.61%
KP&F	2,361,673,707	532,371,865	4.44	3.42%
Judges	169,210,144	28,535,137	5.93	4.57%

*The impact of asset smoothing is not reflected in the impact on the Actuarial Required Contribution Rate (ARC).

	Asset Volatility Ratio	Increase in ARC with a Return 10% Lower than Assumed*
	1.00	0.77%
	2.00	1.54%
Local ->	2.09	1.61%
State/School ->	2.64	2.03%
	3.00	2.31%
	4.00	3.08%
KP&F ->	4.44	3.42%
	5.00	3.85%
Judges ->	5.93	4.57%
	6.00	4.62%
	7.00	5.39%

The assets for the State/School group at December 31, 2018 are 264% of payroll, so underperforming the investment return assumption by 10.00% (i.e., earn -2.25% for one year) is equivalent to an actuarial loss of 26.4% of payroll. The impact on the employer contribution rate varies by group because of the difference in the Asset Volatility Ratio. While the actual impact in the first year is mitigated by the asset smoothing method and amortization of the UAL, this exhibit illustrates the contribution risk associated with volatile investment returns.

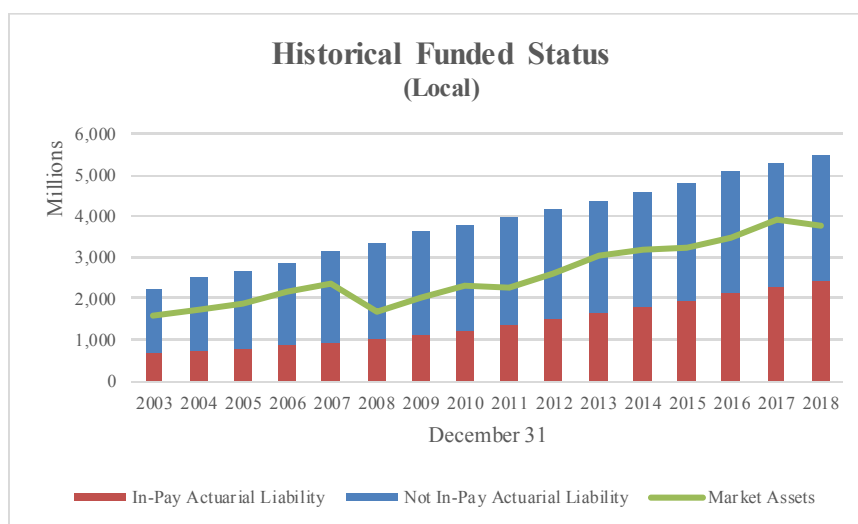
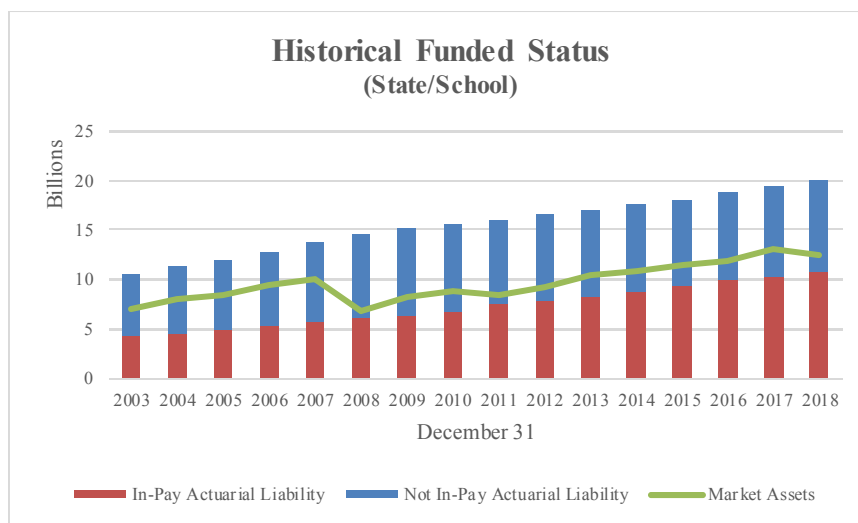


SECTION 7 – RISK CONSIDERATIONS

**TABLE 24
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
HISTORICAL FUNDED STATUS**

Another key measurement is whether, and by how much, the current market value of assets exceeds the liability for current retirees and beneficiaries. This also provides an indication of the maturity of the retirement system.

The general trend line of the market value of assets is similar for both the State/School and Local groups, but the assets of the Local group have been well above the in-pay liability in all years while that has not been the case for the State/School group.

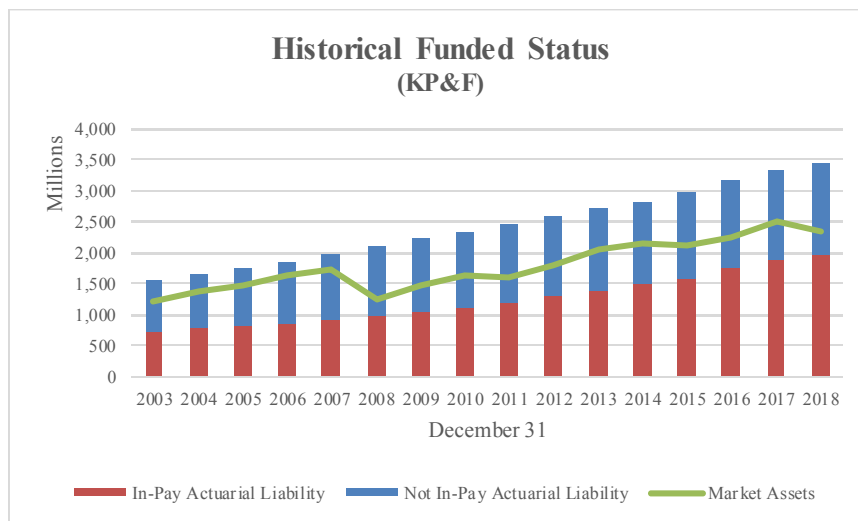




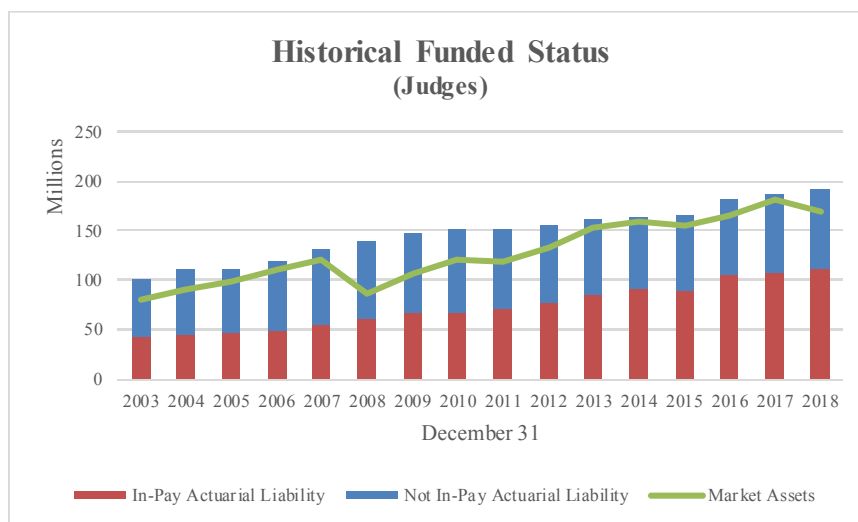
SECTION 7 – RISK CONSIDERATIONS

TABLE 24 (cont.)
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
HISTORICAL FUNDED STATUS

The fact that the Kansas Police and Fire (KP&F) system has been funded with contributions equal to the full actuarial rate has contributed to the fact the market value of assets has historically been higher than the inactive liability. KP&F is currently about 73% funded on a market value basis.



The Judges System has also been funded with contributions equal to the actuarial contribution rate. Over the last fifteen years, the funded status of the system declined due to the Great Recession in 2008 and 2009, but has recovered and is currently about 88% funded on a market value basis.

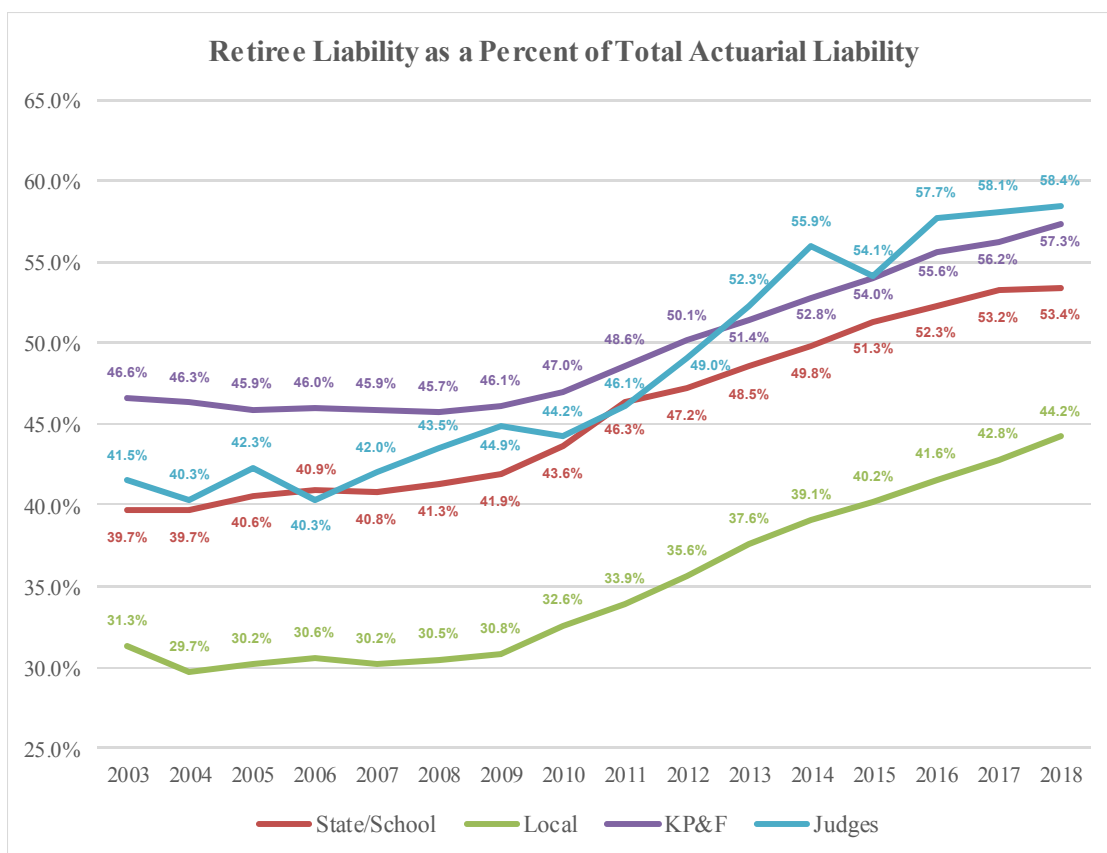




SECTION 7 – RISK CONSIDERATIONS

TABLE 25
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
LIABILITY MATURITY MEASUREMENTS

Most public sector retirement systems have been in operation for many years. As a result, they have aging plan populations, and in some cases declining active populations, resulting in a growing percentage of retiree liability. With more of the total liability residing with retirees, investment volatility has a greater impact on the funding of the system since it is more difficult to restore the system financially after losses occur when there is comparatively less payroll to spread costs over.



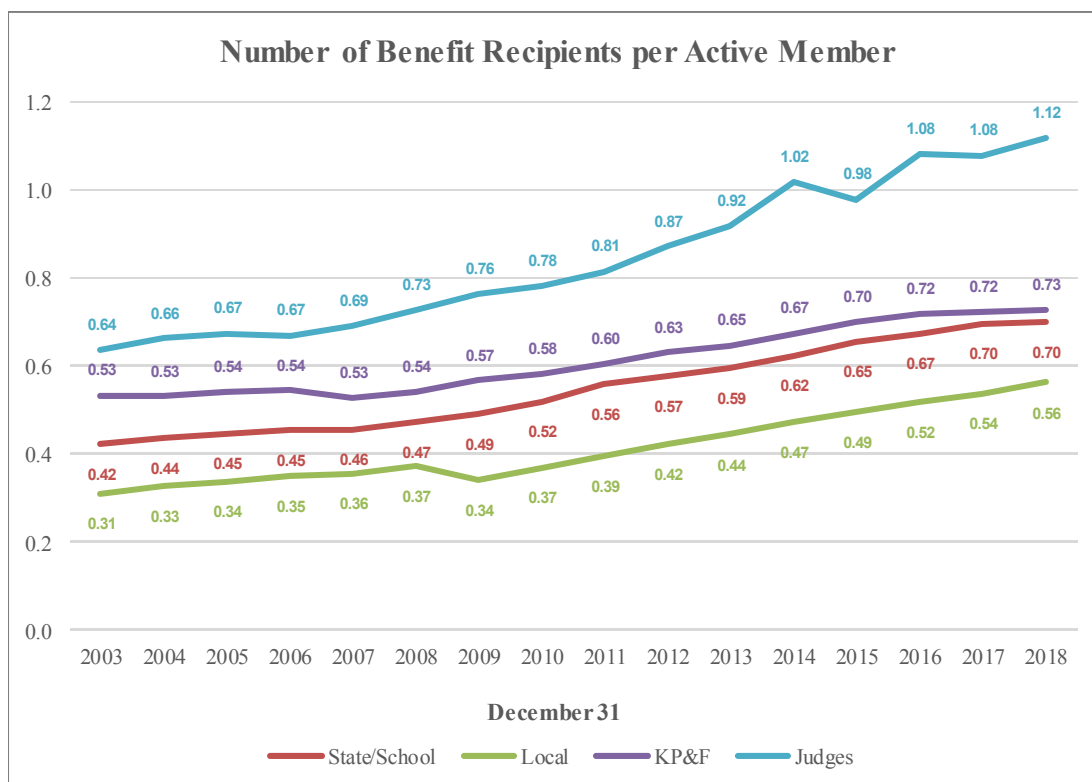
As the graph above illustrates, the relative percentage of total liability attributable to retirees has varied over time and different patterns exist for the different groups. However, for all groups, the trend has been an increase in the percentage over the last 15 years, indicating retirees are a growing portion of the membership of the System.



SECTION 7 – RISK CONSIDERATIONS

TABLE 26
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
NUMBER OF BENEFIT RECIPIENTS PER ACTIVE MEMBER

In the past 15 years, KPERS has become more mature, as indicated by a continual increase in the ratio of benefit recipients (retirees and beneficiaries) to active members, shown in the graph below. The increase in the ratio is significant from a funding perspective because any increase in the unfunded actuarial liability (UAL) due to unfavorable future investment or non-investment experience for a larger group of non-active members has to be amortized and funded using the payroll of a smaller group of active members.



There has been a general increasing trend of benefit recipients to active members over the last 15 years, indicating a maturation of the systems. The increase has been more dramatic for the Judges system due to the size and demographics of the group.



TABLE 27

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
SCENARIO TESTING - STATE/SCHOOL GROUP**

KPERS is subject to various risks that may impact the funded status and employer contribution rates. As past experience has demonstrated, investment performance is one of the most impactful risks. Any variance in actual experience, including but not limited to members living longer or shorter than expected, future salary increases more or less than assumed, and members leaving active employment earlier or later than assumed will also impact the liabilities and contribution rates. It is because of these possible, and often likely, annual variances from expectations that an actuarial valuation is performed annually to assess and measure the variances and update the employer contribution rates.

To measure the investment risk, a “Scenario Test” is included to study the change in liabilities and employer contribution rates if KPERS were to earn market returns higher or lower than 7.75% in the first year following the December 31, 2018 valuation (calendar year 2019) and then earn the assumed return in all other years. This section of the valuation report contains three deterministic projections of actuarial valuation results to illustrate the impact of variance in the investment return for a single year. The projections assume the actual return on assets for the year ending December 31, 2019 will be as follows:

- Scenario 1: 7.75% return in all years (the current assumption)
- Scenario 2: 0.00% return in CY 2019, then 7.75% thereafter
- Scenario 3: 15.50% return in CY 2019, then 7.75% thereafter

Impact on the Future Valuation Results

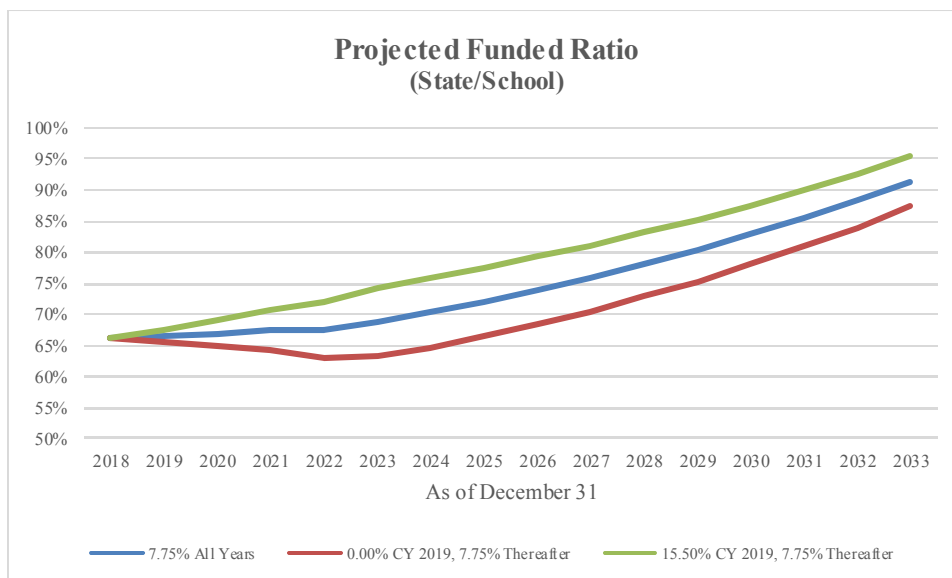
The following graphs show the impact of each scenario on the State/School unfunded actuarial liability (UAL) and the State/School employer contribution rate. The blue line reflects the expected path for the funded ratio if all assumptions are met in the future, including the 7.75% assumed rate of return. The funded ratio holds steady until 2022 due to the deferred losses and then increases until reaching 91% in 2033. If the actual investment return for calendar year 2019 is 0%, followed by returns of 7.75% in all subsequent years, the funded ratio would decrease to about 63% and then steadily increase (red line). Under the third scenario (green line), the return for calendar year 2019 is 15.50%, followed by 7.75% and the funded ratio increases steadily reaching 95% by 2033. The purpose of the scenario testing is to illustrate the impact of one year where the investment return is significantly better or worse than expected.

Similarly, for the State/School employer contribution rate, the blue line indicates the projection of the employer contribution rate which remains level once the deferred investment losses work through the asset smoothing method. If the return in calendar year 2019 is 0% (red line), the employer contribution rate rises to around 18% as the investment experience is recognized in the actuarial value of assets and then remains at that level for the remainder of the period. Under the third scenario (green line), where the return in calendar year 2019 is 15.50%, the employer contribution rate remains fairly level around 14% for the entire projection period.

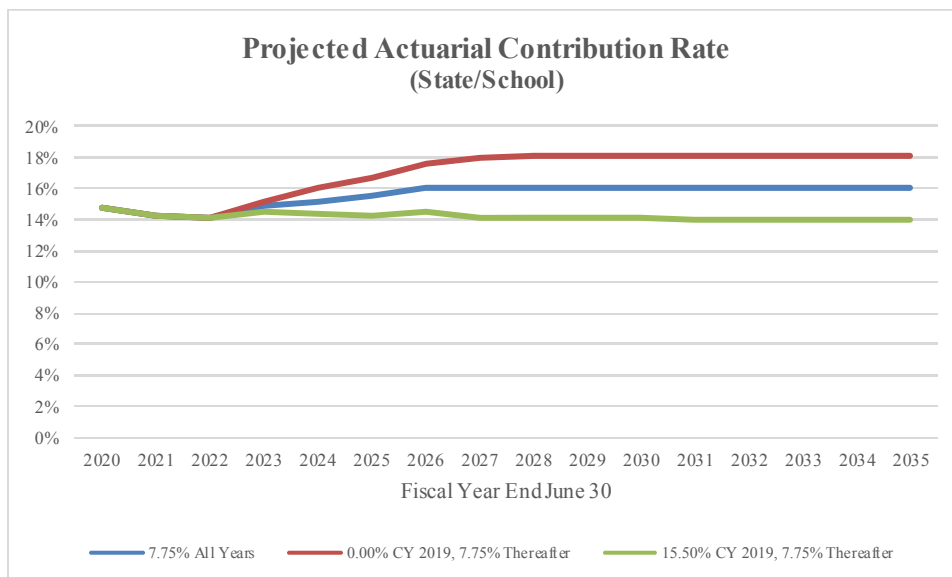


SECTION 7 – RISK CONSIDERATIONS

Impact on the Funded Ratio



Impact on the Employer Contribution Rate





SECTION 7 – RISK CONSIDERATIONS

**TABLE 28A
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
COMPARISON OF VALUATION RESULTS UNDER ALTERNATE
INVESTMENT RETURN ASSUMPTIONS**

**STATE/SCHOOL
(\$ in millions)**

This exhibit compares the key December 31, 2018 valuation results under five (5) different investment return assumptions to illustrate the impact of different assumptions on the funding of the System. Note that only the investment return assumption is changed, as identified in the heading below. All other assumptions, including PLSO factors, annuity factors and interest crediting rate, are unchanged for purposes of this analysis.

Investment Return Assumption	7.25%	7.50%	7.75%	8.00%	8.25%
Actuarial Liability	\$21,031	\$20,484	\$19,959	\$19,456	\$18,973
Actuarial Value of Assets (\$ in thousands)	13,202	13,202	13,202	13,202	13,202
Unfunded Actuarial Liability (UAL)	\$7,828	\$7,281	\$6,756	\$6,253	\$5,771
Funded Ratio	62.8%	64.5%	66.1%	67.9%	69.6%
Contribution Rates					
- Total Normal Cost Rate	8.87%	8.39%	7.95%	7.54%	7.16%
- Member Contribution Rate	(6.00%)	(6.00%)	(6.00%)	(6.00%)	(6.00%)
- Employer Normal Cost Rate	2.87%	2.39%	1.95%	1.54%	1.16%
- Amortization of the UAL	13.71%	12.93%	12.14%	11.35%	10.56%
Actuarial Contribution Rate	16.58%	15.32%	14.09%	12.89%	11.72%
Statutory Employer Contribution Rate*	15.43%	15.32%	14.09%	12.89%	11.72%

Note: Totals may not add due to rounding.

*Employer contribution rates may be impacted by the statutory cap.



SECTION 7 – RISK CONSIDERATIONS

**TABLE 28B
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
COMPARISON OF VALUATION RESULTS UNDER ALTERNATE
INVESTMENT RETURN ASSUMPTIONS**

**LOCAL
(\$ in millions)**

This exhibit compares the key December 31, 2018 valuation results under five (5) different investment return assumptions to illustrate the impact of different assumptions on the funding of the System. Note that only the investment return assumption is changed, as identified in the heading below. All other assumptions, including PLSO factors, annuity factors and the interest crediting rate, are unchanged for purposes of this analysis.

Investment Return Assumption	7.25%	7.50%	7.75%	8.00%	8.25%
Actuarial Liability	\$5,798	\$5,642	\$5,493	\$5,349	\$5,212
Actuarial Value of Assets (\$ in thousands)	3,991	3,991	3,991	3,991	3,991
Unfunded Actuarial Liability (UAL)	\$1,807	\$1,651	\$1,502	\$1,358	\$1,221
Funded Ratio	68.8%	70.7%	72.7%	74.6%	76.6%
Contribution Rates					
- Total Normal Cost Rate	8.26%	7.87%	7.50%	7.15%	6.83%
- Member Contribution Rate	(6.00%)	(6.00%)	(6.00%)	(6.00%)	(6.00%)
- Employer Normal Cost Rate	2.26%	1.87%	1.50%	1.15%	0.83%
- Amortization of the UAL	8.58%	7.98%	7.37%	6.77%	6.16%
Actuarial Contribution Rate	10.84%	9.85%	8.87%	7.92%	6.99%
Statutory Employer Contribution Rate*	9.81%	9.81%	8.87%	7.92%	6.99%

Note: Totals may not add due to rounding.

*Employer contribution rates may be impacted by the statutory cap.



SECTION 7 – RISK CONSIDERATIONS

**TABLE 28C
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
COMPARISON OF VALUATION RESULTS UNDER ALTERNATE
INVESTMENT RETURN ASSUMPTIONS**

**KP&F
(\$ in millions)**

This exhibit compares the key December 31, 2018 valuation results under five (5) different investment return assumptions to illustrate the impact of different assumptions on the funding of the System. Note that only the investment return assumption is changed, as identified in the heading below.

Investment Return Assumption	7.25%	7.50%	7.75%	8.00%	8.25%
Actuarial Liability	\$3,647	\$3,550	\$3,457	\$3,368	\$3,282
Actuarial Value of Assets (\$ in thousands)	2,524	2,524	2,524	2,524	2,524
Unfunded Actuarial Liability (UAL)	\$1,124	\$1,026	\$933	\$844	\$758
Funded Ratio	69.2%	71.1%	73.0%	74.9%	76.9%
Contribution Rates					
- Total Normal Cost Rate	16.48%	15.65%	14.86%	14.13%	13.44%
- Member Contribution Rate	(7.15%)	(7.15%)	(7.15%)	(7.15%)	(7.15%)
- Employer Normal Cost Rate	9.33%	8.50%	7.71%	6.98%	6.29%
- Amortization of the UAL	17.63%	16.36%	15.09%	13.83%	12.56%
Actuarial Contribution Rate	26.96%	24.86%	22.80%	20.81%	18.85%
Statutory Employer Contribution Rate	26.96%	24.86%	22.80%	20.81%	18.85%

Note: Totals may not add due to rounding.



SECTION 7 – RISK CONSIDERATIONS

**TABLE 28D
KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
COMPARISON OF VALUATION RESULTS UNDER ALTERNATE
INVESTMENT RETURN ASSUMPTIONS**

JUDGES

This exhibit compares the key December 31, 2018 valuation results under five (5) different investment return assumptions to illustrate the impact of different assumptions on the funding of the System. Note that only the investment return assumption is changed, as identified in the heading below.

Investment Return Assumption	7.25%	7.50%	7.75%	8.00%	8.25%
Actuarial Liability	\$200,285,079	\$196,066,619	\$191,996,752	\$188,068,675	\$184,275,963
Actuarial Value of Assets (\$ in thousands)	181,280,044	181,280,044	181,280,044	181,280,044	181,280,044
Unfunded Actuarial Liability (UAL)	\$19,005,035	\$14,786,575	\$10,716,708	\$6,788,631	\$2,995,919
Funded Ratio	90.5%	92.5%	81.1%	96.4%	98.4%
Contribution Rates					
- Total Normal Cost Rate	22.25%	21.34%	20.48%	19.65%	18.87%
- Member Contribution Rate	(5.65%)	(5.65%)	(5.65%)	(5.65%)	(5.65%)
- Employer Normal Cost Rate	16.60%	15.69%	14.83%	14.00%	13.22%
- Amortization of the UAL	7.40%	5.45%	3.57%	1.76%	0.01%
Actuarial Contribution Rate	24.00%	21.14%	18.40%	15.76%	13.23%
Statutory Employer Contribution Rate	24.01%	21.15%	18.40%	15.75%	13.21%

Note: Totals may not add due to rounding.



APPENDIX A - SUMMARY OF MEMBERSHIP DATA

HISTORICAL SUMMARY OF MEMBERS

The following tables display selected historical data for KPERS, KP&F and Judges as available.

KPERS

Valuation		Active Members						Number			Act/Ret Ratio
		Average						Deferred Disabled*	Inactives	Retired	
Date December 31	Total Count	Number	Age	Entry Age	Service	Annual Pay (\$)	Pay Increase				
2000	222,968	137,086	44.2	34.1	10.1	30,307	N/A		34,667	51,215	2.68
2001	229,185	139,253	44.4	34.2	10.2	31,279	3.2%		37,175	52,757	2.64
2002	234,023	140,498	44.7	34.3	10.4	31,634	1.1%		39,420	54,105	2.60
2003	237,123	141,401	45.0	34.4	10.6	32,111	1.5%	2,933	37,280	55,509	2.55
2004	238,375	140,779	45.3	34.4	10.8	32,937	2.6%	3,004	37,191	57,401	2.45
2005	241,684	142,047	45.3	34.4	10.9	33,724	2.4%	3,099	37,015	59,523	2.39
2006	245,555	144,227	45.4	34.6	10.8	35,284	4.6%	3,007	36,513	61,808	2.33
2007	249,624	146,406	45.5	34.7	10.8	36,924	4.6%	2,911	37,140	63,167	2.32
2008	255,427	148,569	45.6	34.7	10.9	38,087	3.1%	2,823	37,567	66,468	2.24
2009	264,280	153,386	45.4	34.7	10.7	38,749	1.7%	2,781	39,212	68,901	2.23
2010	265,477	150,482	45.6	34.9	10.7	40,109	3.5%	2,749	40,122	72,124	2.09
2011	267,713	147,647	45.6	34.4	11.2	40,166	0.1%	2,711	41,358	75,997	1.94
2012	272,561	148,605	45.5	34.3	11.2	40,522	0.9%	2,575	41,991	79,390	1.87
2013	275,983	147,957	45.5	34.2	11.3	40,684	0.4%	2,436	43,660	81,930	1.81
2014	281,172	146,746	45.4	34.2	11.2	41,367	1.7%	2,340	46,503	85,583	1.71
2015	284,912	144,669	45.4	34.2	11.2	42,149	1.9%	2,210	49,488	88,545	1.63
2016	290,025	144,564	45.4	34.2	11.2	42,460	0.7%	2,051	52,140	91,270	1.58
2017	296,383	143,947	45.3	34.2	11.1	43,128	1.6%	1,904	56,402	94,130	1.53
2018	302,735	146,104	45.1	34.1	11.0	44,404	3.0%	1,771	58,008	96,852	1.51

*Prior to 2003, deferred disabled members were included in the Inactives count.



APPENDIX A - SUMMARY OF MEMBERSHIP DATA

**HISTORICAL SUMMARY OF MEMBERS
(continued)**

KP&F

Valuation		Active Members						Number			Act/Ret Ratio
Date December 31	Total Count	Average						Deferred Disabled*	Inactives	Retired	
		Number	Age	Entry Age	Service	Annual Pay (\$)	Pay Increase				
2000	10,083	6,258	38.1	27.7	10.4	44,511	N/A		794	3,031	2.06
2001	10,471	6,405	38.3	27.7	10.6	46,483	4.4%		855	3,211	1.99
2002	10,847	6,548	38.4	27.8	10.6	47,580	2.4%		961	3,338	1.96
2003	11,007	6,464	38.8	27.9	11.0	49,017	3.0%		1,087	3,456	1.87
2004	11,528	6,721	38.9	28.0	11.0	51,014	4.1%	187	1,062	3,558	1.89
2005	11,719	6,772	38.9	27.9	11.0	52,222	2.4%	194	1,099	3,654	1.85
2006	12,070	6,965	39.0	28.1	11.0	53,939	3.3%	186	1,134	3,785	1.84
2007	12,210	7,137	39.1	28.1	11.0	56,068	3.9%	175	1,143	3,755	1.90
2008	12,499	7,242	39.1	28.0	11.1	57,800	3.1%	173	1,175	3,909	1.85
2009	12,556	7,179	39.5	28.1	11.4	60,287	4.3%	181	1,136	4,060	1.77
2010	12,691	7,173	39.6	28.2	11.4	61,805	2.5%	181	1,169	4,168	1.72
2011	12,863	7,143	39.6	27.9	11.7	61,907	0.2%	197	1,208	4,315	1.66
2012	13,109	7,187	39.5	27.8	11.7	62,489	0.9%	203	1,194	4,525	1.59
2013	13,276	7,224	39.6	27.8	11.8	63,928	2.3%	208	1,174	4,670	1.55
2014	13,463	7,204	39.7	27.8	11.9	64,156	0.4%	210	1,196	4,853	1.48
2015	13,762	7,244	39.5	27.8	11.7	65,925	2.8%	210	1,243	5,065	1.43
2016	14,090	7,303	39.3	27.7	11.6	66,441	0.8%	204	1,351	5,232	1.40
2017	14,533	7,481	39.1	27.8	11.3	67,875	2.2%	200	1,454	5,398	1.39
2018	15,001	7,695	38.8	27.8	11.0	69,184	1.9%	192	1,519	5,595	1.38

*Prior to 2003, deferred disabled members were included in the Inactives count.



APPENDIX A - SUMMARY OF MEMBERSHIP DATA

**HISTORICAL SUMMARY OF MEMBERS
(continued)**

JUDGES

Valuation		Active Members						Number		Act/Ret Ratio
		Average								
Date December 31	Total Count	Number	Age	Entry Age	Service	Annual Pay (\$)	Pay Increase	Inactives	Retired	
2000	411	247	54.2	43.5	10.8	84,794		14	150	1.65
2001	417	252	54.4	43.9	10.5	85,625	1.0%	18	147	1.71
2002	417	248	55.0	43.9	11.1	86,116	0.6%	15	154	1.64
2003	424	250	55.1	43.8	11.3	86,770	0.8%	15	159	1.56
2004	435	251	55.5	43.9	11.6	88,761	2.3%	18	166	1.51
2005	444	254	55.7	44.1	11.6	90,585	2.1%	19	171	1.47
2006	447	257	56.2	44.2	11.9	96,743	6.8%	18	172	1.49
2007	455	261	56.6	44.8	11.8	101,732	5.2%	14	180	1.45
2008	463	262	57.1	45.2	11.9	104,159	2.4%	11	190	1.38
2009	483	266	57.1	45.6	11.5	105,709	1.5%	14	203	1.31
2010	480	264	57.8	45.7	12.1	107,019	1.2%	10	206	1.28
2011	486	264	58.1	45.5	12.6	109,387	2.2%	7	215	1.23
2012	494	261	58.3	46.0	12.3	107,584	(1.6)%	6	227	1.15
2013	514	265	57.8	46.1	11.7	107,364	(0.2)%	6	243	1.09
2014	516	253	58.2	46.3	11.9	108,411	1.0%	6	257	0.98
2015	526	262	58.4	46.4	12.0	108,166	(0.2)%	8	256	1.02
2016	533	252	58.1	46.5	11.6	107,633	(0.5)%	9	272	0.93
2017	544	259	58.0	46.6	11.4	109,391	1.6%	6	279	0.93
2018	547	256	58.5	46.8	11.7	111,465	1.9%	5	286	0.90



APPENDIX A - SUMMARY OF MEMBERSHIP DATA

SUMMARY OF DATA FILE RECONCILIATION

The following table reconciles the data Cavanaugh Macdonald Consulting received from KPERS to the final membership counts used in the valuation.

Records on the in-pay data file	123,785
Removed deaths prior to 12/31/18	(21,296)
Records removed because the member has received all benefits or is not eligible for KPERS benefits	(406)
Removed certain periods ending within six months	(23)
Added new retirees from supplemental file	<u>673</u>
Records used in the valuation	102,733
Records on the not-in-pay data file	245,941
Records removed because the member has received all benefits or is not eligible for KPERS benefits	(29,778)
Records removed because the member began receiving benefits	<u>(613)</u>
Records used in the valuation	215,550

These records are allocated as follows:

	State	School	Local	KP&F	Judges
Active members	20,893	87,245	37,966	7,695	256
Inactive vested members	3,708	12,575	6,525	197	5
Inactive nonvested members	5,096	18,128	11,976	1,322	0
Deferred disabled members	<u>542</u>	<u>706</u>	<u>523</u>	<u>192</u>	<u>0</u>
Total	30,239	118,654	56,990	9,406	261
Retirees and beneficiaries	20,522	55,027	21,303	5,595	286
GRAND TOTAL	50,761	173,681	78,293	15,001	547



APPENDIX A – SUMMARY OF MEMBERSHIP DATA

SUMMARY OF MEMBERSHIP DATA

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM ACTIVE MEMBER DATA

	12/31/2018	12/31/2017	Change
State			
Number	20,893	21,427	(2.5%)
KPERs 1	10,156	11,288	(10.0%)
KPERs 2	4,806	5,278	(8.9%)
KPERs 3	5,931	4,861	22.0%
Average Current Age	46.46	46.67	(0.4%)
Average Service	11.92	12.12	(1.7%)
Average Pay	\$45,669	\$44,166	3.4%
School			
Number	87,245	84,239	3.6%
KPERs 1	39,225	41,670	(5.9%)
KPERs 2	19,173	20,218	(5.2%)
KPERs 3	28,847	22,351	29.1%
Average Current Age	44.75	44.99	(0.5%)
Average Service	11.06	11.24	(1.6%)
Average Pay	\$42,876	\$41,524	3.3%
State/School			
Number	108,138	105,666	2.3%
KPERs 1	49,381	52,958	(6.8%)
KPERs 2	23,979	25,496	(5.9%)
KPERs 3	34,778	27,212	27.8%
Average Current Age	45.08	45.33	(0.6%)
Average Service	11.23	11.42	(1.7%)
Average Pay	\$43,416	\$42,060	3.2%
Local			
Number	37,966	38,281	(0.8%)
KPERs 1	16,327	17,914	(8.9%)
KPERs 2	7,796	8,827	(11.7%)
KPERs 3	13,843	11,540	20.0%
Average Current Age	45.32	45.37	(0.1%)
Average Service	10.21	10.27	(0.6%)
Average Pay	\$47,221	\$46,078	2.5%



APPENDIX A – SUMMARY OF MEMBERSHIP DATA

SUMMARY OF MEMBERSHIP DATA

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
ACTIVE MEMBER DATA

	12/31/2018	12/31/2017	Change
KPERS Total			
Number	146,104	143,947	1.5%
KPERS 1	65,708	70,872	(7.3%)
KPERS 2	31,775	34,323	(7.4%)
KPERS 3	48,621	38,752	25.5%
Average Current Age	45.14	45.34	(0.4%)
Average Service	10.96	11.11	(1.4%)
Average Pay	\$44,404	\$43,128	3.0%
KP&F			
Number	7,695	7,481	2.9%
Tier 1	73	111	(34.2%)
Tier 2	7,622	7,370	3.4%
Average Current Age	38.82	39.06	(0.6%)
Average Service	10.99	11.33	(3.0%)
Average Pay	\$69,184	\$67,875	1.9%
Judges			
Number	256	259	(1.2%)
Average Current Age	58.48	58.03	0.8%
Average Service	11.74	11.42	2.8%
Average Pay	\$111,465	\$109,391	1.9%
System Total			
Number	154,055	151,687	1.6%
Average Current Age	44.85	45.05	(0.4%)
Average Service	10.96	11.12	(1.4%)
Average Pay	\$45,754	\$44,462	2.9%



APPENDIX A – SUMMARY OF MEMBERSHIP DATA

SUMMARY OF MEMBERSHIP DATA

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
INACTIVE MEMBER DATA

	12/31/2018	12/31/2017	Change
State			
Inactive Vested	3,708	3,663	1.2%
Inactive Nonvested	5,096	4,660	9.4%
Deferred Disabled	542	578	(6.2%)
School			
Inactive Vested	12,575	13,051	(3.6%)
Inactive Nonvested	18,128	17,491	3.6%
Deferred Disabled	706	765	(7.7%)
Local			
Inactive Vested	6,525	6,212	5.0%
Inactive Nonvested	11,976	11,325	5.7%
Deferred Disabled	523	561	(6.8%)
KPERS Total			
Inactive Vested	22,808	22,926	(0.5%)
Inactive Nonvested	35,200	33,476	5.1%
Deferred Disabled	1,771	1,904	(7.0%)
KP&F			
Inactive Vested	197	198	(0.5%)
Inactive Nonvested	1,322	1,256	5.3%
Deferred Disabled	192	200	(4.0%)
Judges			
Inactive Vested	5	6	(16.7%)
Inactive Nonvested	0	0	0.0%
Deferred Disabled	0	0	0.0%
System Total			
Inactive Vested	23,010	23,130	(0.5%)
Inactive Nonvested	36,522	34,732	5.2%
Deferred Disabled	1,963	2,104	(6.7%)



APPENDIX A – SUMMARY OF MEMBERSHIP DATA

SUMMARY OF MEMBERSHIP DATA

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM RETIREE MEMBER DATA

	12/31/2018	12/31/2017	Change
State			
Number	18,514	18,083	2.4%
Average Benefit	\$15,058	\$14,803	1.7%
Average Age	72.33	72.20	0.2%
School			
Number	52,083	50,692	2.7%
Average Benefit	\$16,003	\$15,763	1.5%
Average Age	72.41	72.17	0.3%
Local			
Number	19,235	18,522	3.8%
Average Benefit	\$13,038	\$12,629	3.2%
Average Age	72.06	71.96	0.1%
KPERS Total			
Number	89,832	87,297	2.9%
Average Benefit	\$15,173	\$14,899	1.8%
Average Age	72.32	72.13	0.3%
KP&F			
Number	4,625	4,466	3.6%
Average Benefit	\$37,651	\$36,665	2.7%
Average Age	65.25	64.97	0.4%
Judges			
Number	223	219	1.8%
Average Benefit	\$46,508	\$45,325	2.6%
Average Age	74.81	74.71	0.1%
System Total			
Number	94,680	91,982	2.9%
Average Benefit	\$16,345	\$16,028	2.0%
Average Age	71.98	71.79	0.3%



APPENDIX A – SUMMARY OF MEMBERSHIP DATA

SUMMARY OF MEMBERSHIP DATA

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
BENEFICIARY MEMBER DATA

	12/31/2018	12/31/2017	Change
State			
Number	2,008	1,992	0.8%
Average Benefit	\$9,365	\$9,220	1.6%
Average Age	76.63	76.73	(0.1%)
School			
Number	2,944	2,829	4.1%
Average Benefit	\$9,534	\$9,425	1.2%
Average Age	76.67	76.37	0.4%
Local			
Number	2,068	2,012	2.8%
Average Benefit	\$7,766	\$7,527	3.2%
Average Age	75.20	74.97	0.3%
KPERS Total			
Number	7,020	6,833	2.7%
Average Benefit	\$8,965	\$8,806	1.8%
Average Age	76.23	76.06	0.2%
KP&F			
Number	970	932	4.1%
Average Benefit	\$17,840	\$17,408	2.5%
Average Age	69.12	68.94	0.3%
Judges			
Number	63	60	5.0%
Average Benefit	\$29,292	\$29,696	(1.4%)
Average Age	77.38	76.55	1.1%
System Total			
Number	8,053	7,825	2.9%
Average Benefit	\$10,193	\$9,991	2.0%
Average Age	75.38	75.22	0.2%



APPENDIX A – SUMMARY OF MEMBERSHIP DATA

SUMMARY OF MEMBERSHIP DATA

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM RETIREE AND BENEFICIARY MEMBER DATA

	12/31/2018	12/31/2017	Change
State			
Number	20,522	20,075	2.2%
Average Benefit	\$14,501	\$14,249	1.8%
Average Age	72.75	72.64	0.2%
School			
Number	55,027	53,521	2.8%
Average Benefit	\$15,657	\$15,428	1.5%
Average Age	72.64	72.39	0.3%
Local			
Number	21,303	20,534	3.7%
Average Benefit	\$12,526	\$12,129	3.3%
Average Age	72.37	72.25	0.2%
KPERS Total			
Number	96,852	94,130	2.9%
Average Benefit	\$14,723	\$14,457	1.8%
Average Age	72.60	72.41	0.3%
KP&F			
Number	5,595	5,398	3.6%
Average Benefit	\$34,217	\$33,340	2.6%
Average Age	65.92	65.66	0.4%
Judges			
Number	286	279	2.5%
Average Benefit	\$42,716	\$41,964	1.8%
Average Age	75.37	75.11	0.3%
System Total			
Number	102,733	99,807	2.9%
Average Benefit	\$15,863	\$15,555	2.0%
Average Age	72.24	72.05	0.3%



APPENDIX A – SUMMARY OF MEMBERSHIP DATA

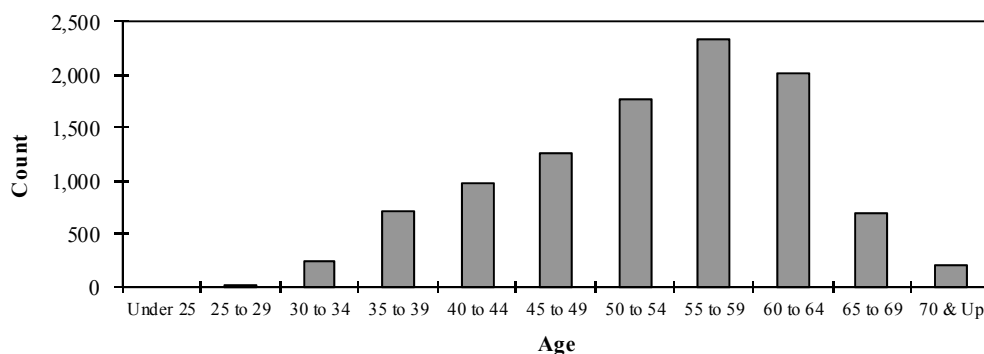
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

STATE - KPERS 1*

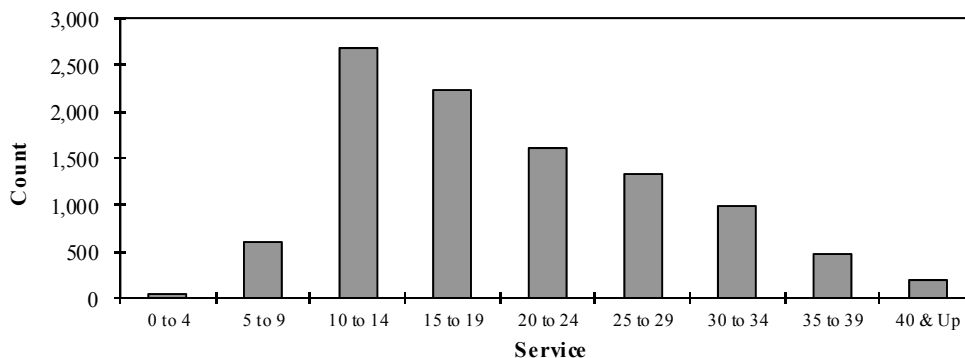
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	0	0	0	0	0	0	0	0	0	0
25 to 29	0	3	1	1	0	0	0	0	0	5
30 to 34	0	83	155	1	0	0	0	0	0	239
35 to 39	0	113	485	109	0	0	0	0	0	707
40 to 44	1	78	405	409	77	1	0	0	0	971
45 to 49	0	55	357	396	343	98	3	0	0	1,252
50 to 54	6	72	318	387	373	400	201	3	0	1,760
55 to 59	14	68	413	399	388	440	420	170	11	2,323
60 to 64	13	84	356	375	299	280	257	240	109	2,013
65 to 69	2	31	134	116	99	96	85	57	71	691
70 & Up	0	14	48	32	31	23	20	12	15	195
Total	36	601	2,672	2,225	1,610	1,338	986	482	206	10,156

* Closed effective July 1, 2009.

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

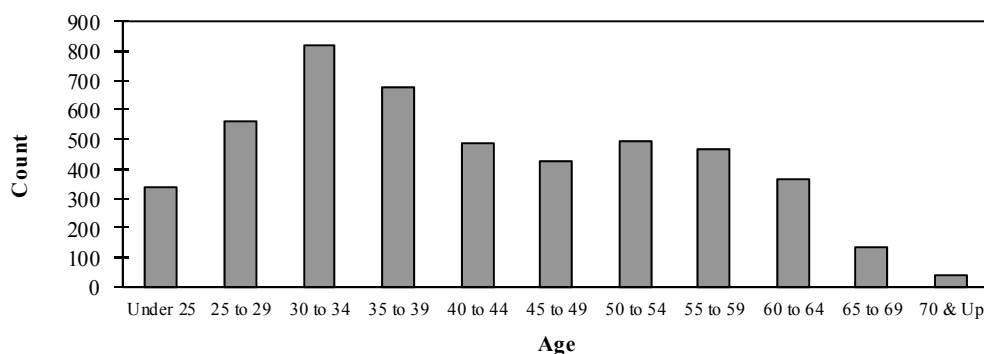
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

STATE - KPERS 2*

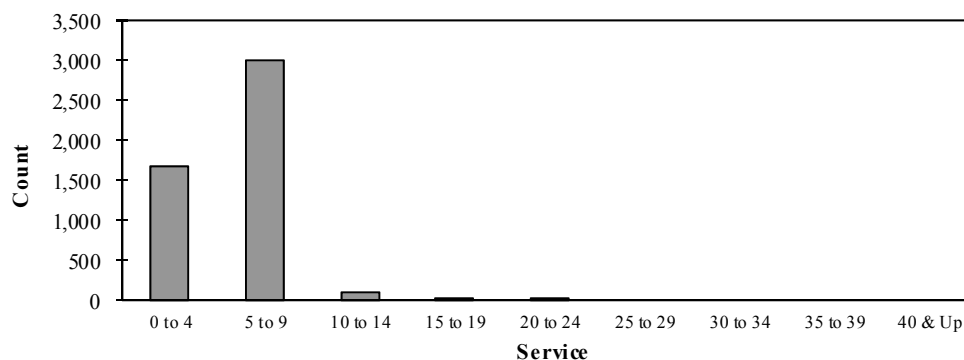
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	330	10	0	0	0	0	0	0	0	340
25 to 29	344	215	0	0	0	0	0	0	0	559
30 to 34	267	551	1	0	0	0	0	0	0	819
35 to 39	187	468	22	0	0	0	0	0	0	677
40 to 44	129	346	10	2	0	0	0	0	0	487
45 to 49	107	300	12	4	0	0	0	0	0	423
50 to 54	144	331	13	2	2	0	0	0	0	492
55 to 59	86	366	14	2	1	0	0	0	0	469
60 to 64	70	277	16	5	0	0	0	0	0	368
65 to 69	14	112	5	3	0	0	0	0	0	134
70 & Up	5	31	2	0	0	0	0	0	0	38
Total	1,683	3,007	95	18	3	0	0	0	0	4,806

* Effective date of KPERS 2 was July 1, 2009. Closed effective January 1, 2015.

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

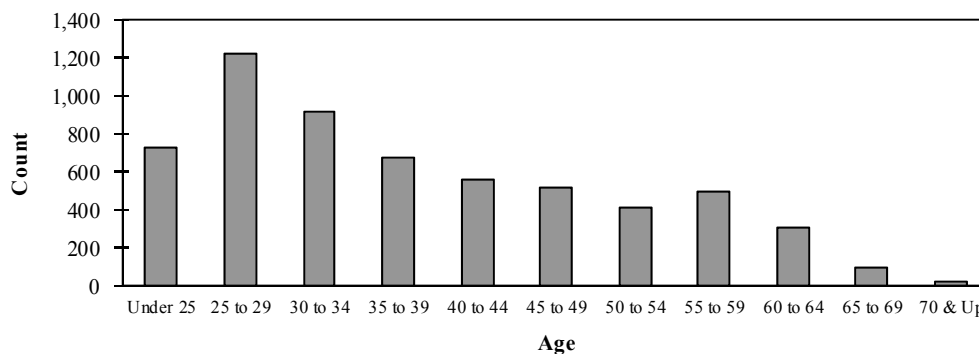
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

STATE - KPERS 3*

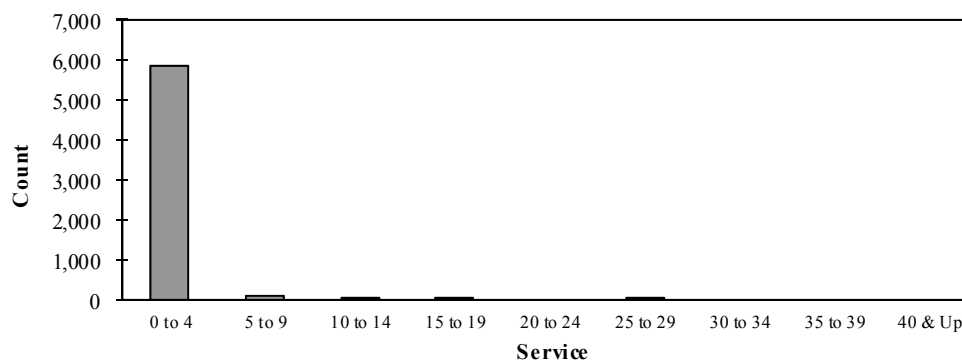
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	721	0	0	0	0	0	0	0	0	721
25 to 29	1,210	14	0	0	0	0	0	0	0	1,224
30 to 34	896	15	0	0	0	0	0	0	0	911
35 to 39	661	11	0	0	0	0	0	0	0	672
40 to 44	549	12	0	0	0	0	0	0	0	561
45 to 49	513	7	0	0	0	0	0	0	0	520
50 to 54	396	13	1	1	0	1	0	0	0	412
55 to 59	487	7	1	0	0	0	0	0	0	495
60 to 64	298	2	0	0	0	0	0	0	0	300
65 to 69	88	3	0	0	0	0	0	0	0	91
70 & Up	24	0	0	0	0	0	0	0	0	24
Total	5,843	84	2	1	0	1	0	0	0	5,931

* Effective date of KPERS 3 was January 1, 2015

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

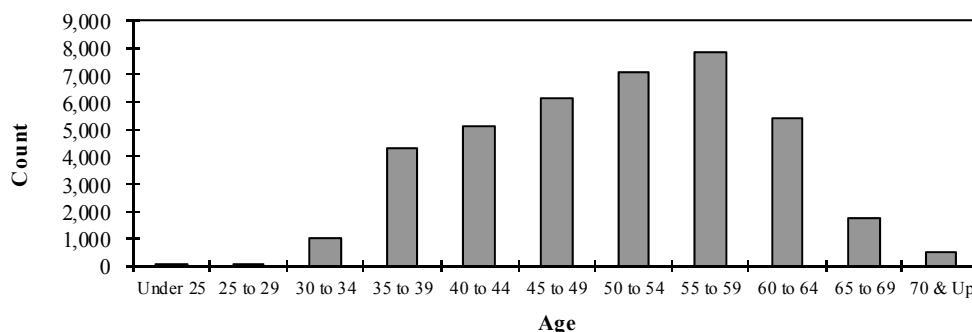
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

SCHOOL - KPERS 1*

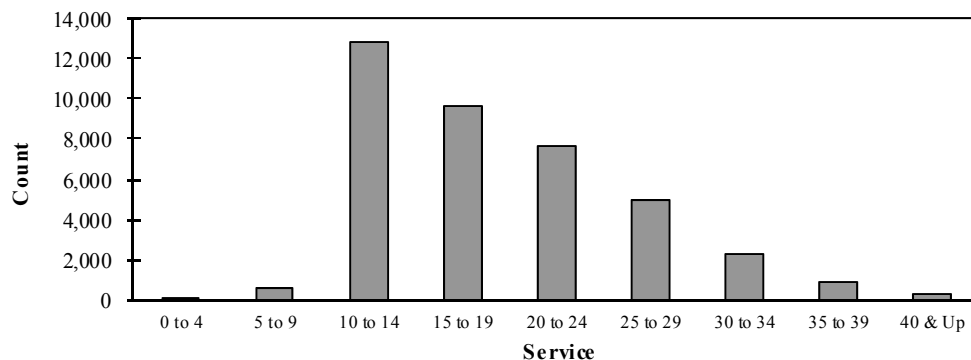
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	3	0	0	0	0	0	0	0	0	3
25 to 29	3	4	5	0	0	0	0	0	0	12
30 to 34	2	74	946	1	0	0	0	0	0	1,023
35 to 39	1	135	3,438	747	2	1	0	0	0	4,324
40 to 44	3	107	1,744	2,713	548	1	0	0	0	5,116
45 to 49	2	99	1,670	1,511	2,414	442	3	0	0	6,141
50 to 54	3	70	1,712	1,445	1,419	2,014	410	0	0	7,073
55 to 59	2	76	1,617	1,669	1,632	1,286	1,241	301	6	7,830
60 to 64	2	40	1,101	1,091	1,272	840	474	496	105	5,421
65 to 69	1	17	439	371	320	274	152	94	102	1,770
70 & Up	3	12	180	103	69	67	34	15	29	512
Total	25	634	12,852	9,651	7,676	4,925	2,314	906	242	39,225

* Closed effective July 1, 2009.

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

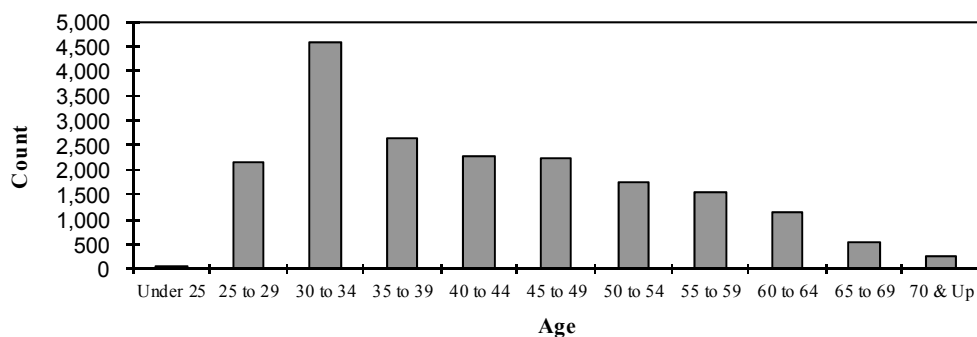
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

SCHOOL - KPERS 2*

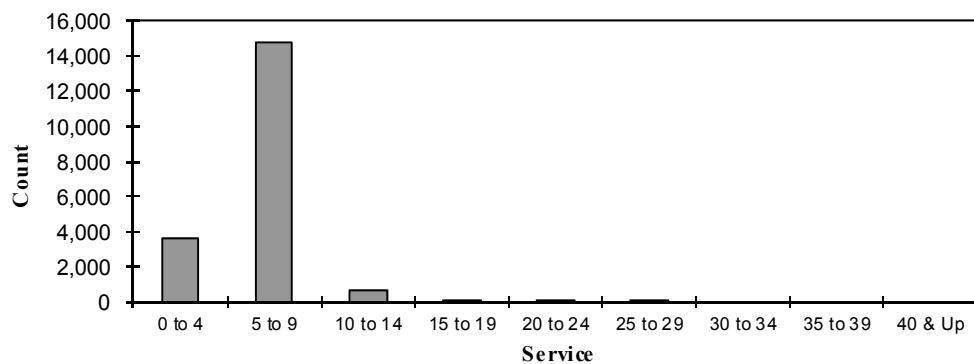
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	37	22	0	0	0	0	0	0	0	59
25 to 29	848	1,309	0	0	0	0	0	0	0	2,157
30 to 34	554	3,938	79	0	0	0	0	0	0	4,571
35 to 39	458	1,986	193	2	0	0	0	0	0	2,639
40 to 44	418	1,684	131	37	0	0	0	0	0	2,270
45 to 49	393	1,710	93	26	0	0	0	0	0	2,222
50 to 54	292	1,382	74	11	1	0	0	0	0	1,760
55 to 59	286	1,189	65	17	0	1	0	0	0	1,558
60 to 64	194	914	34	12	2	1	0	0	0	1,157
65 to 69	99	412	17	4	1	0	0	0	0	533
70 & Up	46	197	4	0	0	0	0	0	0	247
Total	3,625	14,743	690	109	4	2	0	0	0	19,173

* Effective date of KPERS 2 was July 1, 2009. Closed effective January 1, 2015.

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

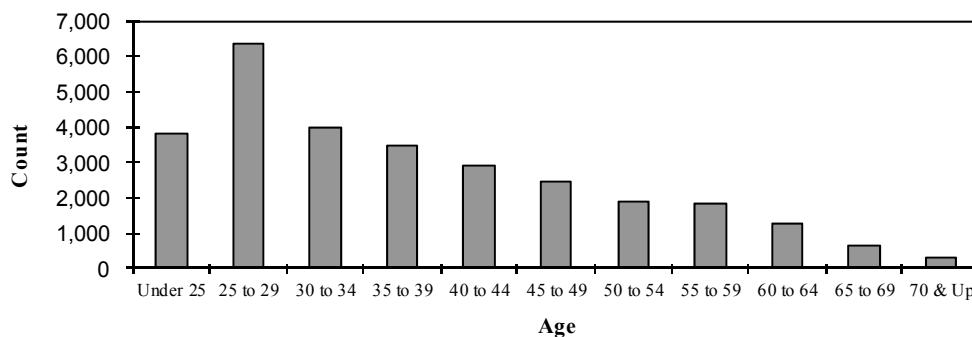
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

SCHOOL - KPERS 3*

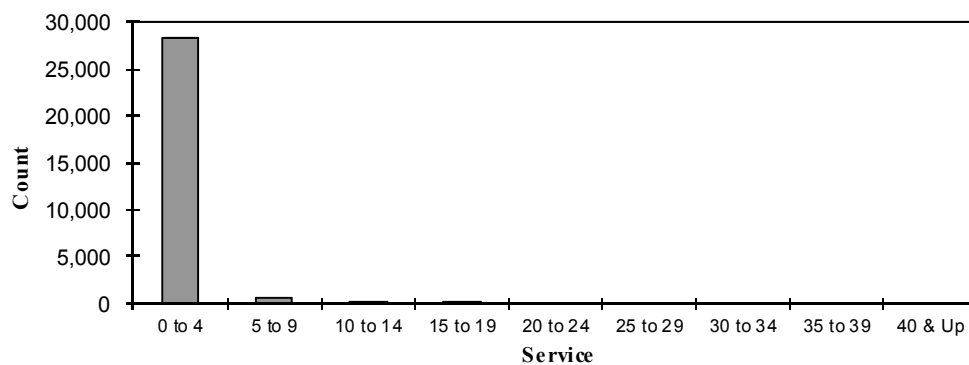
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	3,784	1	0	0	0	0	0	0	0	3,785
25 to 29	6,285	87	0	0	0	0	0	0	0	6,372
30 to 34	3,774	193	0	0	0	0	0	0	0	3,967
35 to 39	3,406	83	0	0	0	0	0	0	0	3,489
40 to 44	2,823	73	0	0	0	0	0	0	0	2,896
45 to 49	2,387	68	1	0	0	0	0	0	0	2,456
50 to 54	1,841	46	0	0	0	0	0	0	0	1,887
55 to 59	1,768	35	1	1	0	0	0	0	0	1,805
60 to 64	1,246	19	3	0	0	0	0	0	0	1,268
65 to 69	607	9	0	0	0	0	0	0	0	616
70 & Up	301	5	0	0	0	0	0	0	0	306
Total	28,222	619	5	1	0	0	0	0	0	28,847

* Effective date of KPERS 3 was January 1, 2015

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

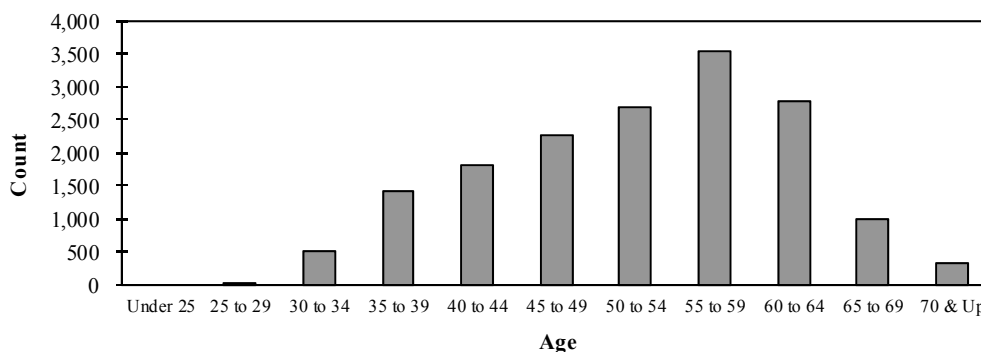
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

LOCAL - KPERS 1*

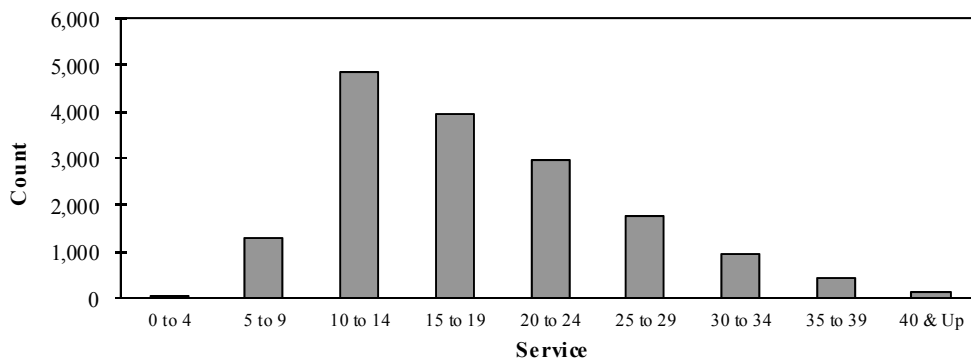
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	0	0	0	0	0	0	0	0	0	0
25 to 29	0	21	3	0	0	0	0	0	0	24
30 to 34	1	184	304	3	0	0	0	0	0	492
35 to 39	2	247	914	260	2	0	0	0	0	1,425
40 to 44	1	174	697	738	208	1	0	0	0	1,819
45 to 49	3	147	674	687	616	146	5	0	0	2,278
50 to 54	0	149	629	647	619	472	174	2	0	2,692
55 to 59	2	151	711	743	741	578	407	187	8	3,528
60 to 64	0	130	561	597	552	406	280	193	64	2,783
65 to 69	0	50	250	198	201	120	83	38	35	975
70 & Up	0	17	111	58	42	34	17	15	17	311
Total	9	1,270	4,854	3,931	2,981	1,757	966	435	124	16,327

* Closed effective July 1, 2009.

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

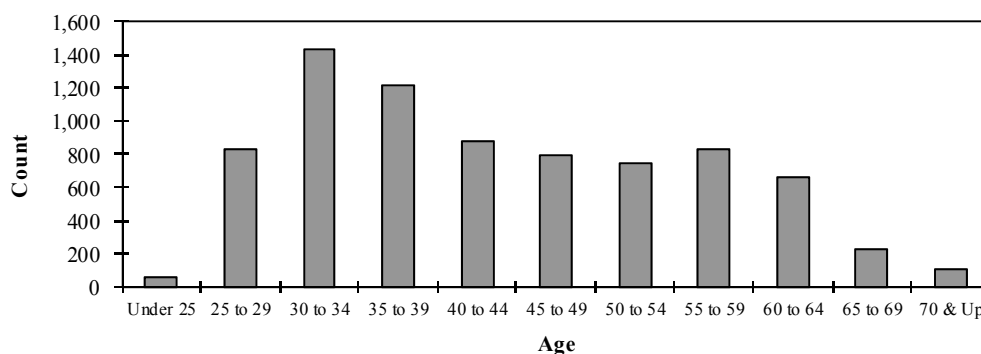
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

LOCAL - KPERS 2*

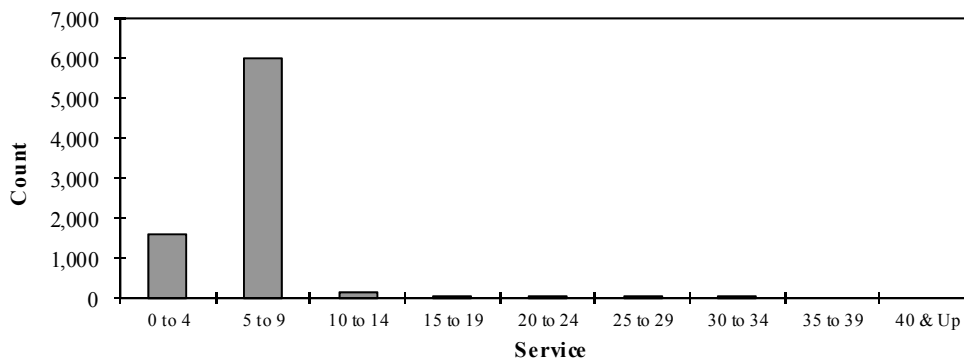
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	46	13	0	0	0	0	0	0	0	59
25 to 29	286	547	0	0	0	0	0	0	0	833
30 to 34	289	1,133	15	0	0	0	0	0	0	1,437
35 to 39	234	946	33	0	1	0	0	0	0	1,214
40 to 44	173	668	28	3	0	0	0	0	0	872
45 to 49	157	608	22	3	2	0	0	0	0	792
50 to 54	135	593	16	6	1	0	0	0	0	751
55 to 59	145	662	22	5	0	0	0	0	0	834
60 to 64	94	555	11	3	1	1	1	0	0	666
65 to 69	37	187	7	2	0	0	0	0	0	233
70 & Up	11	89	5	0	0	0	0	0	0	105
Total	1,607	6,001	159	22	5	1	1	0	0	7,796

* Effective date of KPERS 2 was July 1, 2009. Closed effective January 1, 2015.

Age Distribution



Service Distribution





APPENDIX A – SUMMARY OF MEMBERSHIP DATA

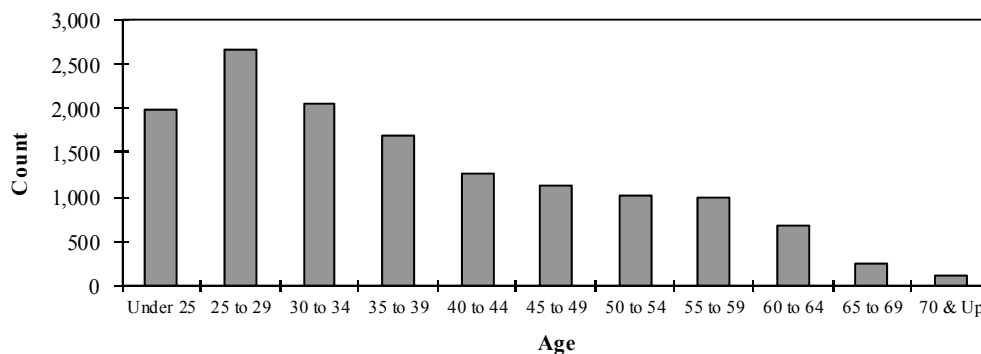
**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

LOCAL - KPERS 3*

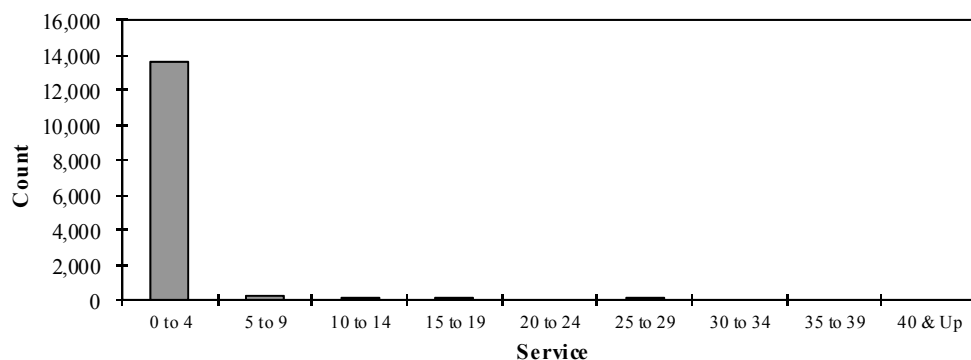
Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	1,981	2	0	0	0	0	0	0	0	1,983
25 to 29	2,626	38	0	0	0	0	0	0	0	2,664
30 to 34	1,999	49	0	0	0	0	0	0	0	2,048
35 to 39	1,661	31	0	0	0	0	0	0	0	1,692
40 to 44	1,246	18	0	0	0	0	0	0	0	1,264
45 to 49	1,119	14	1	0	0	0	0	0	0	1,134
50 to 54	1,006	17	1	0	0	0	0	0	0	1,024
55 to 59	985	15	0	0	0	1	0	0	0	1,001
60 to 64	664	14	1	0	0	0	0	0	0	679
65 to 69	251	3	0	1	0	0	0	0	0	255
70 & Up	99	0	0	0	0	0	0	0	0	99
Total	13,637	201	3	1	0	1	0	0	0	13,843

* Effective date of KPERS 3 was January 1, 2015

Age Distribution



Service Distribution





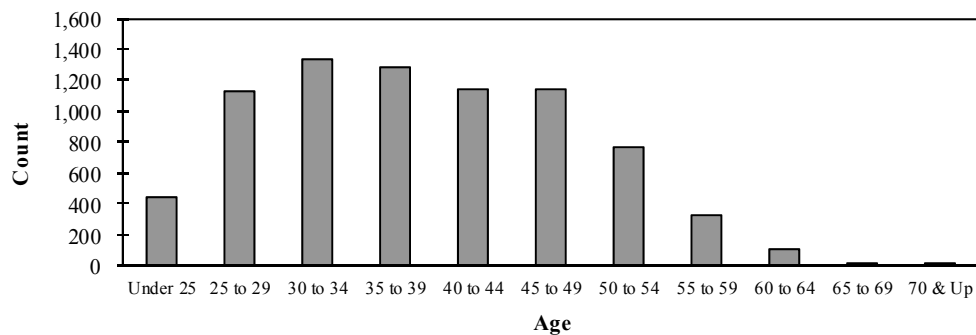
APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

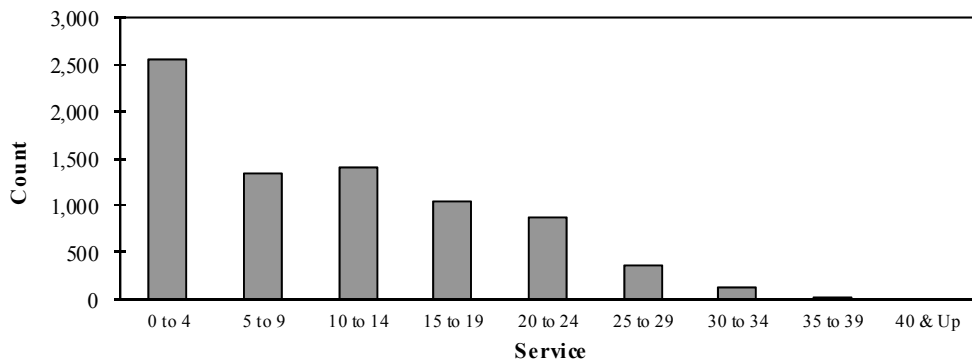
KP&F

Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	446	1	0	0	0	0	0	0	0	447
25 to 29	937	186	0	0	0	0	0	0	0	1,123
30 to 34	590	563	184	0	0	0	0	0	0	1,337
35 to 39	273	301	551	152	1	0	0	0	0	1,278
40 to 44	122	142	332	417	131	1	0	0	0	1,145
45 to 49	81	80	168	290	439	80	3	0	0	1,141
50 to 54	64	36	95	118	214	188	51	0	0	766
55 to 59	22	15	54	45	70	67	56	3	0	332
60 to 64	15	14	21	17	9	16	15	3	0	110
65 to 69	0	0	4	2	2	3	3	1	0	15
70 & Up	0	0	0	0	0	0	0	1	0	1
Total	2,550	1,338	1,409	1,041	866	355	128	8	0	7,695

Age Distribution



Service Distribution





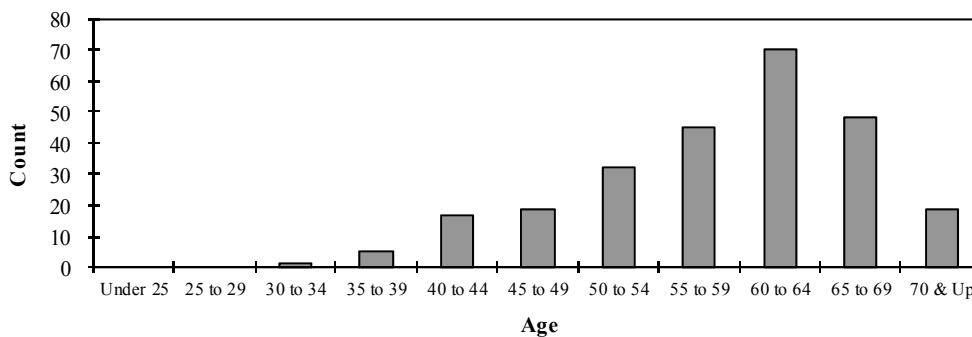
APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF ACTIVE MEMBERS
as of December 31, 2018**

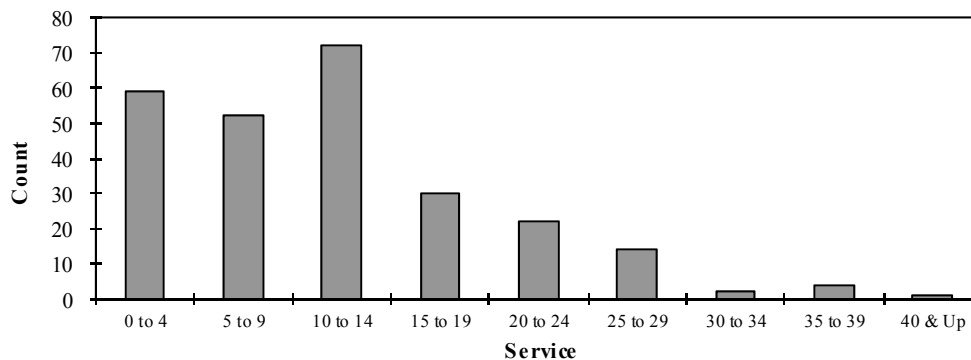
JUDGES

Age	Service									Total	
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up		
Under 25	0	0	0	0	0	0	0	0	0	0	0
25 to 29	0	0	0	0	0	0	0	0	0	0	0
30 to 34	0	1	0	0	0	0	0	0	0	0	1
35 to 39	3	2	0	0	0	0	0	0	0	0	5
40 to 44	10	7	0	0	0	0	0	0	0	0	17
45 to 49	12	3	2	1	1	0	0	0	0	0	19
50 to 54	10	10	10	1	1	0	0	0	0	0	32
55 to 59	11	5	19	8	1	1	0	0	0	0	45
60 to 64	9	14	25	7	7	7	1	0	0	0	70
65 to 69	3	9	11	11	8	3	1	2	0	0	48
70 & Up	1	1	5	2	4	3	0	2	1	0	19
Total	59	52	72	30	22	14	2	4	1	0	256

Age Distribution



Service Distribution



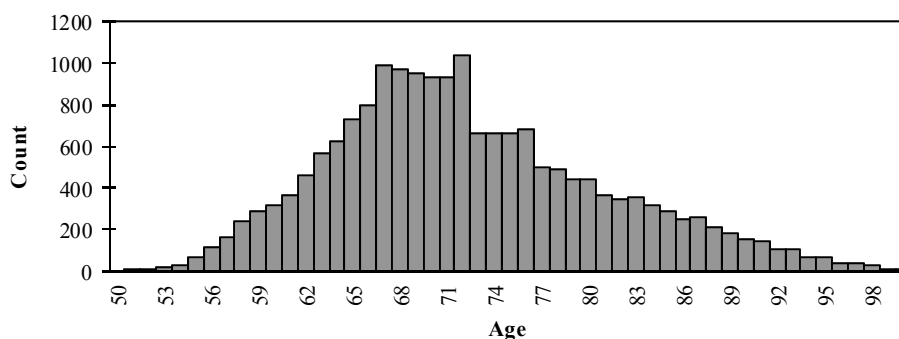


APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF RETIREES AND BENEFICIARIES
as of December 31, 2018**

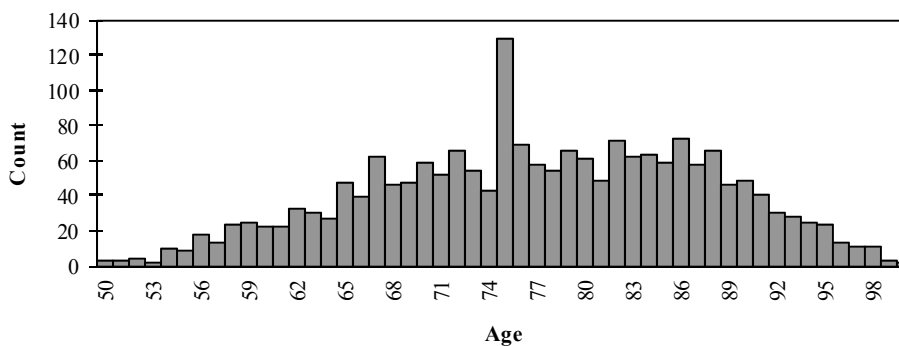
STATE

Retirees



Count: 18,514 Average age: 72.3 Average benefit: \$15,058

Beneficiaries



Count: 2,008 Average age: 76.6 Average benefit: \$9,365

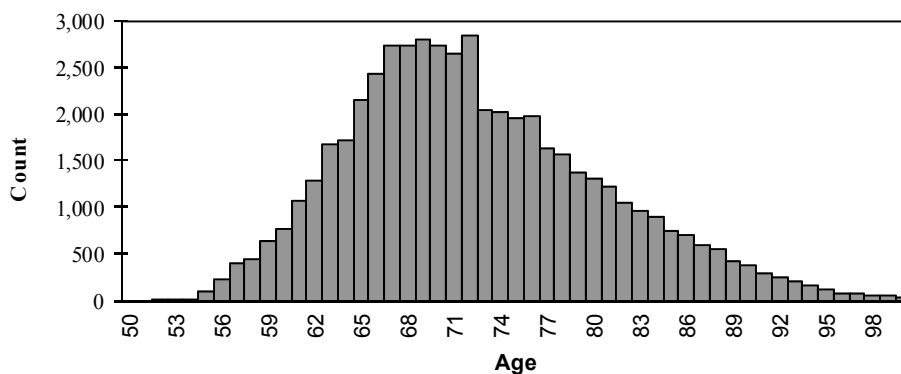


APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF RETIREES AND BENEFICIARIES**
as of December 31, 2018

SCHOOL

Retirees



Count: 52,083 Average age: 72.4 Average benefit: \$16,003

Beneficiaries



Count: 2,944 Average age: 76.7 Average benefit: \$9,534

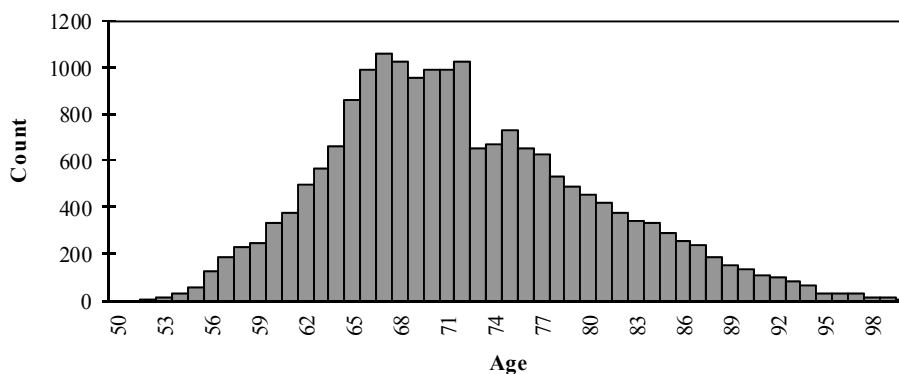


APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF RETIREES AND BENEFICIARIES**
as of December 31, 2018

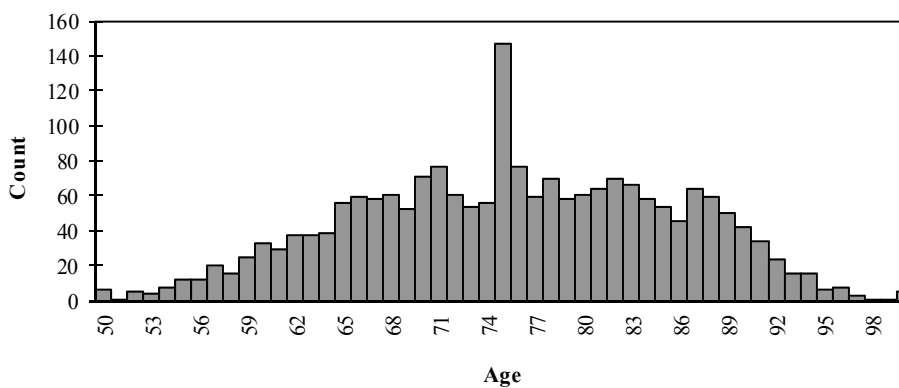
LOCAL

Retirees



Count: 19,235 Average age: 72.1 Average benefit: \$13,038

Beneficiaries



Count: 2,068 Average age: 75.2 Average benefit: \$7,766

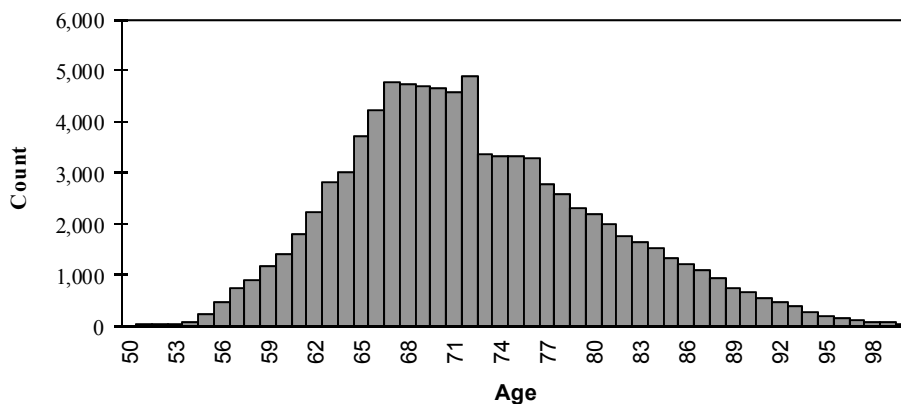


APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF RETIREES AND BENEFICIARIES**
as of December 31, 2018

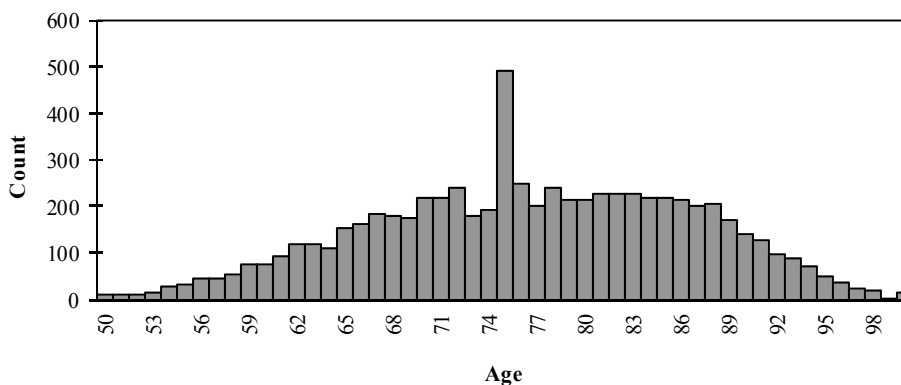
TOTAL KPERS

Retirees



Count: 89,832 Average age: 72.3 Average benefit: \$15,173

Beneficiaries



Count: 7,020 Average age: 76.2 Average benefit: \$8,965

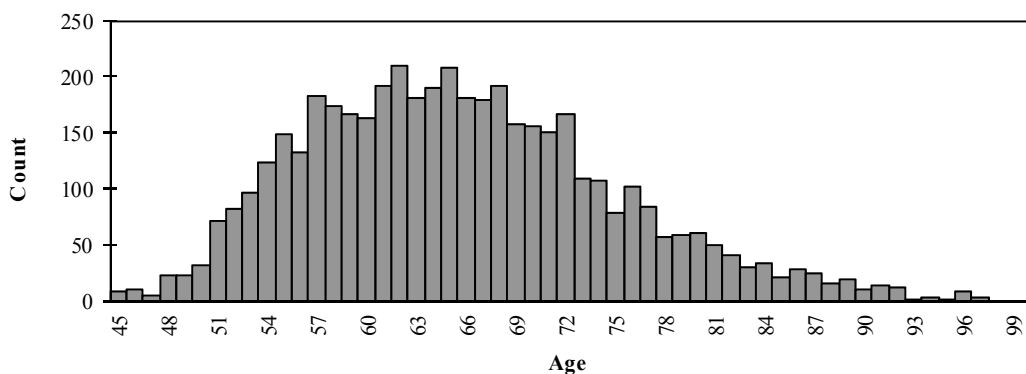


APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF RETIREES AND BENEFICIARIES**
as of December 31, 2018

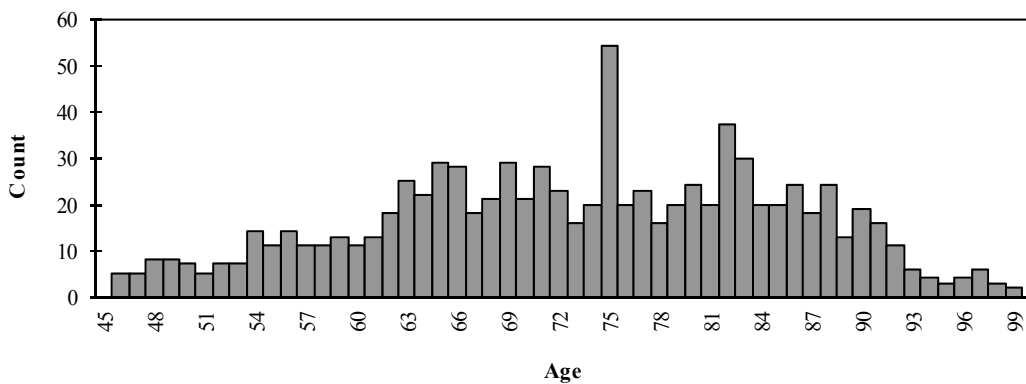
KP&F

Retirees



Count: 4,625 Average age: 65.3 Average benefit: \$37,651

Beneficiaries



Count: 970 Average age: 69.1 Average benefit: \$17,840

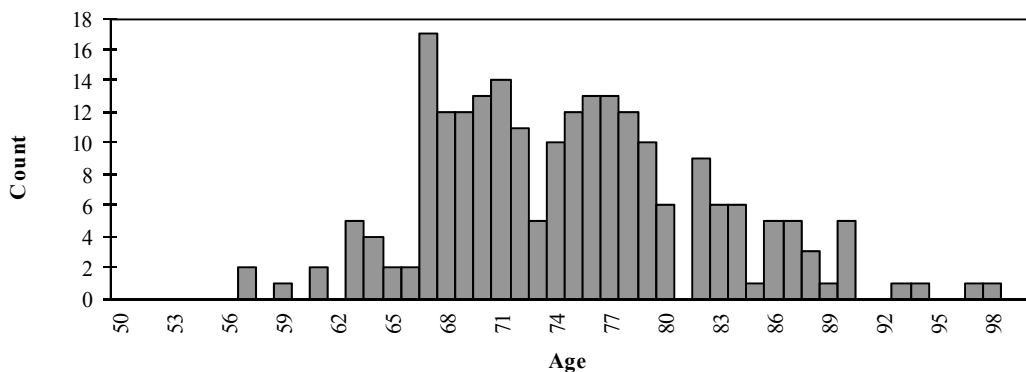


APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF RETIREES AND BENEFICIARIES**
as of December 31, 2018

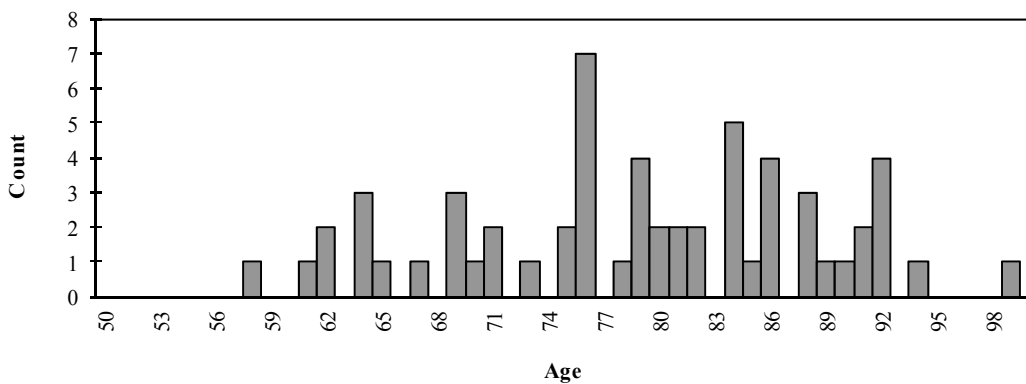
JUDGES

Retirees



Count: 223 Average age: 74.8 Average benefit: \$46,508

Beneficiaries



Count: 63 Average age: 77.4 Average benefit: \$29,292



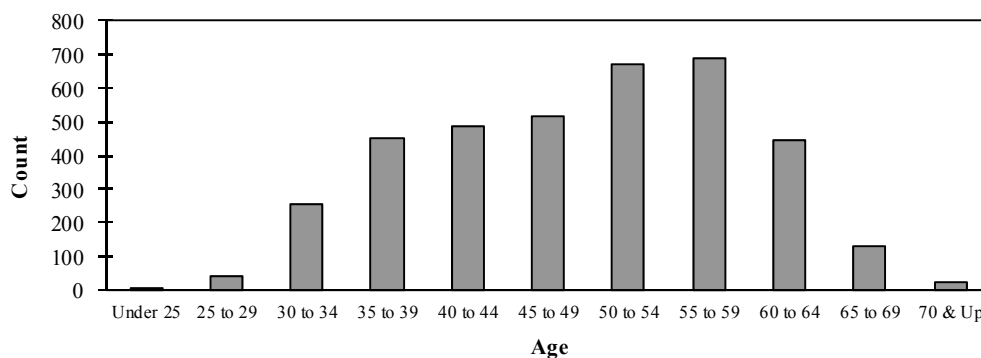
APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF INACTIVE VESTED MEMBERS
as of December 31, 2018**

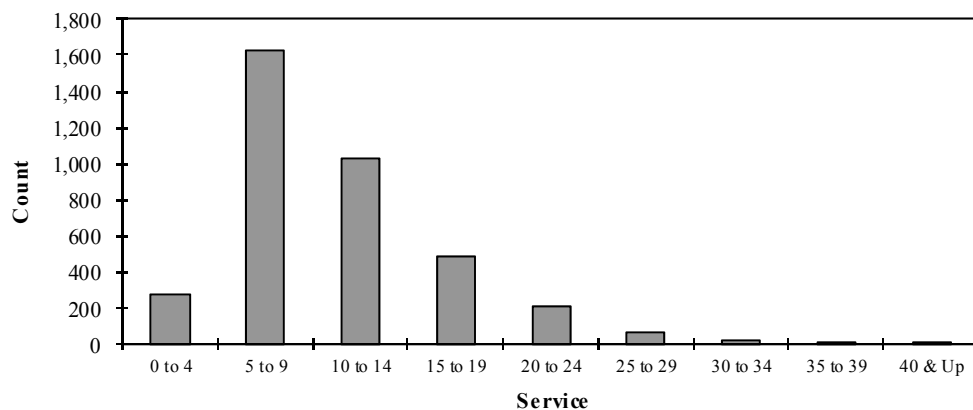
STATE

Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	0	1	0	0	0	0	0	0	0	1
25 to 29	8	31	0	0	0	0	0	0	0	39
30 to 34	57	185	13	0	0	0	0	0	0	255
35 to 39	48	320	78	6	0	0	0	0	0	452
40 to 44	33	269	145	38	0	0	0	0	0	485
45 to 49	29	204	177	76	29	2	0	0	0	517
50 to 54	23	185	232	135	65	24	6	0	0	670
55 to 59	18	208	221	133	84	24	2	0	0	690
60 to 64	20	182	130	72	25	9	7	1	1	447
65 to 69	24	38	32	20	7	3	1	2	0	127
70 & Up	14	2	5	2	2	0	0	0	0	25
Total	274	1,625	1,033	482	212	62	16	3	1	3,708

Age Distribution



Service Distribution





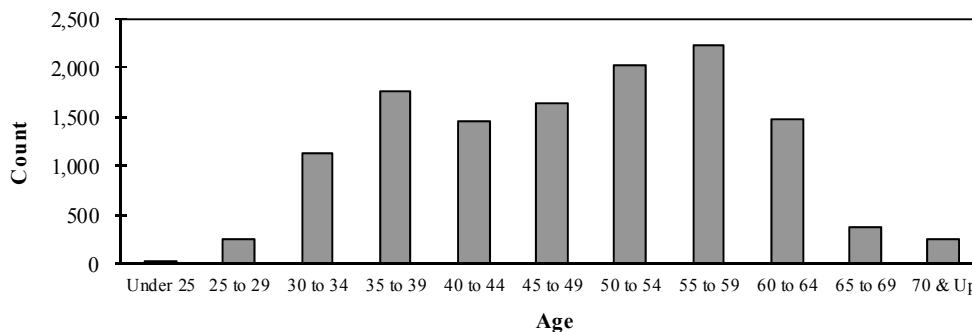
APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF INACTIVE VESTED MEMBERS
as of December 31, 2018**

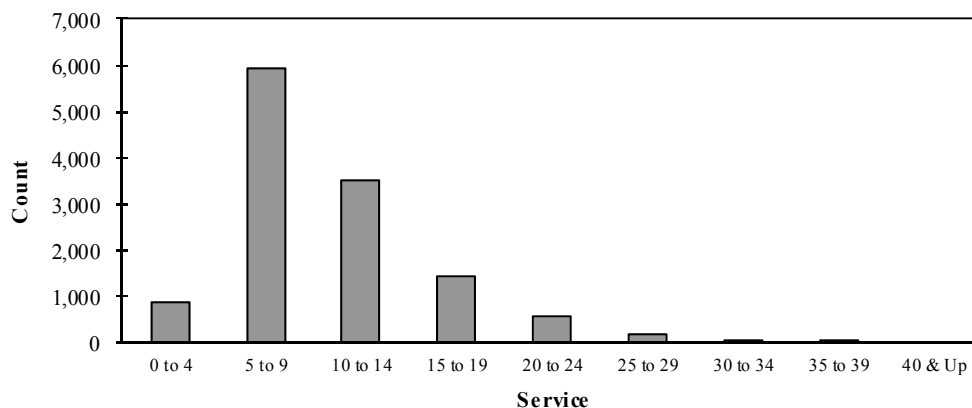
SCHOOL

Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	1	3	0	0	0	0	0	0	0	4
25 to 29	64	178	1	0	0	0	0	0	0	243
30 to 34	125	934	64	0	0	0	0	0	0	1,123
35 to 39	116	1,195	423	18	0	0	0	0	0	1,752
40 to 44	79	729	461	183	10	0	0	0	0	1,462
45 to 49	82	675	534	258	90	2	0	0	0	1,641
50 to 54	87	668	696	309	181	81	5	0	0	2,027
55 to 59	76	734	768	397	188	67	3	0	0	2,233
60 to 64	61	628	447	231	90	13	4	2	0	1,476
65 to 69	37	159	113	43	15	5	2	1	0	375
70 & Up	153	38	28	10	5	3	2	0	0	239
Total	881	5,941	3,535	1,449	579	171	16	3	0	12,575

Age Distribution



Service Distribution





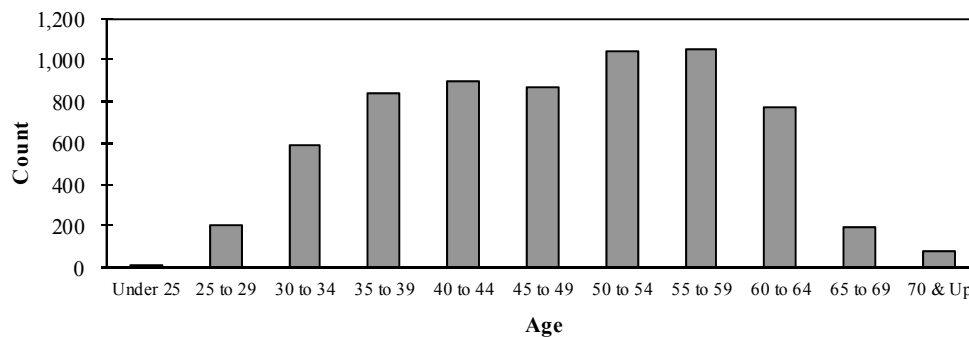
APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF INACTIVE VESTED MEMBERS
as of December 31, 2018**

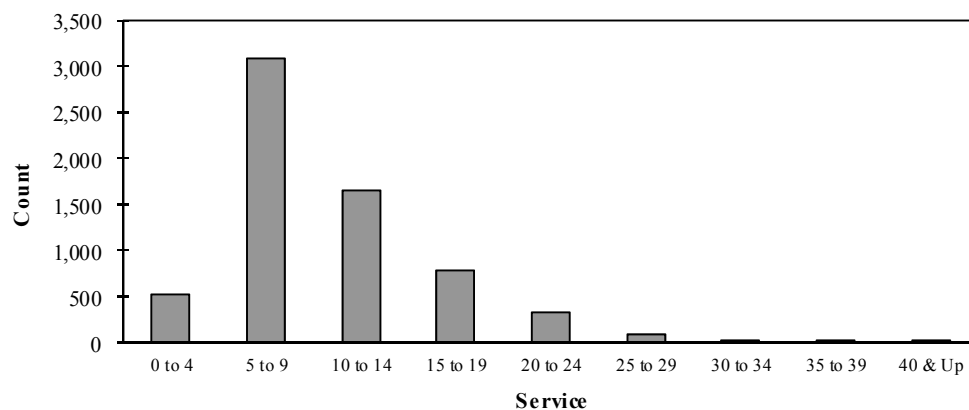
LOCAL

Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	6	2	0	0	0	0	0	0	0	8
25 to 29	69	130	0	0	0	0	0	0	0	199
30 to 34	101	453	36	0	0	0	0	0	0	590
35 to 39	83	589	153	14	0	0	0	0	0	839
40 to 44	62	445	269	102	14	0	0	0	0	892
45 to 49	30	345	279	153	58	5	0	0	0	870
50 to 54	33	332	336	199	104	30	4	0	0	1,038
55 to 59	48	333	322	195	102	39	4	4	0	1,047
60 to 64	38	356	211	98	44	20	6	1	1	775
65 to 69	23	77	51	28	6	4	2	0	0	191
70 & Up	43	20	6	3	1	3	0	0	0	76
Total	536	3,082	1,663	792	329	101	16	5	1	6,525

Age Distribution



Service Distribution





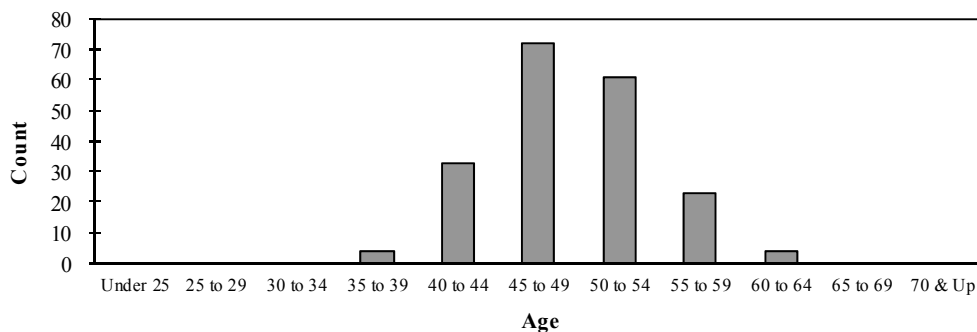
APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF INACTIVE VESTED MEMBERS
as of December 31, 2018**

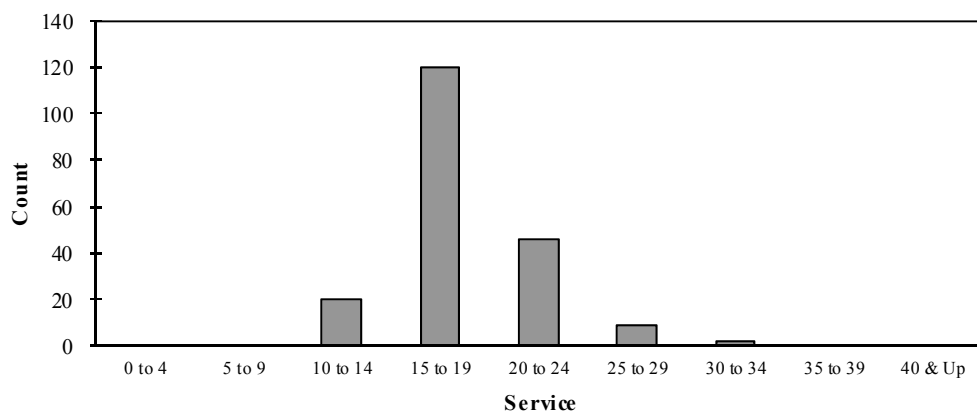
KP&F

Age	Service									Total
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up	
Under 25	0	0	0	0	0	0	0	0	0	0
25 to 29	0	0	0	0	0	0	0	0	0	0
30 to 34	0	0	0	0	0	0	0	0	0	0
35 to 39	0	0	0	4	0	0	0	0	0	4
40 to 44	0	0	5	27	1	0	0	0	0	33
45 to 49	0	0	6	38	24	4	0	0	0	72
50 to 54	0	0	8	32	16	4	1	0	0	61
55 to 59	0	0	1	17	3	1	1	0	0	23
60 to 64	0	0	0	2	2	0	0	0	0	4
65 to 69	0	0	0	0	0	0	0	0	0	0
70 & Up	0	0	0	0	0	0	0	0	0	0
Total	0	0	20	120	46	9	2	0	0	197

Age Distribution



Service Distribution





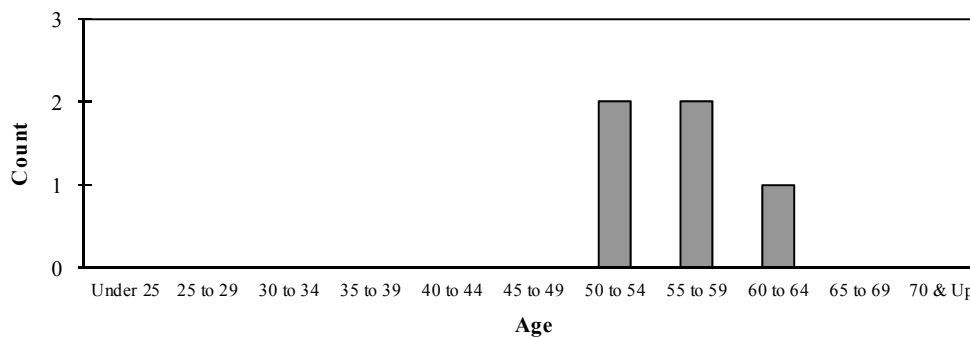
APPENDIX A – SUMMARY OF MEMBERSHIP DATA

**KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM
DISTRIBUTION OF INACTIVE VESTED MEMBERS
as of December 31, 2018**

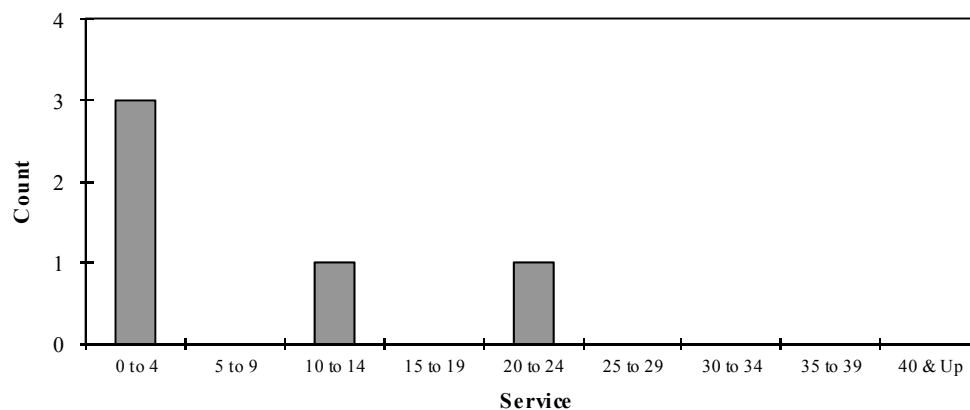
JUDGES

Age	Service									Total	
	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up		
Under 25	0	0	0	0	0	0	0	0	0	0	0
25 to 29	0	0	0	0	0	0	0	0	0	0	0
30 to 34	0	0	0	0	0	0	0	0	0	0	0
35 to 39	0	0	0	0	0	0	0	0	0	0	0
40 to 44	0	0	0	0	0	0	0	0	0	0	0
45 to 49	0	0	0	0	0	0	0	0	0	0	0
50 to 54	2	0	0	0	0	0	0	0	0	0	2
55 to 59	1	0	1	0	0	0	0	0	0	0	2
60 to 64	0	0	0	0	1	0	0	0	0	0	1
65 to 69	0	0	0	0	0	0	0	0	0	0	0
70 & Up	0	0	0	0	0	0	0	0	0	0	0
Total	3	0	1	0	1	0	0	0	0	0	5

Age Distribution



Service Distribution





APPENDIX B – SUMMARY OF PLAN PROVISIONS

Plan Membership

The Kansas Public Employees Retirement System (the Retirement System, or, the System), is an umbrella organization administering three statewide retirement systems: the Kansas Public Employees Retirement System (KPERS), the Kansas Police and Firemen’s Retirement System (KP&F), and the Kansas Retirement System for Judges. All three systems are defined benefit, contributory plans that cover nearly all public employees in Kansas. The Kansas Retirement System for Judges is a single employer plan, while the other two are cost-sharing, multiple employer plans. Participation by the State of Kansas is mandatory, whereas participation by local political subdivisions is optional, but irrevocable once elected. Benefit payments are also provided for a certain group of legislative employees.

KANSAS PUBLIC EMPLOYEES RETIREMENT SYSTEM Summary of Provisions *

* KPERS 2 refers to members who either began their participation or rehired on or after July 1, 2009, but before January 1, 2015. KPERS 3 refers to non-corrections members who either began their participation or rehired on or after January 1, 2015. Corrections members do not participate in KPERS 3.

This valuation reflects the benefit structure in place as of December 31, 2018.

Employee Membership

Membership is mandatory for all employees in covered positions, except elected officials. A covered position for non-school employees is one that is covered by Social Security, is not seasonal or temporary, and requires at least 1,000 hours of work per year. School employees who work at least 630 hours per year or 3.5 hours per day for at least 180 days are eligible for membership. Effective July 1, 2009, all employees become KPERS members on their date of employment. Prior to July 1, 2009, only School employees were covered immediately, but there was a one-year service requirement for the State and Local groups. Members who retire under the provisions of the Retirement System may not become contributing members again.

Normal Retirement

Eligibility –

KPERS 1: (a) Age 65, or (b) age 62 with ten years of credited service, or (c) any age when combined age and years of credited service equal 85 “points”. Age is determined by the member’s last birthday and is not rounded up.

KPERS 2 & 3: (a) Age 65 with 5 years of credited service or (b) age 60 with 30 years of credited service.

Benefit –

KPERS 1 & 2: Benefits are based on the member’s years of credited service, Final Average Salary (FAS), and a statutory multiplier. For those who were hired prior to July 1, 1993, Final Average Salary equals the greater of either: a four-year Final Average Salary, including add-ons, such as sick and annual leave; or a three-year Final Average Salary, excluding add-ons, such as sick and annual leave. For those who are hired on or after July 1, 1993 and before July 1, 2009, Final Average Salary equals the average of the three highest



APPENDIX B – SUMMARY OF PLAN PROVISIONS

years of salary, excluding add-ons, such as sick and annual leave. Effective July 1, 2009, (KPERs 2), Final Average Salary equals the average of the five highest years of salary, excluding additional compensation.

KPERs 3: KPERs 3 members participate in a cash balance plan with benefits based on the Annuity Savings Account balance, the Retirement Annuity Account balance, and an annuity factor. The member’s annuity factor at retirement is based on the member’s age and benefit payment form. The current annuity factors were adopted by the Board upon recommendation of the actuary. They are expected to be updated periodically. The interest rate used to calculate the current annuity factors is 5.75% (7.75% assumed investment return, minus 2.00%), and the mortality table used is a set of blended mortality rates from the current post-retirement mortality assumptions for KPERs members. The blended mortality rates are projected to 2030 using improvement scale MP-2016. The weighting used to blend the mortality rates is shown in the following table:

	<u>Members</u>	<u>Beneficiaries</u>
State – Males	17.5%	42.5%
State – Females	42.5%	17.5%
School – Males	7.5%	8.5%
School – Females	8.5%	7.5%
Local – Males	12.5%	11.5%
Local – Females	11.5%	12.5%

A member’s Annuity Savings Account balance is the sum of mandatory member contributions plus the interest credits and dividends on those contributions. A member’s Retirement Annuity Account is the sum of all employer retirement credits to the account plus the interest credits and dividends on those credits.

Mandatory member contributions are 6% of compensation. The employer retirement credits follow the schedule below:

<u>Years of Service</u>	<u>Retirement Credit Rate</u>
Less than 5	3%
5 – 11	4%
12 – 23	5%
24 or more	6%

Interest credits are 4% per annum, paid quarterly. The interest credits are based on the account balances as of the last day of the preceding quarter. There is also a possibility of additional interest credits, depending on KPERs’ investment return. These additional interest credits are called “dividends” and are equal to 75% of the five-year average net compound rate of return, as determined by the board, for the preceding calendar year and the previous four calendar years on the market value of assets that is above 6.0%. A schedule of historical dividend rates is contained in the following table:

<u>Year</u>	<u>Applicable Rate of Return</u>	<u>Compound Average</u>	<u>Dividend</u>
2015	0.2%	0.2%	0.0%
2016	8.5%	4.3%	0.0%
2017	14.0%	7.4%	1.1%
2018	(2.9%)	4.7%	0.0%



APPENDIX B – SUMMARY OF PLAN PROVISIONS

Prior Service Credit – Prior service credit is 0.75% or 1.00% of Final Average Salary per year [School employees receive 0.75% of Final Average Salary for each year of prior service that is not credited under the former Kansas School Retirement System (KSRS)].

Participating Service Credit –

KPERS 1: Participating service credit is 1.75% of Final Average Salary for years of service prior to January 1, 2014. Participating service credit is 1.85% of Final Average Salary for years of service after December 31, 2013.

KPERS 2: For those retiring on or after January 1, 2012, participating service credit is 1.85% for all years of service.

KPERS 3: Not applicable for the Cash Balance Plan.

Early Retirement

Eligibility – Eligibility is age 55 and 10 years of credited service.

Benefit –

KPERS 1: The normal retirement benefit is reduced 0.2% per month for each month between the ages of 60 and 62, and 0.6% for each month between the ages of 55 and 60.

KPERS 2: The normal retirement benefit is reduced actuarially for early commencement. The reduction factor is 35.0% at age 60 and 57.5% at age 55. If the member has 30 years of credited service, the early retirement reduction is less (50% of regular reduction).

KPERS 3: The early retirement benefit is determined in the same manner as a normal retirement benefit, but is based on the account balances and annuity factor at the member's retirement age.

Vesting Requirements

Eligibility – Effective July 1, 2009, a member must have five years of credited service (ten years prior to July 1, 2009). Should the vested member terminate employment, the member must leave accumulated contributions on deposit with the Retirement System to be eligible for future benefits. If a vested member terminates employment and withdraws accumulated contributions, the member forfeits all rights and privileges under the Retirement System.

Benefit –

KPERS 1 & 2: Retirement benefits are payable when the vested member reaches normal retirement age, or reduced benefits are payable when the vested member reaches a specified early retirement age.

KPERS 3: Retirement benefits are payable when the vested member meets the retirement eligibility requirements and is based on the member's account balances at retirement. The member's vested account will be granted interest credits and dividends during the deferral period between termination of employment and retirement.



APPENDIX B – SUMMARY OF PLAN PROVISIONS

Other Benefits

Withdrawal Benefit – Members who terminate employment may withdraw contributions with interest after the last day on the employer’s payroll. Withdrawing member contributions forfeits all membership rights and benefits, which a member may have accrued prior to withdrawing their contributions from the Retirement System. Inactive, non-vested members who return to covered employment within five years after terminating employment, will not have lost any membership rights or privileges if they *haven’t* withdrawn contributions. The Retirement Act provides for withdrawal of contributions 31 days after employment terminates, but it does not allow members to borrow from contributions.

Disability Benefit –

KPERS 1 & 2: Members receiving disability benefits under the KPERS Death and Disability Benefits Program continue to receive service credit under KPERS. If a disabled member retires after receiving disability benefits for at least five years immediately preceding retirement, the member’s Final Average Salary is adjusted by the actuarial salary increase assumption rates in existence during the member’s period of disability prior to July 1, 1993, 5% per year to July, 1998 and the change in CPI-U less 1%, not to exceed 4% after July, 1998.

KPERS 3: For any KPERS 3 member who becomes disabled, such member’s Annuity Savings Account and Retirement Annuity Account will be credited with employee contributions, employer retirement credits, interest credits and dividends for the entire period of disability, but no later than the member’s normal retirement age. The salary upon which credits are based shall be the employee’s salary at the time of disability. After five years of disability, the underlying salary shall be increased by the lesser of (a) the percentage increase in CPI-U, minus 1%, and (b) 4% per annum.

Death Benefits – Pre-retirement death (non-service connected) –

KPERS 1 & 2: The member’s accumulated contributions plus interest are paid in a lump sum to the designated beneficiary. In lieu of receiving the member’s accumulated contributions, the surviving spouse of a member who is eligible to retire at death may elect to receive benefits under any survivor option. The spouse must be the member’s sole designated beneficiary to exercise this option. If the member had at least 10 years of credited service, but had not reached retirement age, the spouse may elect to leave the member’s contributions on deposit with the System and receive a monthly benefit to begin on the date the member would have been eligible to retire.

KPERS 3: If a vested member dies before attaining normal retirement age, the member’s surviving spouse shall receive an annuity on the date the member would have attained normal retirement age had such member not died. The benefit is based upon the member’s Annuity Savings Account and Retirement Annuity Account, and is payable as a single life annuity with 10-year certain.

Service-connected accidental death – The member’s accumulated contributions plus interest, plus lump sum amount of \$50,000, plus annual benefit based on 50% of Final Average Salary; reduced by Workers’ Compensation benefits and subject to a minimum benefit of \$100 a month; are payable to a spouse, minor children, or dependent parents, for life, or until the youngest child reaches age 18 (or up to age 23 if they are full-time students), in this order of preference. The monthly accidental death benefit is in lieu of any joint/survivor benefit for which the surviving spouse would have been eligible. For KPERS 3 members, Final Average Salary equals the average of the three final years of salary.



APPENDIX B – SUMMARY OF PLAN PROVISIONS

Post-retirement death – A lump sum amount of \$4,000 is payable to the member’s beneficiary. If the member has selected a retirement option, benefits are paid to the joint annuitant or the designated beneficiary. Under joint and survivor retirement options, if the joint annuitant predeceases the retired member, the reduced option benefit is increased to the amount the retired member would have received if no retirement option had been elected. Benefits payable to a joint annuitant cease at the joint annuitant’s death. If a member does not select an option, the designated beneficiary receives the excess, if any, of the member’s accumulated contributions plus interest over total benefits paid to date of death.

Member Contributions

KPERS 1: Prior to January 1, 2014, member contributions were 4% of compensation for KPERS 1. 2012 HB 2333 established an election by KPERS 1 members, contingent upon IRS approval, between different contribution rate and benefit levels. The legislation provided that, if the IRS rejected or did not take action to approve the election, KPERS 1 members would default to an increase in their employee contributions to 5% of compensation effective January 1, 2014, and 6% effective January 1, 2015, with an increase in the benefit multiplier to 1.85% beginning January 1, 2014, for future years of service only. Subsequently, the IRS issued a private letter ruling stating that the election granted to KPERS 1 members under 2012 HB 2333 was impermissible.

KPERS 2: The member contribution rate for KPERS 2 is 6% of compensation.

KPERS 3: The member contribution rate for KPERS 3 is 6% of compensation.

Interest on Member Contributions

KPERS 1: Interest is credited to members’ contribution accounts on June 30 each year, based on the account balance as of the preceding December 31. Those who became members prior to July 1, 1993, have interest credited to their accounts at the rate of 8% per year. Those who become members on and after July 1, 1993, have interest credited to their accounts at the rate of 4% per year.

KPERS 2: Interest is credited to members’ contribution accounts on June 30 each year, based on the account balance as of the preceding December 31, at the rate of 4% per year.

KPERS 3: Interest credited varies by years of service. Please refer to the KPERS 3 Benefit section under Normal Retirement in these Plan Provisions.

Employer Contributions

Rates are certified by the Board of Trustees, based on the results of annual actuarial valuations and statutory provisions.

Board of Regents Plan Members (TIAA and equivalents)

Board of Regents plan members (TIAA and equivalents) do not make contributions to KPERS. They receive prior service benefits for service before 1962; the benefit is 1% of Final Average Salary for each year of credited prior service. Service after 1961 is counted for purposes of determining eligibility for vesting.



APPENDIX B – SUMMARY OF PLAN PROVISIONS

Correctional Members

Correctional employees, as certified to the Board of Trustees by the Secretary of Corrections, are defined in K.S.A. 74-4914a: (a) correctional officers, (b) certain directors and deputy directors of correctional institutions, (c) correctional power plant operators, (d) correctional industries employees, (e) correctional food service employees, and (f) correctional maintenance employees.

KPERS 1: For groups (a) and (b) with at least 3 consecutive years of credited service in such positions immediately preceding retirement, normal retirement age is 55 or Rule of 85; and early retirement requirements are age 50 with 10 years of credited service. For groups (c), (d), (e), and (f) with at least 3 consecutive years of service in such positions immediately preceding retirement, normal retirement age is 60 or Rule of 85, and early retirement requirements are 55 with 10 years of credited service.

KPERS 2: For groups (a) and (b) with at least 3 consecutive years of credited service in such positions immediately preceding retirement, normal retirement age is 55 with 10 years of credited service, and early retirement requirements are age 50 with 10 years of credited service. For groups (c), (d), (e), and (f) with at least 3 consecutive years of service in such positions immediately preceding retirement, normal retirement age is 60 with 10 years of credited service, and early retirement requirements are 55 with 10 years of credited service.

Cost of Living Adjustments (COLAs)

KPERS 2 Members Who Retired Prior to July 1, 2012: 2% cost-of-living adjustment (COLA) each year beginning at age 65 or the second July 1 after the retirement date, whichever is later. Other KPERS 2 members will not receive a COLA.

KPERS 3: Upon retirement, the benefit option selected by the member may include a self-funded cost of living adjustment feature, in which the account value is converted to a benefit amount that increases by a fixed percentage over time.



APPENDIX B – SUMMARY OF PLAN PROVISIONS

KANSAS POLICE & FIREMEN’S RETIREMENT SYSTEM

Normal Retirement

Tier I – age 55 and 20 years of service or 32 years of service (regardless of age).

Tier II – age 50 and 25 years of service, or age 55 and 20 years of service, or age 60 and 15 years of service.

Benefits – Benefits are based on the member’s Final Average Salary. For those who were hired prior to July 1, 1993, Final Average Salary equals the average of the highest three of the last five years of credited participating service, including add-ons, such as sick and annual leave. For those who are hired on or after July 1, 1993, Final Average Salary equals the average of the highest three of the last five years of participating service, excluding add-ons, such as sick and annual leave. Benefits are based on a member’s years of credited service and a multiplier of 2.5% of Final Average Salary for each year of credited service, to a maximum of 90% of Final Average Salary (first effective July 1, 2013).

Local Plan – For members covered by local plan provisions on the employer’s entry date, normal retirement is at age 50 with 22 years of credited service.

Early Retirement

Eligibility – Members must be at least age 50 and have 20 years of credited service.

Benefit – Normal retirement benefits are reduced 0.4% per month under age 55.

Vesting Requirements

Eligibility – Tier I: The member must have 20 years of credited service; if terminating employment, the member must leave contributions on deposit with the Retirement System to be eligible for future benefits. Unreduced benefits are payable at age 55 or reduced benefits are payable as early as age 50.

Eligibility – Tier II: The member must have 15 years of credited service to be considered vested. If terminating employment, the member must leave contributions on deposit with the Retirement System to be eligible for future benefits. A vested member may draw unreduced benefits as early as age 50 with 25 years of credited service, age 55 with 20 years of credited service, or age 60 with 15 years of credited service. A reduced benefit is available at age 50 with 20 years of credited service.

Other Benefits

Withdrawal Benefits – Members who terminate employment before retirement may withdraw contributions with interest after the last day on the employer’s payroll. Withdrawal of contributions forfeits all membership rights and benefits, which a member may have accrued prior to withdrawing accumulated contributions from the Retirement System. Inactive, nonvested members, who return to covered employment within five years after terminating employment, will not have lost any membership rights or privileges if they *haven’t* withdrawn contributions.



APPENDIX B – SUMMARY OF PLAN PROVISIONS

Disability Benefits

Tier I: Service-connected disability – There are no age or service requirements to be eligible for this benefit. There is an annual benefit of 50% of Final Average Salary, plus 10% of Final Average Salary for each dependent child under age 18 (or up to age 23 for full-time students), to a maximum of 75% of Final Average Salary. If dependent child benefits aren't payable, the benefit is 50% of Final Average Salary or 2.5% for each year of credited service up to a maximum of 90% of Final Average Salary. Upon the death of a member after two years from the proximate cause of death which is the original service-connected disability, the same benefits are payable. Upon the death of a member after two years from a cause different than the disability for which the member is receiving service-connected disability benefits, the surviving spouse receives a lump sum payment of 50% of Final Average Salary. Additionally, a pension benefit of one-half the member's benefit is payable to either the spouse or to the dependent children.

Tier I: Non-Service-connected disability – An annual benefit of 2.5% times years of credited service times Final Average Salary with a minimum of 25% of FAS and a maximum of 90% of FAS.

Tier II: There is no distinction between service-connected and non-service-connected disability benefits. The annual benefit is 50% of Final Average Salary. Service Credit is granted during the period of disability. Disability benefits convert to age and service retirement at the earliest date the member is eligible for full retirement benefits. If the member is disabled for at least five years immediately preceding retirement, the member's Final Average Salary is adjusted during the period of disability.

Death Benefits (Tier I and Tier II)

Active Member Service Connected Death – There is no age or service requirement. An annual benefit equal to the greater of the accrued retirement benefit under the 100% joint and survivor option and 50% of Final Average Salary is payable to the spouse, plus 10% of Final Average Salary for each dependent child under age 18 (or up to age 23 for full-time students), to a maximum of 90% of Final Average Salary Active Member.

Active Member Non-Service Connected Death – A lump sum of 100% of Final Average Salary and a pension of 2.5% of Final Average Salary per year of credited service (to a maximum of 50%) is payable to the spouse. If there is no spouse, the monthly benefit is paid to the dependent children (age 18, or 23 if a full time student). If there is no surviving spouse or eligible children, the beneficiary will receive a lump sum payment of 100% of the member's current annual pay, inclusive of the member's accumulated contributions.

Inactive Member Death – If an inactive member is eligible for retirement when death occurs, and the inactive member's spouse is the sole beneficiary, the spouse may elect to receive benefits as a joint annuitant under any option in lieu of a refund of the member's accumulated contributions.

Post-Retirement Death – There is a lump sum amount of \$4,000 payable, less any death benefit payable under local plan provisions. If the member has selected a retirement option, benefits are paid to the joint annuitant or the designated beneficiary. Under joint and survivor options, if the joint annuitant predeceases the retired member, the benefit is increased to the amount the retired member would have received if no option had been selected. Benefits payable to the joint annuitant cease when the joint annuitant dies. If no option is selected, the designated beneficiary receives the excess, if any, of the member's accumulated contributions over total benefits paid to the date of death. The surviving spouse of a transfer member (who was covered by local plan on the employer's entry date, who dies after retirement, and who has not elected a retirement benefit option) receives a lump sum payment of 50% of Final Average Salary. Additionally,



APPENDIX B – SUMMARY OF PLAN PROVISIONS

a pension benefit of three-fourths of the member's benefit is payable either to the spouse or dependent children.

Classifications

Tier I – Members have Tier I coverage if they were employed prior to July 1, 1989, and they did not elect coverage under Tier II.

Tier II – Members have Tier II coverage if they were employed July 1, 1989, or later. This also includes members employed before July 1, 1989 who elected Tier II coverage.

Some KP&F members are considered either Tier I or Tier II Transfer or Brazelton members.

Transfer Member – A member who is a former member of a local plan who elected to participate in KP&F. Former Kansas Highway Patrol and former Kansas Bureau of Investigation members are included in this group.

Brazelton member – A member who participated in a class action lawsuit, whose contribution is lower, and whose benefits are offset by Social Security.

Member Contributions

Member contributions are 7.15% of compensation, effective July 1, 2013.

Brazelton members contribute 0.008% with a Social Security offset. Benefits payable to these members are reduced by one-half of original Social Security benefits accruing from employment with the participating employer.

Employer Contributions

Individual rates are certified by the Board of Trustees for each participating employer based on the results of annual actuarial valuations.

Deferred Retirement Option Program (DROP) for Kansas Highway Patrol (KHP)

Upon attaining normal retirement age, members of the KHP have the option of participating in the DROP plan for a minimum of three years and no more than five years. This is a one-time, irrevocable election. After electing to participate, a member's monthly retirement benefit is deposited into the member's DROP account for the duration of the DROP period. The DROP account accrues interest on an annual basis, equaling either 0.0% or 3.0%. Employer and employee contributions continue to be made to the System, but the member does not earn any additional service credit after the effective date of the DROP election. At the end of the DROP period, a member is entitled to a distribution from the DROP account.



APPENDIX B – SUMMARY OF PLAN PROVISIONS

KANSAS JUDGES RETIREMENT SYSTEM

Normal Retirement

Eligibility – (a) Age 65, or (b) age 62 with ten years of credited service, or (c) any age when combined age and years of credited service equals 85 “points”. Age is determined by the member’s last birthday and is not rounded up.

Benefit – The benefit is based on the member’s Final Average Salary, which is the average of the three highest years of service under any retirement system administered by KPERS. The basic formula for those who were members prior to July 1, 1987, is 5% of Final Average Salary for each year of service up to ten years, plus 3.5% for each year of service greater than ten, to a maximum of 70% of Final Average Salary. For those who became members on or after July 1, 1987, the formula is 3.5% for each year, to a maximum benefit of 70% of Final Average Salary.

Early Retirement

Eligibility – A member must be age 55 and have ten years of credited service to take early retirement.

Benefit – The retirement benefit is reduced 0.2% per month for each month between the ages of 60 and 62, and 0.6% per month for each month between the ages of 55 and 60.

Vesting Requirements

Eligibility – There is no minimum service requirement; however, after terminating employment, the member must leave contributions on deposit with the Retirement System in order to be eligible for future benefits. Eligible judges who have service credited under KPERS have vested benefits under both KPERS and the Retirement System for Judges when the combined total credited service equals ten years.

Benefit – Normal benefit accrued at termination is payable at age 62 or in reduced amount at age 55, provided the member has 10 years of credited service. Otherwise, benefits are not payable until age 65.

Other Benefits

Disability Benefits – These benefits are payable if a member is defined as totally and permanently disabled as certified by the Supreme Court. The disability benefit, payable until age 65, is 3.5% of Final Average Salary for each year of service (minimum of 50% and maximum of 70% of Final Average Salary). Benefits are recalculated when the member reaches retirement age based on participating service credit for the period of disability. If a judge is disabled for at least five years immediately preceding retirement, the judge’s Final Average Salary is adjusted.

Withdrawal Benefit – Members who terminate employment may withdraw contributions with interest, but they will forfeit any right to a future benefit if they do.

Pre-retirement Death – A refund of the member’s accumulated contributions is payable. In lieu of receiving the member’s accumulated contributions, the surviving spouse of a member who is eligible to retire at death may elect to receive benefits under any survivor benefit option. If the member had at least ten years of credited service, but hadn’t reached retirement age at the time of death, the spouse may elect a monthly benefit to begin on the date the member first would have been eligible to retire as long as the member’s contributions aren’t withdrawn.



APPENDIX B – SUMMARY OF PLAN PROVISIONS

Post-retirement Death – A lump sum death benefit of \$4,000 is payable to the member’s beneficiary. If the member had selected an option with survivor benefits, those benefits are paid to the joint annuitant or to the member’s designated beneficiary. Under retirement options with survivor benefits, if the joint annuitant predeceases the retired member, the retirement benefit is increased to the amount the retired member would have received if no survivor benefits had been elected. Benefits payable to a joint annuitant cease when the joint annuitant dies. If no option was chosen by the retired member, the member’s designated beneficiary receives the excess, if any, of the member’s accumulated contributions over the total benefits paid to the date of the retired member’s death.

Member Contributions

Judges contributions are 6% of compensation. Upon reaching the maximum retirement benefit level of 70% of Final Average Salary, the contribution rate is reduced to 2%.

Employer Contributions

Rates are certified by the Board of Trustees, based on the results of annual actuarial valuations.



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APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

KPERS

Rate of Investment Return	7.75%
Price Inflation	2.75%
Payroll Growth:	3.00%
KPERS 3 Interest Crediting Rate, including dividends	6.25% per annum
Administrative Expenses:	0.16% of covered payroll
Rates of Mortality: Post-retirement	The RP-2014 Healthy Annuitant table was first adjusted by an age setback or set forward. Rates were further adjusted to fit actual experience. Rates are projected into the future using Scale MP-2016.

Starting Table

School Males: RP-2014 M White Collar Healthy +0
 School Females: RP-2014 F White Collar Healthy +0
 State Males: RP-2014 M Healthy +2
 State Females: RP-2014 F Healthy +1
 Local Males: RP-2014 M Healthy +2
 Local Females: RP-2014 F Healthy +1

Sample Rates (2014)

Age	School		State		Local	
	Male	Female	Male	Female	Male	Female
50	0.310%	0.172%	0.462%	0.332%	0.532%	0.276%
55	0.438%	0.225%	0.635%	0.397%	0.732%	0.367%
60	0.585%	0.323%	0.868%	0.582%	1.001%	0.536%
65	0.849%	0.544%	1.267%	0.909%	1.461%	0.838%
70	1.389%	0.876%	1.974%	1.460%	2.276%	1.346%
75	2.383%	1.459%	3.208%	2.381%	3.699%	2.196%
80	4.520%	3.192%	5.255%	4.249%	6.163%	3.939%
85	8.618%	6.444%	9.025%	7.662%	10.674%	7.119%
90	15.900%	11.824%	15.570%	13.531%	18.416%	12.573%
95	26.671%	20.501%	23.721%	22.137%	28.057%	20.570%
100	39.563%	31.961%	32.978%	32.888%	39.006%	30.559%

Pre-retirement	School Males: 80 % of RP-2014 M White Collar +0 School Females: 80% of RP-2014 F White Collar +0 State Males: 90% of RP-2014 M Total Dataset +2 State Females: 90% of RP-2014 F Total Dataset +1 Local Males: 90% of RP-2014 M Total Dataset +2 Local Females: 90% of RP-2014 F Total Dataset +1
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Disabled Life Mortality	RP-2014 Disabled Life Table with same age adjustments as used for pre-retirement mortality tables.
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APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

Rates of Salary Increase

Years of Service	Rate of Increase*		
	School	State	Local
1	11.50%	10.00%	10.00%
5	6.05%	5.10%	5.70%
10	4.60%	4.40%	4.70%
15	4.10%	3.90%	4.30%
20	3.60%	3.60%	4.10%
25	3.50%	3.50%	3.60%
30	3.50%	3.50%	3.50%

*Includes general wage increase assumption of 3.50% (composed of 2.75% inflation and 0.75% productivity)

Load for Pre-1993 Hires

State: 2.2%, School: 0.5%,
Local: 2.0%, KPF: 7.0%
C55/C60: 2.2%

Rates of Termination

Duration	School		State		Local	
	Male	Female	Male	Female	Male	Female
0	21.00%	23.00%	21.00%	21.00%	21.00%	24.00%
1	18.00%	18.00%	18.00%	18.00%	17.00%	21.00%
2	14.50%	14.50%	15.25%	15.25%	14.25%	18.00%
3	11.00%	11.00%	13.50%	12.75%	12.50%	14.75%
4	8.50%	9.00%	12.00%	10.75%	11.00%	12.75%
5	7.00%	7.75%	10.75%	9.75%	9.75%	11.00%
6	6.25%	7.00%	9.50%	8.75%	8.75%	10.00%
7	5.75%	6.25%	8.50%	7.75%	7.75%	9.00%
8	5.25%	5.50%	7.50%	7.00%	6.50%	8.00%
9	4.75%	5.00%	6.50%	6.25%	5.75%	7.00%
10	4.25%	4.50%	5.50%	5.50%	5.25%	6.25%
11	4.00%	4.00%	5.00%	5.00%	4.75%	5.50%
12	3.75%	3.50%	4.50%	4.50%	4.50%	5.00%
13	3.50%	3.25%	4.25%	4.25%	4.25%	4.75%
14	3.25%	3.00%	4.00%	4.00%	4.00%	4.50%
15	3.00%	2.75%	3.80%	3.80%	3.80%	4.25%
16	2.75%	2.50%	3.60%	3.60%	3.60%	4.00%
17	2.50%	2.25%	3.40%	3.40%	3.40%	3.80%
18	2.25%	2.00%	3.20%	3.20%	3.20%	3.60%
19	2.00%	1.75%	3.00%	3.00%	3.00%	3.40%
20	1.75%	1.50%	2.80%	2.80%	2.80%	3.20%
21	1.50%	1.40%	2.60%	2.60%	2.60%	3.00%
22	1.40%	1.30%	2.40%	2.40%	2.40%	2.75%
23	1.30%	1.20%	2.20%	2.20%	2.20%	2.50%
24	1.20%	1.00%	2.00%	2.00%	2.00%	2.25%
25	1.00%	1.10%	1.80%	1.80%	1.80%	2.00%
26	1.10%	1.00%	1.60%	1.60%	1.60%	1.75%
27	1.00%	0.75%	1.40%	1.40%	1.40%	1.50%
28	0.75%	0.50%	1.20%	1.20%	1.20%	1.25%
29	0.50%	0.50%	1.00%	1.00%	1.00%	1.00%
30	0.50%	0.50%	0.80%	0.80%	0.80%	0.80%
30+	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

Retirement Rates

School

<u>Age</u>	<u>Rule of 85</u>	
	<u>1st Year</u>	<u>After 1st Year</u>
	<u>With 85 Points</u>	<u>With 85 Points</u>
53	20%	15%
55	20%	15%
57	24%	15%
59	28%	22%
61	25%	25%

Early Retirement

<u>Age</u>	<u>Rate</u>
55	3%
56	3%
57	3%
58	5%
59	10%
60	12%
61	16%

Normal Retirement

<u>Age</u>	<u>Rate</u>
62	25%
63	25%
64	30%
65	35%
66-74	30%
75	100%

State

<u>Age</u>	<u>Rule of 85</u>	
	<u>1st Year</u>	<u>After 1st Year</u>
	<u>With 85 Points</u>	<u>With 85 Points</u>
53	16%	12%
55	16%	12%
57	16%	10%
59	16%	10%
61	25%	20%

Early Retirement

<u>Age</u>	<u>Rate</u>
55	4%
56	4%
57	4%
58	6%
59	6%
60	8%
61	15%

Normal Retirement

<u>Age</u>	<u>Rate</u>
62	20%
63	20%
64	20%
65	35%
66-74	27%
75	100%



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

Local

		<u>Rule of 85</u>	
		<u>1st Year</u>	<u>After 1st Year</u>
<u>Age</u>		<u>With 85 Points</u>	<u>With 85 Points</u>
53		15%	7%
55		15%	10%
57		15%	10%
59		15%	12%
61		25%	20%
<u>Early Retirement</u>		<u>Normal Retirement</u>	
<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
55	3%	62	22%
56	3%	63	22%
57	3%	64	22%
58	3%	65	35%
59	6%	66-69	27%
60	6%	70-74	25%
61	15%	75	100%

- Inactive vested members – Earliest unreduced retirement age.
- For correctional employees with an age 55 normal retirement date -

<u>Age</u>	<u>Rate</u>
55	10%
58	10%
60	15%
62	20%
65	100%

- For correctional employees with an age 60 normal retirement date -

<u>Age</u>	<u>Rate</u>
60	20%
61	20%
62	35%
63	20%
64	20%
65	60%
66	60%
67	60%
68	100%

- For TIAA employees – Age 66.



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

Rates of Disability

<u>Age</u>	<u>School</u>	<u>State</u>	<u>Local</u>
25	.020%	.023%	.022%
30	.022%	.065%	.047%
35	.027%	.103%	.070%
40	.046%	.200%	.103%
45	.088%	.300%	.180%
50	.145%	.400%	.260%
55	.195%	.500%	.310%
60	.280%	.550%	.380%

Indexation of Final Average Salary for Disabled Members: 1.75% per year

Probability of Vested Members Leaving Contributions With System

KPERS 1:	<u>Age</u>	<u>School</u>	<u>State</u>	<u>Local</u>
	25	80%	65%	60%
	30	80%	65%	70%
	35	80%	65%	70%
	40	80%	65%	70%
	45	82%	75%	70%
	50	87%	85%	74%
	55	100%	100%	100%

KPERS 2: Members are assumed to elect to take a refund if it is more valuable than the deferred annuity. The comparison is based on 7.75% interest and a 50% Male/50% Female blend of the RP-2014 Mortality Table, projected to 2045 (static).

KPERS 3: 100% of vested members are assumed to leave their contributions with the System.

Marriage Assumption: 70% of all members are assumed married with male spouse assumed 3 years older than the female.

Partial Lump Sum Option (PLSO): 40% of KPERS 1 and KPERS 2 members are assumed to take a PLSO equal to 30% of the value of their benefit upon retirement. 100% of KPERS 3 members are assumed to take a PLSO equal to 30% of the value of their benefit upon retirement.



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

KPF

Rate of Investment Return	7.75%
Price Inflation	2.75%
Payroll Growth:	3.00%
Administrative Expenses:	0.16% of covered payroll
Rates of Mortality:	Mortality rates are projected into the future using Scale MP-2016
Post-retirement	RP-2014 Total Dataset Table, set forward one year
Pre-retirement	90% of the RP-2014 Total Dataset Table, set forward one year*
	*70% of preretirement deaths assumed to be service related.
Disabled Life Mortality	RP-2014 Disabled Life Table, set forward one year

Rates of Salary Increase	<u>Years of Service</u>	<u>Rate of Increase*</u>
	1	12.0%
	5	6.5%
	10	4.4%
	15	3.8%
	20	3.5%
	25	3.5%

*Includes general wage increase assumption of 3.50% (composed of 2.75% inflation and 0.75% productivity)

Rates of Termination

<u>Years of Service</u>	<u>Rate</u>
1	11.0%
5	6.0%
10	2.8%
15	1.8%
20	1.1%
25	0.0%

Retirement Rates

Tier 1:	Early Retirement		Normal Retirement	
	<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
	50	5%	55	30%
	51	7%	56	30%
	52	7%	57	30%
	53	15%	58	30%
	54	30%	59	30%
			60	30%
			61	30%
			62	100%



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

Tier 2:	Early Retirement		Normal Retirement	
	<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
	50	10%	50	25%
	51	10%	51	25%
	52	10%	52	25%
	53	10%	53	25%
	54	20%	54	25%
			55	25%
			56	35%
			57	35%
			58	20%
			59	30%
			60	25%
			61	25%
			62	30%
			63	30%
			64	30%
			65	100%

Inactive Vested: Earliest unreduced retirement age.

Rates of Disability

<u>Age</u>	<u>Rate*</u>
22	.06%
27	.07%
32	.15%
37	.35%
42	.56%
47	.76%
52	.96%
57	1.00%

*90% assumed to be service-connected under KP&F Tier 1.

Marriage Assumption: 80% of all members assumed married with male spouse assumed to be three years older than female. When an active member dies, they have no child beneficiaries.

DROP Election: 75% of Kansas Highway Patrol members are assumed to enter DROP for the maximum DROP period.

It is assumed that no members enter DROP with less than 25 years of service.

Interest Credited on DROP Accounts: 3%, compounded annually.



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

Judges

Rate of Investment Return	7.75%												
Price Inflation	2.75%												
Administrative Expenses:	0.16% of covered payroll												
Rates of Mortality:	Mortality rates are projected into the future using Scale MP-2016.												
Post-retirement	RP-2014 Total Dataset Table, set back two years												
Pre-retirement	80% of RP-2014 Total Dataset Table, set back two years												
Rates of Salary Increase	4.00%												
Rates of Termination	None assumed												
Disabled Life Mortality	RP-2014 Disabled Retiree Table, set back two years												
Rates of Disability	None assumed												
Retirement Rates	<table> <thead> <tr> <th><u>Age</u></th> <th><u>Rate</u></th> </tr> </thead> <tbody> <tr> <td>62</td> <td>20%</td> </tr> <tr> <td>63-64</td> <td>10%</td> </tr> <tr> <td>65-66</td> <td>25%</td> </tr> <tr> <td>67-69</td> <td>10%</td> </tr> <tr> <td>70+</td> <td>100%</td> </tr> </tbody> </table>	<u>Age</u>	<u>Rate</u>	62	20%	63-64	10%	65-66	25%	67-69	10%	70+	100%
<u>Age</u>	<u>Rate</u>												
62	20%												
63-64	10%												
65-66	25%												
67-69	10%												
70+	100%												

Marriage Assumption: 70% of all members are assumed married with male spouse assumed 3 years old than female.



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

TECHNICAL VALUATION PROCEDURES

Data Procedures

In-pay members:

If a birth date is not available, the member is assumed to have retired at 62. If a retirement date is also not available, the member is assumed to be 75.

If a beneficiary birth date is needed but not supplied, males are assumed to be 3 years older than females.

Not in-pay members:

If a birth date is not available, it is assigned according to the following schedule:

<u>System</u>	<u>Active member age at hire</u>	<u>Inactive member age at valuation</u>
KPERS	34.7	50
KPF	27.5	49
Judges	43.4	54

If gender is not provided, it is assigned randomly with a 40% probability of being male and 60% probability of being female.

If salary information is not available for an active record, it is assigned according to the following schedule:

<u>System</u>	<u>Salary</u>
KPERS	\$24,700
KPF	\$36,100
Judges	\$79,100

Salaries for first year members are annualized.

Other Valuation Procedures

No actuarial accrued liability in excess of the unclaimed member contribution balance is held for nonvested, inactive members. A reserve is also held for accounts that have been forfeited but could be reclaimed in the future.

Benefits above the projected IRC Section 415 limit for active participants are assumed to be immaterial for the valuation. The compensation limitation under IRC Section 401(a) (17) is considered in this valuation. On a projected basis, the impact of this limitation is insignificant.

Salary increases are assumed to apply to annual amounts.

Decrements are assumed to occur mid-year, except that immediate retirement is assumed for those who are at or above the age at which retirement rates are 100%. Standard adjustments are made for multiple decrements. Withdrawal does not operate once early or unreduced retirement eligibility is met.

KPERS 3 employees who transfer employment to a non-KPERS covered position are treated as actives who are not accruing benefits.



APPENDIX C – ACTUARIAL ASSUMPTIONS AND METHODS

Actuarial Methods

1. Funding Method

Under the entry age normal cost method, the actuarial present value of each member's projected benefits is allocated on a level basis over the member's compensation between the entry age of the member and the assumed exit ages. The portion of the actuarial present value allocated to the valuation year is called the normal cost. The actuarial present value of benefits allocated to prior years of service is called the actuarial liability. The unfunded actuarial liability represents the difference between the actuarial liability and the actuarial value of assets as of the valuation date. The unfunded actuarial liability is calculated each year and reflects experience gains/losses.

There is currently a lag between the valuation date in which the employer contribution rates are determined and the effective date of those contribution rates, i.e., a two year lag for Local employers and a two and one-half year lag for the State/School group. The unfunded actuarial liability (UAL) is projected from the valuation date to the first day of the fiscal year in which the contribution rate will apply based on the scheduled statutory contribution rates and expected payroll in the intervening years.

For valuations beginning with December 31, 2016 and following, the unfunded actuarial liability is amortized using a "layered" approach. The unfunded actuarial liability in the December 31, 2015 valuation, which was projected to June 30, 2018 for the State/School and Judges groups and to December 31, 2017 for the Local and KP&F groups, serves as the initial or "legacy" amortization base and continues to be amortized over the original period, set at 40 years beginning July 1, 1993 (14 years in the December 31, 2018 valuation). The change in the unfunded actuarial liability in the December 31, 2016 valuation as a result of the assumption changes, which is projected to June 30, 2019 for State/School and Judges and to December 31, 2018 for Local and KP&F, is amortized over a closed 25-year period, and changes in the unfunded actuarial liability that result from actuarial experience are amortized over a closed 20-year period beginning with the fiscal year in which the contribution rates will apply.

The UAL is amortized as a level percentage of payroll for all groups except Judges, who use a level dollar payment. The payroll growth assumption is 3% so the annual amortization payments will increase 3% each year. As a result, if total payroll grows 3% per year, as assumed, the amortization payment will remain level as a percentage of total current payroll.

2. Asset Valuation Method

For actuarial purposes, assets are valued using an asset smoothing method. The difference between the actual return and the expected return (based on the actuarial assumed net rate of return) on the market value of assets is calculated each year and recognized equally over a five-year period.



APPENDIX D – GLOSSARY OF TERMS

The following are key terms used in the discussion of actuarial funding valuations. Actuarial measurements for other purposes, such as accounting, may use different terms.

Actuarial Accrued Liability	The difference between the actuarial present value of system benefits and the actuarial value of future normal costs. Also referred to as “accrued liability” or “actuarial liability”.
Actuarial Assumptions	Estimates of future experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.
Accrued Service	Service credited under the system which was rendered before the date of the actuarial valuation.
Actuarial Equivalent	A single amount or series of amounts of equal actuarial value to another single amount or series of amounts, computed on the basis of appropriate assumptions.
Actuarial Cost Method	A mathematical budgeting procedure for allocating the dollar amount of the actuarial present value of retirement system benefit between future normal cost and actuarial accrued liability. Sometimes referred to as the “actuarial funding method”.
Experience Gain (Loss)	The difference between actual experience and anticipated experience, based on the actuarial assumptions, during the period between two actuarial valuation dates.
Actuarial Present Value	The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest and by probabilities of payment.
Amortization	Paying off an interest-discounted amount with periodic payments of interest and principal, as opposed to paying off with lump sum payment.
Normal Cost	The actuarial present value of retirement system benefits allocated to the current year by the actuarial cost method.



APPENDIX D – GLOSSARY OF TERMS

Unfunded Actuarial Accrued Liability The difference between actuarial accrued liability and the valuation assets. Sometimes referred to as “unfunded actuarial liability” or “unfunded accrued liability”.

Most retirement systems have unfunded actuarial accrued liability. They arise each time new benefits are added and each time an actuarial loss is realized.